

# DOUGLAS COUNTY, GEORGIA



**COMPREHENSIVE ANNUAL  
FINANCIAL REPORT  
For the Fiscal Year Ended  
December 31, 2020**

**DOUGLAS COUNTY, GEORGIA**

**COMPREHENSIVE ANNUAL  
FINANCIAL REPORT**

**For the Fiscal Year Ended  
December 31, 2020**

**Prepared By: Finance Department**

**DOUGLAS COUNTY, GEORGIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020**

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## **INTRODUCTORY SECTION**

*The introductory section includes a transmittal letter from the County Administrator and Finance Director, the GFOA Certificate of Achievement awarded for the prior year's Annual Report, a general government organizational chart, and a list of principal officials.*

DR ROMONA JACKSON JONES  
*Chairman*

HENRY MITCHELL III  
*District I*

KELLY ROBINSON  
*VICE CHAIRMAN, District II*

TARENIA CARTHAN  
*District III*

ANN JONES GUIDER  
*District IV*



SHARON D. SUBADAN,  
ICMA-CM

*County Administrator*

LISA WATSON  
*County Clerk*

KENNETH R. BERNARD  
*County Attorney*

JENNIFER MOORE  
*Staff Paralegal*

## DOUGLAS COUNTY BOARD OF COMMISSIONERS

8700 Hospital Drive • Douglasville, GA 30134  
Telephone (770) 920-7266 • Fax (770) 920-7357

August 9, 2021

Honorable Members of the Douglas County Board of Commissioners and Citizens of Douglas County, Georgia.

State law requires that all local governments publish within six months of the close of each fiscal year a complete set of financial statements based on accounting principles presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report (the "Annual Report") of Douglas County (the "County"), Georgia for the calendar year ended December 31, 2020.

This report of the financial condition of the County as of December 31, 2020, and the activity which brought about that condition meets the state requirements as well as provides full financial disclosure in accordance with GAAP.

The Finance Department prepared this report in conformance with standards of the Governmental Accounting Standards Board, the American Institute of Certified Public Accountants and the Government Finance Officers Association. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the County's management.

The purpose of the Annual Report is to provide citizens, investors, grantor agencies and other interested parties with reliable information concerning the financial condition of the County. The County management believes the data as presented is accurate in all material respects. The data is presented in a manner designed to set forth fairly the financial position and results of County operations as measured by the financial activity of its various funds. Also, all disclosures necessary to enable the reader to gain the maximum understanding of the County's financial affairs have been included.

Management of the County is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the County are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and, (2) the valuation of costs and benefits requires estimates and judgments by management.

As an enhancement to internal financial controls the Finance Department prepares and distributes to the County's Finance Committee, Board of Commissioners and County Administrator a monthly financial status report which compares estimated revenues to actual revenues and estimated expenditures (appropriations) to actual expenditures.

All accounting records for general governmental operations at the fund level are maintained on a modified accrual basis with the revenues recorded when measurable and available, and expenditures recorded when the services or goods are received, and the liabilities incurred.

The County's financial statements have been audited by Mauldin & Jenkins, LLC, a firm of certified public accountants. The independent auditing firm has audited the basic financial statements and related note disclosures.

The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the calendar year ended December 31, 2020, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the County's financial statements for the calendar year ended December 31, 2020 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP require that the County's management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a "*Management's Discussion and Analysis*" (MD&A). This transmittal letter should be read in conjunction with MD&A.

## **PROFILE OF THE COUNTY**

The County is governed by a full-time Chairman, elected on a countywide basis, for a four-year term, and by four part-time district Commissioners, elected within their respective districts to staggered, four-year terms. Collectively known as the "Douglas County Board of Commissioners," they appoint a full-time County Administrator, who is responsible for the administration of the County operations. The Board of Commissioners establishes policy for the operation of the government, enacts ordinances for the safety, welfare, and orderly interaction of the citizens of the County, adopts an annual budget, adopts a millage rate (including the Board of Education's levy), appoints Department Heads and the County Attorney, as well as members to various boards, agencies, and authorities within the County, and hires an independent auditor.

The County provides a full range of services including a system of courts, law enforcement, tax collection, fire protection, emergency medical services, road construction and maintenance, solid waste disposal, code enforcement, parks and recreation programs, public transportation, libraries, planning and zoning, 911 emergency dispatching, emergency management, vehicle maintenance, tax appraisal, agricultural extension services, and general administration. In addition, the County protects the health of County residents by supporting a Board of Health and supplements social and welfare services provided by an agency of the State of Georgia, the Department of Family and Children Services. The County also has an elected coroner.

There are three municipalities located in the County. The largest city and county seat is Douglasville, with a population of 34,190 residents (census.gov). The other two municipalities are only partially located in the County. They are Villa Rica and Austell, and they are mainly located in other counties, Carroll and Cobb Counties, respectively.

## **ECONOMIC CONDITION AND OUTLOOK**

On March 11, 2020, the World Health Organization declared the outbreak of a coronavirus (COVID-19) pandemic. The recently declared pandemic has contributed to significant declines and volatility in the financial markets and is adversely impacting many industries. The related potential financial impact on the County's future financial results is unknown at this time.

On September 02, 2020, the County received \$5,538,018 as part of the 2020 CARES Act for COVID-19 relief. During the fourth quarter of calendar year 2020, the County's operations came to a slow crawl as the county attempted to adjust to, what has become, the new normal. Douglas County experienced a decrease in several revenue sources including licenses and permits and charges for services. Despite the decrease in revenue the County has seen several signs that the local economy is improving. Additionally, the County continues to focus on plans for growth management and economic development.

Economic development is vital to the long-term success of Douglas County. We have a lot to offer with a reliable water supply, a good school system, a well-maintained transportation system, relatively low taxes, a competitive fiber grid, and a capable work force. Partnering with the Development Authority, the County will continue to actively provide opportunities for companies to locate here and create new jobs in the future. Quality of life is an issue that is addressed with these offerings. New jobs reduce unemployment and provide local jobs for residents who are currently spending time and resources leaving the county to work. Douglas County is now home to Google, Amazon, Medline Industries, American Red Cross, PricewaterhouseCoopers, Switch, Silver Line—a division of Andersen Windows, and dozens of other companies. Affordable real estate, lower taxes, proximity to Atlanta and the airport, robust infrastructure, and Georgia's business-friendly climate have drawn businesses big and small to the county. Businesses like this help attract other businesses. These companies also attract persons wanting to relocate to our community which strengthens our housing market.

While ensuring that we are fiscally responsible with tax dollars is paramount, we cannot continue to absorb budget cuts to an already restrictive budget without detrimental effects to programs and services. The County's tax digest and property tax revenues that had been significantly declining since 2008 have just begun to show an increase. An increase to the 2020 millage rate showed the Board's commitment to infrastructure improvements necessary to the sustainability of this community. This increase was necessary to meet the continued increased demands for services. The 2021 budget is a plan to continue to maintain roads and traffic signals, provide public safety, provide for public welfare, and offer recreational facilities and activities. For all these services to continue to be provided the County needs to keep track with inflation and the Budget was approved.

The County's 2021 budget does include a reserve fund to be used in emergencies so that our response to emergencies can be appropriate and timely. Strong emphasis in 2021 will be placed on building our community. Douglas County will remain dedicated to providing services to the public in an efficient, responsible, and professional manner. Services will be delivered in a caring, humane environment. Douglas County provides a work environment where we respect the dignity, and recognize the merit, of each individual employee. Douglas County is committed to a policy of open government.

Economic development continues to be a top priority for 2021. Funding for the Development Authority, tourism, infrastructure, transportation alternatives and public safety will help promote Douglas County to businesses and industries looking for a great place to locate.

Public Safety is our highest priority and receives almost half of the total budget. Funding for additional staff and increases to Sheriff Deputies will help retain the quality employees Douglas County has become accustomed to. With these new employees and an aging fleet there will be fully equipped vehicles in the 2021 Budget.

Our accountability courts have seen great success in recent years with their treatment programs in three areas – misdemeanor drugs, DUI, and felony drug cases. These programs have served well in removing more drunk drivers and offering offenders a chance to make better life choices as well as ultimately prevent them from causing harm to themselves or others. All these programs keep people out of jail and put them back into their families and community with tools to become successful and productive contributors to both. Grant funding was the initial source for these programs and these dollars are still coming in to help cover a significant portion of these programs. Participant fees, and County funds are also utilized to cover the cost of operations. For the 2021 budget year, additional commitments are made to these programs. Funding is included for accountability mental health, children’s mental health, an expansion of the Felony Drug Court housing, and security camera upgrades at the courts’ location.

In 2020, the Superior Court of Douglas County had over 2,500 civil filings and 1,000 criminal case filings. It is one of the busiest superior court circuits in the State of Georgia. Douglas County has made progress in criminal justice reform with accountability courts. There is a Felony Drug Court, Mental Health Court, and a DUI Court. All these courts are focused on rehabilitation. Majority of these courts are funded partially by grants. The participation number continues to grow as well. One example is the Felony Drug Court, which has been trending at 20 new additional participants each year topping out at 102 estimated participants for the 2020 budget year.

SPLOST proceeds are planned for use in many needed areas of transportation, with the County’s portion projected to be at least \$51 million. The County’s Department of Transportation will continue to leverage Federal and State grants for roadway and transportation projects that will allow us to continue to make progress on much needed projects. For 2021 the funding over and above the SPLOST dollars allows for projects across the County. LМИG dollars continue to be put to work with several ongoing projects. The Board of Commissioners commitment to provide transportation alternatives is displayed with the completion of a comprehensive transportation study. Also, Douglas County Department of Transportation cut 2,150 shoulder miles, repaired 500 potholes, and removed 50 trees in 2020. Work also continues for other long-term road improvement projects that are in the design phase and will move to construction in future years.

In 2020, Deer Lick Park tennis courts were completed, as well as \$10,000 in new equipment was purchased. The larger scale projects with 2016 SPLOST funds are the Multi-Purpose Recreation Center, the new Senior Center, as well as renovations for Bill Arp and Fairplay Park. Other projects unrelated to SPLOST funds included a Department of Natural Resource grant of \$75,000 and it was used for trailhead development at Clinton Nature Preserve. Also, there was work done on the trailhead at the Pumpkintown Nature Reserve Park.

Voter Registration and Elections experienced a presidential election in 2020. With this and the new State requirements of a new voting system they experienced additional costs. The Board of Elections was awarded grants totaling \$2.3 million to help offset the costs as well as to purchase additional equipment needs. The number of voters registered in Douglas County is currently at 108,923.

Risk and Safety managed insurance claims in 2020 that resulted in collections of funds in deductibles, insurance settlements, and other receivables. In addition to their normal duties of investigating incidents, inspecting County facilities, conducting insurance contract reviews, and overall managing claims, Risk and Safety made exhaustive efforts to reduce the number and severity of claims. They actively engaged the County’s Safety Board through regular meetings and completed a 30-chapter safety manual.

It is vital for the citizens to be informed and especially during the COVID pandemic. In 2020, the Communications and Community Relations Department enhanced the many avenues County information is disseminated. COVID press releases, mailers, newspaper advertisements and road signs were all ways the County communicated important COVID information. Also, new, and more informative programs on dctv23 were available for viewing such as the “Chairman’s Show,” “This is Douglas County,” and “District Dialogue.”

#### **AWARDS AND ACKNOWLEDGEMENTS**

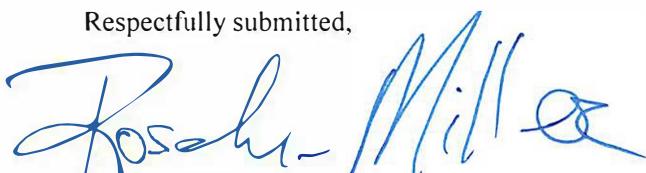
As demonstrated by the statements and schedules included in the financial and required supplemental information sections of this report, the County continues meeting its responsibility for sound financial management.

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its comprehensive annual financial report for the calendar year ended December 31, 2019. This was the thirteenth consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program’s requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

The County has received the GFOA’s Distinguished Budget Presentation Award for its annual budget document for the calendar year beginning January 1, 2021. The County’s budget document has been judged by the GFOA to be proficient as a policy document, as an operations guide, as a financial plan and as a communication device, and thus the County has received this award twenty-one times.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the Finance Department, as well as the assistance and contributions by the County Administrator’s Office. Credit must also be given to the Chairwoman and members of the Douglas County Board of Commissioners for their unfailing support for maintaining the highest standards of professionalism in the management of the County’s finances.

Respectfully submitted,



Roselyn Miller  
Financial Consultant



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Douglas County  
Georgia**

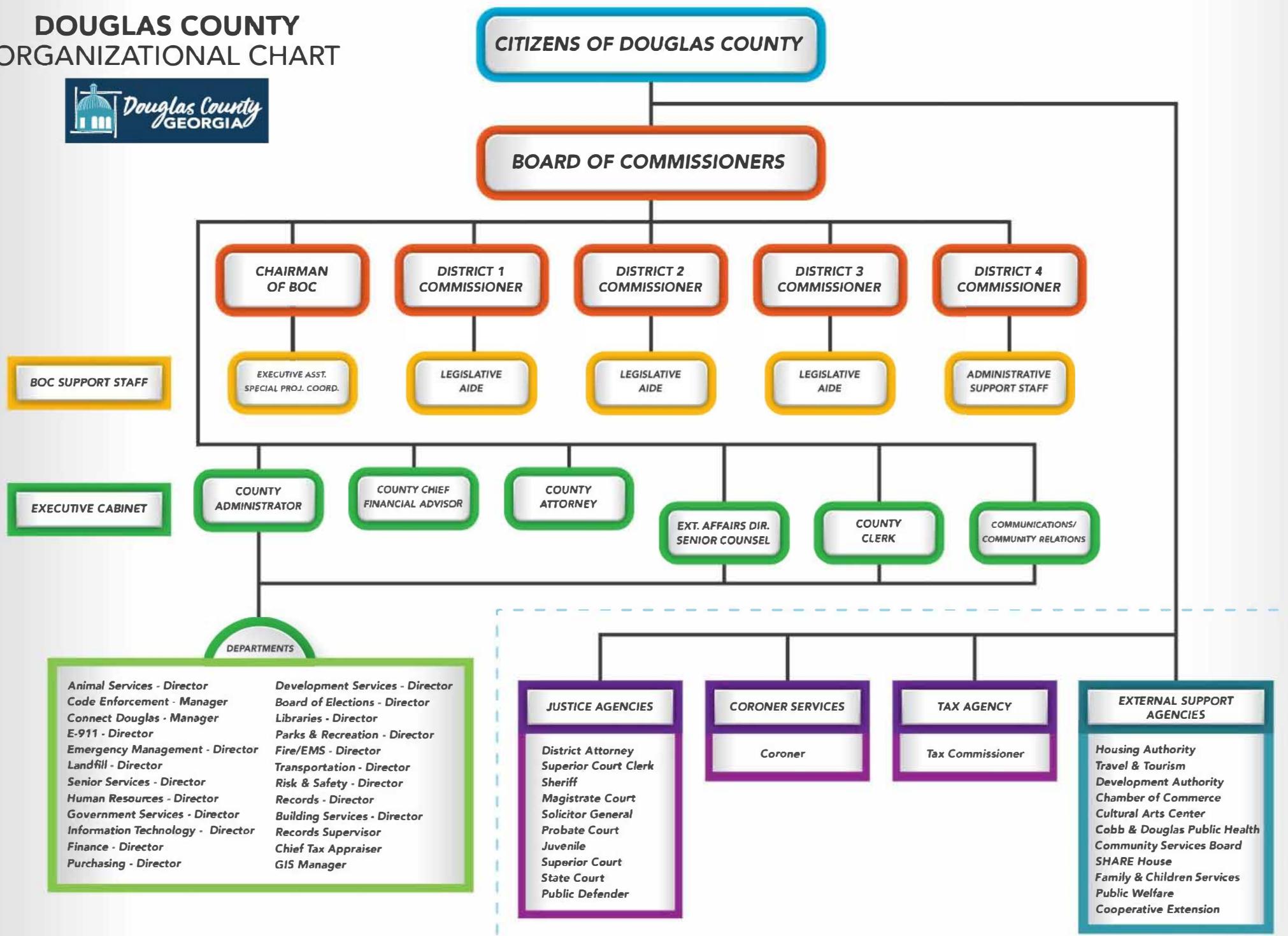
For its Comprehensive Annual  
Financial Report  
For the Fiscal Year Ended

December 31, 2019

*Christopher P. Morrell*

Executive Director/CEO

# DOUGLAS COUNTY ORGANIZATIONAL CHART



LIST OF OFFICIALS

DOUGLAS COUNTY, GEORGIA

COMMISSIONER, MADAME CHAIR	DR. ROMONA JACKSON JONES
COMMISSIONER, VICE CHAIRMAN	KELLY ROBINSON
COMMISSIONER	HENRY MITCHELL III
COMMISSIONER	TARENIA CARTHAN
COMMISSIONER	ANN JONES GUIDER
COUNTY ADMINISTRATOR	MARK TEAL
COUNTY ATTORNEY	KENNETH BERNARD
COUNTY CLERK	LISA WATSON
CHIEF APPRAISER	BENNY WALDROP
CHIEF MAGISTRATE	SUSAN CAMP
CHIEF REGISTRAR	MILTON KIDD
CLERK OF SUPERIOR COURT	TAMMY HOWARD
COMMUNICATIONS DIRECTOR	RICK MARTIN
CORONER	RENEE GODWIN
DEVELOPMENT SERVICES DIRECTOR	JAMES WORTHINGTON
DISTRICT ATTORNEY	RYAN LEONARD
EMA DIRECTOR	JASON MILHOLLIN
EMERGENCY/E-911 DIRECTOR	GREG WHITAKER
FINANCE DIRECTOR	JENNIFER HALLMAN
FIRE CHIEF	SCOTT SPENCER
FLEET SERVICES DIRECTOR	ROSS CLARK
GOVERNMENT SERVICES DIRECTOR	HEATH COWART
HUMAN RESOURCES DIRECTOR	FREDERICK PERRY
INFORMATION SERVICES DIRECTOR	RUSS MARTIN
JUVENILE COURT JUDGE	MICHELLE HARRISON
LIBRARIAN	LINDY MOORE
MAPPING AND GIS	EDWARD DEAN
PARKS AND RECREATION DIRECTOR	GARY DUKES
PLANNING/ZONING DIRECTOR	RON ROBERTS
PROBATE JUDGE	HAL HAMRICK
PUBLIC DEFENDER	MONICA MYLES
PURCHASING DIRECTOR	DAWN EVERE
RECORD RETENTION	AUBREY BRITT
RIDEShare COORDINATOR	JEMAL SHEPPARD
RISK AND SAFETY DIRECTOR	MATT LAVERNE
SHERIFF	TIM POUNDS
SOLICITOR-GENERAL	SONYA COMPTON
TAX COMMISSIONER	GREG BAKER
TRANSPORTATION DIRECTOR	MIGUEL VALENTIN

## **FINANCIAL SECTION**

*The financial section includes the independent auditor's report on the financial statements, the MD&A which provides a narrative introduction, overview and analysis of the financial statements, the basic financial statements including footnotes, the required supplementary information, and the combining and individual fund presentations, and supplementary information.*

## INDEPENDENT AUDITOR'S REPORT

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**To the Board of Commissioners  
of Douglas County, Georgia  
Douglasville, Georgia**

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of **Douglas County, Georgia** (the “County”), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the County’s basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Douglas County Board of Health, which represents 100 percent of the assets, net position, and revenues of the discretely presented component unit. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Douglas County Board of Health, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

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We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Douglas County, Georgia as of December 31, 2020, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 4-G, Douglas County, Georgia implemented Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, as of January 1, 2020. This standard significantly changed the accounting for the County's fiduciary funds. Our opinions are not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (on pages 4 through 14), General Fund – Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual (on pages 65 and 66), Unincorporated Service Area Fund – Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual (on page 67), the schedule of changes in the County's total OPEB liability and related ratios (on page 68), the schedule of changes in the County's net pension liability and related ratios (on page 69), and the schedule of County contributions (on page 70) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

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### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, the combining and individual fund financial statements and schedules, the schedule of projects constructed with special purpose local option sales tax proceeds, as required by the Official Code of Georgia 48-8-121, the statistical section, and the schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules, schedule of projects constructed with special purpose local option sales tax proceeds, and the schedule of expenditures of federal awards (collectively, "the supplementary information") are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated August 9, 2021, on our consideration of Douglas County, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



Atlanta, Georgia  
August 9, 2021

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

*Management's Discussion and Analysis (MD&A) is a narrative introduction, overview and analysis of the basic financial statements prepared by the County's Finance Director.*

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

Within this section of the comprehensive annual financial report for Douglas County (the “County”), the County’s management is pleased to provide this narrative discussion and analysis of the financial activities of the County for the year ended December 31, 2020. Within the context of the accompanying financial statements and disclosures following this section, the County’s financial performance is discussed and analyzed.

### **2020 FINANCIAL HIGHLIGHTS**

- The County’s assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$189,726,858 (total net position) as of December 31, 2020.
- Total net position is comprised of the following:
  - (1) Capital assets net of related debt of \$235,647,878, include property and equipment net of accumulated depreciation, and reduced for outstanding debt related to the purchase or construction of capital assets.
  - (2) Net position of \$50,573,672 is restricted by constraints imposed from outside the County such as debt covenants, grantors, laws, or regulations.
  - (3) Unrestricted net position reports a deficit of \$96,494,692.
- The County’s governmental funds reported total ending fund balance of \$90,317,141 at December 31, 2020. This compares to the prior year ending fund balance of \$85,939,177 showing an increase of \$4,377,964 during the current year.
- At the end of the current year, the unassigned fund balance for the General Fund was \$21,863,284 or 23% of total General Fund expenditures.
- Overall, the County continues to maintain a strong financial position.

The above financial highlights are explained in more detail in the “financial analysis” section of this document.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This Management’s Discussion and Analysis document introduces the County’s basic financial statements. The basic financial statements include: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. The County also includes in this report additional information to supplement the basic financial statements. Comparative data is presented to allow comparison to the prior year.

#### **Government-wide Financial Statements**

The County’s annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the County’s overall financial status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in accrual accounting and elimination or reclassification of activities between funds.

The first of these government-wide statements is the *Statement of Net Position*. This is the government-wide statement of position presenting information that includes all of the County’s assets and liabilities, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County as a whole is improving or deteriorating. Evaluation of the overall health of the County would extend to other nonfinancial factors such as diversification of the taxpayer base or the condition of County infrastructure, in addition to the financial information provided in this report.

The second government-wide statement is the *Statement of Activities*, which reports how the County's net position changed during the current year. All current year revenues and expenses are included regardless of when cash is received or paid.

An important purpose of the design of the statement of activities is to show the financial reliance of the County's distinct activities or functions on revenues provided by the County's taxpayers.

Both government-wide financial statements distinguish governmental activities of the County principally supported by taxes from business-type activities intended to recover all or a significant portion of their costs through user fees and charges. Governmental activities include general government, judicial, public safety, public works, parks, recreation and culture, planning and community development, and health and welfare. Business-type activities include the solid waste disposal activities.

The government-wide financial statements are presented on pages 15 to 17 of this report.

### **Fund Financial Statements**

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The County uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the County's most significant funds rather than the County as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for nonmajor funds is provided in the form of combining statements in a later section of this report.

The County has three kinds of funds:

*Governmental funds* are reported in the fund financial statements and encompass the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different with fund statements providing a distinctive view of the County's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund operating statement provide a reconciliation to assist in understanding the differences between these two perspectives.

The basic governmental fund financial statements are presented on pages 18 to 21 of this report.

Individual fund information for nonmajor governmental funds is found in combining statements in a later section of this report.

*Proprietary funds* are reported in the fund financial statements and generally report services for which the County charges customers a fee. The County's proprietary funds are classified as an enterprise fund and two internal service funds. The enterprise fund essentially encompasses the same function reported as business-type activities in the government-wide statements. The internal service funds are reported as part of the governmental activities at the government-wide financial reporting level.

The basic proprietary fund financial statements are presented on pages 22 to 24 of this report.

*Fiduciary funds* (i.e., the custodial funds) are reported in the fiduciary fund financial statements, but are excluded from the government-wide reporting. Fiduciary fund financial statements report resources that are not available to fund County programs. These funds are used primarily by the County's constitutional officers.

The basic fiduciary fund financial statement is presented on pages 25 and 26 of this report.

**Notes to the Basic Financial Statements**

The accompanying notes to the basic financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the basic financial statements begin on page 27 of this report.

**Required Supplementary Information**

In addition to the basic financial statements and accompanying notes, this section presents certain required supplementary information concerning budgetary comparisons, the Association of County Commissioners of Georgia Pension Plan (ACCG Plan) and The Healthcare Plan of Douglas County. Required supplementary information can be found on pages 67 to 72 of this report.

**Supplementary Information**

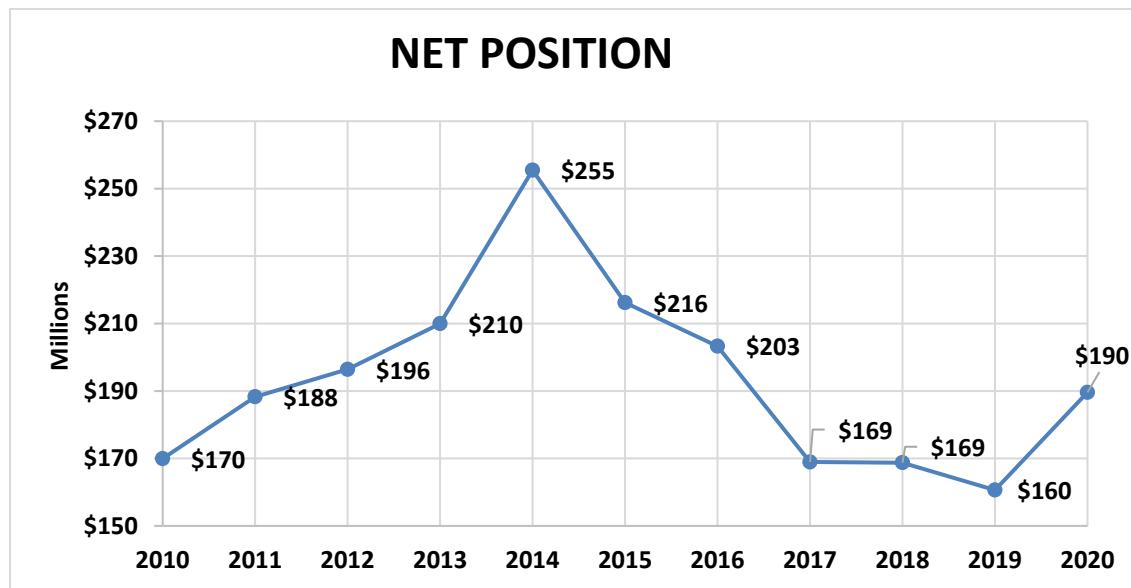
As discussed, the County reports major funds in the basic financial statements. Comparative information for major funds and combining and individual statements and schedules for nonmajor funds are presented in a supplementary information section of this report beginning on page 73.

**FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE**

The County's net position at year-end is \$189,726,858. The following table provides a summary of the County's net position:

	Summary of Net Position					
	Governmental Activities		Business-type Activities		Total	
	2020	2019	2020	2019	2020	2019
<b>Assets:</b>						
Current assets	\$ 105,703,083	\$ 95,360,142	\$ 1,594,864	\$ 1,336,752	\$ 107,297,947	\$ 96,696,894
Non-current assets	256,778,832	246,891,223	2,185,476	2,256,433	258,964,308	249,147,656
<b>Total assets</b>	<b>362,481,915</b>	<b>342,251,365</b>	<b>3,780,340</b>	<b>3,593,185</b>	<b>366,262,255</b>	<b>345,844,550</b>
<b>Deferred Outflows of Resources:</b>						
Deferred outflows	53,090,242	33,385,799	302,343	284,723	53,392,585	33,670,522
<b>Liabilities:</b>						
Current liabilities	27,410,262	29,982,563	175,391	133,274	27,585,653	30,115,837
Long-term liabilities	180,524,966	173,550,018	4,966,398	4,758,781	185,491,364	178,308,799
<b>Total liabilities</b>	<b>207,935,228</b>	<b>203,532,581</b>	<b>5,141,789</b>	<b>4,892,055</b>	<b>213,077,017</b>	<b>208,424,636</b>
Deferred Inflow of Resources	16,802,620	10,662,984	48,345	4,600	16,850,965	10,667,584
<b>Net position:</b>						
Net investment in capital assets	233,462,402	218,318,950	2,185,476	2,256,433	235,647,878	220,575,383
Restricted	50,573,672	48,633,934	-	-	50,573,672	48,633,934
Unrestricted	(93,201,765)	(105,511,285)	(3,292,927)	(3,275,180)	(96,494,692)	(108,786,465)
<b>Total net position</b>	<b>\$190,834,309</b>	<b>\$161,441,599</b>	<b>\$ (1,107,451)</b>	<b>\$ (1,018,747)</b>	<b>\$189,726,858</b>	<b>\$160,422,852</b>

The following chart reports the County's total net position balances from years 2010 – 2020 (2017 and 2019 restated).



Current assets in governmental activities increased in the current year by approximately \$10.4 million and for business-type activities decreased \$258,112. Current liabilities decreased approximately \$2.5 million for governmental activities and for business-type activities increased \$42,117.

The County continues to maintain high current ratios. The current ratio compares current assets to current liabilities and is an indication of the ability to pay current obligations. The current ratio for governmental activities is 3.85 to 1 as compared to 3.2 to 1 at December 31, 2019. For the business type activities, the current ratio was 9.09 to 1 as compared to 10.0 to 1 at December 31, 2019.

The County reported a positive balance in net position for the governmental and a negative net position for the business-type activities. During 2020, net position for governmental activities increased \$29.4 million and for the business-type activities decreased \$88,704.

The unrestricted net position reported a governmental activities net position deficit, which primarily relates to the implementation of GASB 75 and an increase in the other postemployment benefit obligations since currently we are not funding this cost. In total, the County's total net position decreased approximately \$29.3 million.

Note that approximately 71% of the governmental activities' total assets are tied up in capital assets. The County uses these capital assets to provide services to its citizens.

*(This page is continued on the subsequent page)*

**MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)**  
*As of and For the Year Ended December 31, 2020*

**Douglas County, Georgia**

The following table provides a summary of the County's changes in net position at December 31, 2020 and 2019:

	Summary of Changes in Net Position							
	Governmental Activities		Business-type Activities		Total			
	2020	2019	2020	2019	2020	2019		
<b>Revenues:</b>								
Program:								
Charges for services, fines, and permits	\$ 16,091,104	\$ 17,978,062	\$ 2,267,572	\$ 1,929,869	\$ 18,358,676	\$ 19,907,931		
Operating grants	14,758,273	5,453,148	-	-	14,758,273	5,453,148		
Capital grants and contributions	5,043,915	6,378,391	-	-	5,043,915	6,378,391		
General:								
Property taxes	71,989,643	55,451,594	-	-	71,989,643	55,451,594		
Sales taxes	47,370,145	44,450,849	-	-	47,370,145	44,450,849		
Insurance premium tax	7,065,456	6,614,885	-	-	7,065,456	6,614,885		
Other taxes	4,121,665	4,730,558	-	-	4,121,665	4,730,558		
Other	598,663	2,733,542	-	43,139	598,663	2,776,681		
<b>Total revenues</b>	<b>167,038,864</b>	<b>143,791,029</b>	<b>2,267,572</b>	<b>1,973,008</b>	<b>169,306,436</b>	<b>145,764,037</b>		
<b>Program Expenses:</b>								
General government	25,517,908	25,417,579	-	-	25,517,908	25,417,579		
Judicial	17,314,888	17,240,259	-	-	17,314,888	17,240,259		
Public safety	62,749,868	67,115,276	-	-	62,749,868	67,115,276		
Public works	13,697,937	21,149,670	-	-	13,697,937	21,149,670		
Parks, recreation and culture	8,262,404	8,958,691	-	-	8,262,404	8,958,691		
Planning/community development	5,043,545	6,906,963	-	-	5,043,545	6,906,963		
Health and welfare	4,670,732	4,568,251	-	-	4,670,732	4,568,251		
Interest and fiscal charges	388,872	822,785	-	-	388,872	822,785		
Solid waste	-	-	2,356,276	1,889,522	2,356,276	1,889,522		
<b>Total expenses</b>	<b>137,646,154</b>	<b>152,179,474</b>	<b>2,356,276</b>	<b>1,889,522</b>	<b>140,002,430</b>	<b>154,068,996</b>		
Revenues over (under) expenses	29,392,710	(8,388,445)	(88,704)	83,486	29,304,006	(8,304,959)		
Beginning net position, restated	161,441,599	169,830,044	(1,018,747)	(1,102,233)	160,422,852	168,727,811		
<b>Ending net position</b>	<b>\$ 190,834,309</b>	<b>\$ 161,441,599</b>	<b>\$ (1,107,451)</b>	<b>\$ (1,018,747)</b>	<b>\$ 189,726,858</b>	<b>\$ 160,422,852</b>		

### Governmental Activities Revenues

The County is heavily reliant on both property taxes and sales taxes to support governmental operations. Property taxes provided 43.1% of total revenues as compared to 38.6% in 2019. Sales and use taxes provided 28.4% of total revenues as compared 30.9% in 2019. Special Purpose Local Option Sales Tax (SPLOST) saw an increase of 5.6%. Insurance premium taxes saw a \$450,571 increase. Other tax collections decreased \$608,893, which consists of a number of small taxes as well as larger revenue sources. The hotel/motel tax saw a decrease under 2019 of \$428,252.

Charges for services and fines decreased \$1.8 million or 10.0%. The decreased is due to cancellation of classes and facility rentals in parks and recreation, judicial revenues, and Sheriff service fees received in 2020 as compared to 2019 are the primary reasons for this decrease.

Operating grants vary from year to year, and 2020 saw an increase in grant funds received. In total, operating grant revenue in 2020 was over those of 2019 by \$9.3 million, this increase is attributed to the CARES Act as well as grants for Elections. Capital Grants and contributions for 2020 were \$1.3 million under those of 2019. Federal transit authority grant funds were considerably higher in 2019.

Note that program revenues covered just 27.1% and 20.9% of governmental operating expenses for 2020 and 2019, respectively. This means the government's taxpayers and the County's other general revenues funded 73.9% of the governmental activities, primarily from property and sales taxes. As a result, the general economy and the success of local businesses have a major impact on the County's revenue streams.

### **Governmental Activities Expenses**

The following table presents the cost of each of the County's programs, including the net cost (i.e., total cost less revenues generated by the activities). The net cost illustrates the financial burden that was placed on the County's taxpayers by each of these functions.

<b>Governmental Activities</b>				
	<b>Total Cost of Services</b>	<b>Percentage of Total</b>	<b>Net Cost of Services</b>	<b>Percentage of Total</b>
General government	\$ 25,517,908	18.4%	\$ (23,650,258)	23.2%
Judicial	17,314,888	12.6%	(11,103,857)	10.9%
Public safety	62,749,868	45.6%	(40,154,372)	39.5%
Public works	13,697,937	10.0%	(9,586,884)	9.4%
Parks, recreation and culture	8,262,404	6.0%	(7,900,966)	7.8%
Planning & community development	5,043,545	3.7%	(4,861,942)	4.8%
Health and welfare	4,670,732	3.4%	(4,196,192)	4.1%
Interest on long-term debt	<u>388,872</u>	<u>0.3%</u>	<u>(311,688)</u>	<u>0.3%</u>
<b>Total</b>	<b><u>\$ 137,646,154</u></b>	<b><u>100.0%</u></b>	<b><u>\$ (101,766,159)</u></b>	<b><u>100.0%</u></b>

The public safety expenses total 45.6% of gross costs and 39.5% of net costs. As noted, total cost and net costs do not differ substantially by percentage for each function.

### **Business-Type Activities**

**Solid Waste Disposal Fund** - The business-type activity is the Solid Waste Disposal Fund. Total assets increased \$187,155. Total liabilities increased \$249,734.

In total, operating revenues were up \$337,701. Dumping fees increased by \$64,427 compared to 2019. Recycling fees increased \$53,971 or 18%. In an effort to generate all revenue possible the Solid Waste Department has been diligent in assuring the best prices for recyclable commodities by continuing to monitor market pricing and re-negotiated prices as well as implementing new programs such as mattress recycling and sale of re-use items. Transfer fees increased \$219,303 or 23% over last year.

In total, operating expenses increased \$340,310 or 18%. Benefits were up \$89,941. Majority of this is due to the 2019 a net pension liability adjustment for our actuarial valuation for the County's pension. Solid waste disposal fees increased by \$198,593 compared to 2019. Closure and postclosure care costs increased \$55,544 as compared to 2019.

During 2020, the Solid Waste Disposal Fund reported a net gain of \$88,704 as compared to the net gain of \$83,486 in 2019.

### **FUND ANALYSIS**

#### **Governmental Funds**

Governmental funds are reported in the fund statements with a short-term, inflow and outflow of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. Governmental funds reported ending fund balances of \$90,317,141 compared to \$85,939,177 in 2019. This increase among all funds was \$4.4 million or 5%. A large portion of this increase was due to the 2016 SPLOST capital projects fund.

Restricted fund balances include \$50,655,827 restricted for specific purposes. Assigned fund balance is approximately \$10.8 million. Of the assigned fund balance, \$6.5 million is for 2021 operations, \$2 million for capital projects, \$1.5 million for tree replacement, \$1,343,664 in encumbrances, and \$261,199 for animal protection services.

### **Major Governmental Funds**

**General Fund** - The General Fund is the County's primary operating fund and the largest source of day-to-day service delivery. The General Fund's fund balance increased by \$14,483,093 or 65.7% as compared to a 9.1% decrease in 2019. The ending unassigned fund balance is considered adequate, although not excessive, representing the equivalent of 23% of annual expenditures for 2020.

General property taxes increased \$4.7 million or 1%. Local option sales tax (LOST) increased \$811,975 or 4.8%. Revenues for taxes received for motor vehicles and mobile homes are recorded together. These two revenue sources increased \$823,293. In 2013, the State of Georgia implemented a title ad valorem tax (TAVT) which replaced sales tax on vehicle purchases and became a one-time tax as an alternative to the "birthday" tax for vehicle tag purchases. TAVT showed an increase of \$3.6 million compared to 2019. Intangible taxes are collected when citizens refinance their loans. In recent years, there has been a steady increase in this revenue. In 2020 there was an increase of \$271,114 or 26%. This large increase is attributable to favorable interest rates for refinancing.

Overall, 2020 saw a \$3,884,272 increase in intergovernmental revenues. Intergovernmental revenues are primarily grants and these vary from year to year with the types of grants awarded and the timing of the payment of the funds. The addition of accountability courts brought in new grants and there is a steady increase in grant funding for juvenile programs, which are reimbursable grants. The largest grant received in 2020 was from the U.S Department of the Treasury Coronavirus Relief Fund, which attributed to majority of this increase.

Total charges for services revenue decreased \$1,385,508 or 39% compared to the prior year. The County continues to experience the financial impact of the COVID-19 pandemic. Charges for services decreased due to cancellation of classes and facility rentals in parks and recreation, judicial revenues, and Sheriff service fees decreased by \$677,650. Connect Douglas fees were down \$149,041 due to lack of commuting during the pandemic. The largest decrease over the prior year was tree replacement fees. There was a decrease of \$596,550. This revenue source will fluctuate depending on current construction within the County and as developers pay fees to replace trees removed on construction projects.

Fines and forfeitures revenues are down due to reduced activities in the courts. In total, fines and forfeitures decreased \$208,752 or 4%. State Court is the largest contributor with revenues for 2020. These revenues decreased by \$490,869 or 34% compared to 2019. Superior of Superior Court revenue increased \$838,716 or 34% due to the incumbent Clerk initiating unclaimed funds transfer to General Fund before transferring final responsibility to another Clerk. This is a common practice, since January 2021, the Office of the Clerk of Superior and state courts will be in a state of organizational transition and change. These revenues will fluctuate depending on the variation of caseloads. Jail surcharges have also decreased \$50,122 or 17%.

Investment earnings decreased in 2020 \$246,205 or 58%. This varies with the resources available for investment. The main reason for the large decrease is investment earnings on a larger tax anticipation note (TAN) received in 2019. Contributions and donations were down from 2019 by \$23,710, while miscellaneous revenues decreased \$1,807,449. This is due to insurance proceeds from a DOT fire of almost \$1.4 million received in 2019.

In 2020, \$4,175,421 was transferred to the General Fund compared to transfer in of \$743,469 in 2019. The main reason for the large transfer is due to the U.S Department of the Treasury Coronavirus Relief Funds received. Due to accounting practices, the remaining CARES funding totaling \$4 million was included in the Fire/EMS fund. The funds were then transferred back to the General Fund and are reflected in the Fire/EMS Fund's transfers Out.

The 2020 General Fund expenditures are \$4.2 million or 4.7% more than 2019 expenditures. Described on the following page are the most significant changes from the prior year.

General government expenditures are \$47,165 or 0.2% less than those of 2019. The decrease appears to be related to the pandemic. The County assumed limited operations due to the pandemic.

Judicial expenditures exceed those of the prior year by \$435,832 or 2.7%. The increase in expenditures during the year was attributable to the county investing additional funds in the accountability courts. There were increases in majority of the judicial departments. A few worth noting: District Attorney \$80,198 or 3%; Public Defender \$116,945 or 5%; Solicitors Office \$167,435 or 11%; State Court \$37,038 or 5%. Other increases in expenditures were minimal.

Public safety is a priority in the County. General Fund public safety expenditures are in total \$2,515,372 over 2019 amounts. Most of this is attributed to Sheriff enforcement. 2020 expenditures exceeding those of 2019 by \$1,917,477 or 12%. Majority of this difference was due to increased salary and wage, computer software, vehicle and training expenses. Jail Operations had an increase of \$588,512 or 3% in expenditures compared to 2019.

The public works expenditures increased \$487,779 or 9%. Majority of the increase is attributed to road striping, vehicles, new traffic signals, traffic signs projects, materials, and new positions causing an increase in salaries and benefits.

Parks, recreation, and culture expenditures are under the prior year by \$239,699 or 4%. This decrease is due to limited operations due to the pandemic. As a result of COVID-19 group gathering restrictions, both event and group reservations are continuing to be canceled, resulting in refunds, and future reservations are not allowed causing reduced labor and operations cost.

Planning and community development expenditures increased by \$313,426 or 7% from 2019. Connect Douglas, implemented a new fixed bus route system as well as began expanding the transportation center. Most of these expenses are grant funded. These expenses will vary over the life of the project.

Health and welfare increased by \$333,372 or 12% from 2019. Community Services Board experienced a \$366,296 or 59% increase. The Community Services Board was previously partnered with Cobb but has now separated and has additional expenses that come along with it being a stand-alone entity.

#### ***Unincorporated Services Area Fund***

This fund is utilized to account for the revenues restricted to provide services to the unincorporated areas within the County. The fund includes the operations of the fire services, EMS services, animal services, and other services provided to the unincorporated residents of the County. During 2020, the expenditures of the fund increased \$23,959 or 0.1% as compared to 2019. The Fire and EMS fund experienced an increase of \$364,761 which can primarily be attributed to salaries and overtime as well as the related benefits. The Animal Control fund had a decrease of \$326,586 due to limited activity due to the pandemic.

#### ***2016 SPLOST Capital Projects Fund***

This fund is utilized to account for the proceeds of a 1 percent Special Purpose Local Option Sales Tax (SPLOST), approved on November 8, 2016, for the raising of not more than \$160,000,000 for the purpose of funding a capital outlay project consisting of the acquisition, construction and equipping of major projects and facilities for the County. Funds have been allocated as follows: Transportation 51%; Fire, EMS and Public Radio System 32%; Parks and Recreation 17%. SPLOST collections began April 1, 2017. This fund received approximately \$1.5 million or 5.9% more in sales tax collections compared to the prior year.

#### ***2016 SPLOST Debt Service Fund***

This fund is utilized to account for the repayment of bond proceeds. The County issued \$60,385,000 in GO sales tax bonds to fund various projects in accordance with the 2016 SPLOST voter approved referendum. The proceeds from the bond issuance are included in the 2016 SPLOST capital projects fund. 2020 included a principal debt reduction payment in the amount of \$19.4 million.

## **Proprietary Funds**

Proprietary Fund statements share the same focus as the government-wide statements, reporting both short-term and long-term information about financial status. The business-type activities analysis above discusses the County's enterprise fund.

## **GENERAL FUND BUDGETARY HIGHLIGHTS**

The General Fund's revenue budget was amended upward in 2020, by approximately \$5.4 million or 5.3%.

Tax revenues were above the final budget by \$5,685,147. TAVT taxes were \$1.9 million or 39% over budget. General property taxes were \$764,999 or 2.6% over budget, intangible taxes were \$399,727 or 44.4% over budget, and motor vehicle and mobile home taxes were over budget by \$425,016 or 42.5%. The 2020 tax collection rate projected at 94%.

In addition to TAVT, general property taxes, intangible taxes, and motor vehicle and mobile home taxes other tax revenues exceeded the 2020 budget minimally. These included payments in lieu of taxes, current railroad, current heavy equipment, delinquent mobile home tax, real estate transfer, auto/mobile home back check fee, and tag insurance penalties.

In total, intergovernmental revenue was below budget by \$1.6 million. Federal capital grants as compared to budget account for most of this. This is due to the timing of the grants. Most grants are reimbursable, so until the expenditures are incurred, the application for reimbursement is not submitted. Revenues not received in 2020 will be received in the 2021 budget year. All inter-governmental revenues came in below budget.

Charges for services exceeded the final budget by \$50,545 or 1.5%. Total fines and forfeitures were \$1.2 million or 35% over the final budget. Clerk of Superior General revenue increased \$838,716 due to the incumbent Clerk initiating unclaimed funds transfer to General Fund before transferring final responsibility to another Clerk. This is a common practice, since January 2021, the Office of the Clerk of Superior and state courts will be in a state of organizational transition and change. Other variances from the budget were nominal.

The General Fund's expenditure budget was increased by \$10,352,759 or 9.7%.

The general government was under budget by approximately \$2.0 million. This is entirely due to Elections grant funds not being expended in the 2020 fiscal year. These budget dollars will roll forward to be expensed in the subsequent year. Most other general government departments had final expenditures below budget because of cost containment measures exercised by the departments.

The judicial function was under budget by \$2,750,442 or 14.43%. Every department under the judicial function came in under budget. This is entirely due to the Honorable Harold D. Melton, as the Chief Justice of the Supreme Court of Georgia, issued an Order Declaring Statewide Judicial Emergency due to the pandemic. The judicial function assumed limited operations. The cost for jurors, bailiffs, and witnesses for courts were all under budget.

The public safety budget was under spent by \$3,402,863 or 8.4%. This is a nominal amount for the \$40.2 million public safety budget. Projections for the sheriff's office salaries and benefits budget is fully staffed. However, these expenditures came in \$1.8 million less than projected. Purchased and Contract services was \$422,000 under budget. Supplies and Utilities ended the year \$500,000 under budget.

The public works budget was under budget by \$2,238,704 or 37.4% due to the planned traffic operations and road projects being deferred or delayed. Parks and recreation was \$976,106 or 17.7% under budget. Planning and community development was under budget by \$1,796,842 due to Connect Douglas not able to commute during the pandemic. Health and welfare came in \$111,432 under budget as senior services did not utilize all the budgeted funds for salaries, supplies and improvements.

In total, the County under spent the final general fund expenditure budget by \$13,376,469 or 9.4%

## **CAPITAL ASSETS AND DEBT ADMINISTRATION**

### **Capital Assets**

The County's investment in capital assets, net of accumulated depreciation, for governmental and business-type activities as of December 31, 2020 were \$256,778,832 and \$2,185,476 respectively. The change in this net investment was an approximate 4.8% increase for governmental activities and a 3.1% decrease for business-type activities. See Note 3-D for additional information about changes in capital assets during the year and outstanding at the end of the year.

The following table provides a summary of capital asset activity:

	<b>Capital Assets</b>					
	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total</b>	
	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>
<b>Non-depreciable assets:</b>						
Land	\$ 27,302,243	\$ 27,302,243	\$ 1,574,386	\$ 1,574,386	\$ 28,876,629	\$ 28,876,629
Construction in progress	46,877,165	30,529,017	-	-	46,877,165	30,529,017
<b>Total non-depreciable</b>	<b>74,179,408</b>	<b>57,831,260</b>	<b>1,574,386</b>	<b>1,574,386</b>	<b>75,753,794</b>	<b>59,405,646</b>
<b>Depreciable assets:</b>						
Buildings and improvements	223,995,479	223,808,477	449,585	449,585	224,445,064	224,258,062
Machinery, equipment and furniture	55,146,259	51,762,529	2,931,558	2,931,558	58,077,817	54,694,087
Infrastructure	43,790,988	43,763,663	-	-	43,790,988	43,763,663
<b>Total depreciable assets</b>	<b>322,932,726</b>	<b>319,334,669</b>	<b>3,381,143</b>	<b>3,381,143</b>	<b>326,313,869</b>	<b>322,715,812</b>
<b>Less accumulated depreciation</b>	<b>142,292,138</b>	<b>132,153,038</b>	<b>2,770,053</b>	<b>2,699,096</b>	<b>145,062,191</b>	<b>134,852,134</b>
<b>Book value - depreciable assets</b>	<b>180,640,588</b>	<b>187,181,631</b>	<b>611,090</b>	<b>682,047</b>	<b>181,251,678</b>	<b>187,863,678</b>
<b>Percentage depreciated</b>	<b>44.1%</b>	<b>41.4%</b>	<b>81.9%</b>	<b>79.8%</b>	<b>44.5%</b>	<b>41.8%</b>
<b>Total Assets</b>	<b>\$ 254,819,996</b>	<b>\$ 245,012,891</b>	<b>\$ 2,185,476</b>	<b>\$ 2,256,433</b>	<b>\$ 257,005,472</b>	<b>\$ 247,269,324</b>

At December 31, 2020, the depreciable capital assets for governmental activities were 43.8% depreciated. This compares to 41.4% at December 31, 2019. This comparison indicates the County is replacing its assets at almost the same rate as they are depreciating, which is a positive indicator. With the County's business-type activities, 81.9% of the asset values were depreciated at December 31, 2020 compared to 79.8% at December 31, 2019.

For governmental activities, the balance of construction in progress relates to GRTA projects in the amount of \$8,427,214, General Fund of \$756,508, 2002 and 2016 SPLOST of \$33,607,942, and Capital Transportation Funds of \$4,055,137. The majority of these projects are for roads, parks, fire and EMS, and the Transportation Center renovations.

In the improvements categories, we had additions of \$ 3,086,622, which were related to the new upgrades and renovations. In the vehicles category, we had additions of \$1,567,429 in vehicles. This was primarily due to necessary purchases for the Fire Protection Services & EMS department. In the Computer & Software category had additions of \$1,022,403 for the Douglas County Sheriff's Office computers, Sheriff equipment, and additional server space.

**Debt**

In April 2017, the County issued \$60,385,000 General Obligation Sales Tax Bonds for the purpose of funding various projects on the voter approved SPLOST referendum. Of the total amount of the bonds issued, \$19,105,000 has been set aside for the purpose of funding SPLOST projects for the City of Douglasville. During fiscal year 2020, the County paid \$1.4 million in interest and \$18 million in principal on outstanding sales tax bonds.

The following table reports debt balances at December 31, 2020 and 2019:

	<b>Outstanding Borrowings</b>					
	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>	
	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>
Financed purchases	\$ 3,219,443	\$ 2,163,498	\$ -	\$ -	\$ 3,219,443	\$ 2,163,498
Sales tax bonds	20,887,352	39,921,623	-	-	20,887,352	39,921,623
Total	<u>\$ 24,106,795</u>	<u>\$ 42,085,121</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 24,106,795</u>	<u>\$ 42,085,121</u>

The County maintains an “Aa2” rating from Moody’s Investors Services, Inc. and an “AA” rating from Standard & Poor’s.

See Note 3-H for additional information about the County’s long-term debt.

**A SUMMARY OF THE ECONOMIC CONDITIONS AFFECTING THE COUNTY**

The County is included in the Atlanta, Georgia Metropolitan area. The County is located twenty-five miles west of the City of Atlanta and thirty-five miles east of the state of Alabama.

According to the latest information available, the County’s 2020 unemployment rate is 7.4%, which is slightly higher than the state’s average of 6.5%. The County’s employment for 2020 is estimated at 66,930 and will continue to grow as more businesses come to the area. The median household income for County residents is estimated at \$63,835, which is higher than the \$58,700 average for the state’s 159 counties.

The primary revenue streams for the County are property taxes and sales taxes. This is a good revenue mix as property taxes are classified as “inelastic” and sales taxes are classified as “elastic”. General property taxes were up over the prior year. Sales tax revenue is highly sensitive to fluctuations in the economy. The increase in this revenue over the prior year shows the economy is recovering and strengthening. The County continues to demonstrate a commitment to provide quality services with limited resources. The 2021 operational budget demonstrates a strong commitment to economic development and to addressing needs that have been deferred for several years such as the need for improved infrastructure and public transit.

**CONTACTING THE COUNTY’S FINANCIAL MANAGEMENT**

This financial report is designed to provide a general overview of the County’s finances, comply with finance-related laws and regulations, and demonstrate the County’s commitment to public accountability. Questions concerning any of the information provided in this report or request for additional information should be addressed to the Office of the Finance Director, 8700 Hospital Drive, Douglasville, Georgia 30134.

## **BASIC FINANCIAL STATEMENTS**

*The basic financial statements include the government-wide statement of net position and government-wide statement of activities which include all of the primary government's governmental activities, business-type activities and component unit. In addition, the basic financial statements include the fund financial statements and the notes to the financial statements.*

# DOUGLAS COUNTY, GEORGIA

## Statement of Net Position December 31, 2020

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Douglas County Board of Health
<b>ASSETS</b>				
<b>Current Assets:</b>				
Cash and cash equivalents	\$ 88,787,362	\$ 1,572,733	\$ 90,360,095	\$ 1,690
Investments	426,362	-	426,362	788,413
Taxes receivable, net of allowances	6,760,025	-	6,760,025	-
Accounts receivable, net of allowances	3,704,063	42,480	3,746,543	125,110
Due from other governments	3,208,566	-	3,208,566	1,343,876
Internal balances	20,349	(20,349)	-	-
Prepaid items	2,638,793	-	2,638,793	-
Inventory	157,563	-	157,563	46,238
<b>Total Current Assets</b>	<b>105,703,083</b>	<b>1,594,864</b>	<b>107,297,947</b>	<b>2,305,327</b>
<b>Noncurrent Assets:</b>				
Net OPEB asset	-	-	-	68,228
<b>Capital Assets:</b>				
Nondepreciable capital assets	74,179,408	1,574,386	75,753,794	-
Depreciable capital assets, net	182,599,424	611,090	183,210,514	636,170
<b>Total Noncurrent Assets</b>	<b>256,778,832</b>	<b>2,185,476</b>	<b>258,964,308</b>	<b>704,398</b>
<b>TOTAL ASSETS</b>	<b>362,481,915</b>	<b>3,780,340</b>	<b>366,262,255</b>	<b>3,009,725</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension related items	24,932,770	302,343	25,235,113	213,807
OPEB related items	28,157,472	-	28,157,472	157,106
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>53,090,242</b>	<b>302,343</b>	<b>53,392,585</b>	<b>370,913</b>
<b>LIABILITIES</b>				
<b>Current Liabilities:</b>				
Accounts payable	4,589,176	94,704	4,683,880	3,500
Retainage payable	557,497	-	557,497	-
Accrued salaries and payroll taxes	1,378,800	10,471	1,389,271	176,076
Due to other governments	-	17,057	17,057	2,803
Claims payable	1,355,966	-	1,355,966	-
Accrued interest payable	254,813	-	254,813	-
Compensated absences payable, current portion	2,477,971	53,159	2,531,130	48,848
Financed purchases payable, current portion	491,039	-	491,039	-
Bonds payable, current portion	16,305,000	-	16,305,000	-
<b>Total Current Liabilities</b>	<b>27,410,262</b>	<b>175,391</b>	<b>27,585,653</b>	<b>231,227</b>
<b>Noncurrent Liabilities:</b>				
Compensated absences payable	4,601,946	98,724	4,700,670	4,233
Financed purchases payable	2,728,404	-	2,728,404	-
Bonds payable	4,582,352	-	4,582,352	-
Landfill closure and post-closure liabilities	-	4,179,779	4,179,779	-
Net pension liability	56,727,436	687,895	57,415,331	937,465
<b>Total Noncurrent Liabilities</b>	<b>180,524,966</b>	<b>4,966,398</b>	<b>185,491,364</b>	<b>1,194,976</b>
<b>TOTAL LIABILITIES</b>	<b>207,935,228</b>	<b>5,141,789</b>	<b>213,077,017</b>	<b>1,426,203</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension related items	3,986,781	48,345	4,035,126	29,181
OPEB related items	12,815,839	-	12,815,839	331,417
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>16,802,620</b>	<b>48,345</b>	<b>16,850,965</b>	<b>360,598</b>
<b>NET POSITION</b>				
Net investment in capital assets	233,462,402	2,185,476	235,647,878	636,170
Restricted for:				
Capital projects	21,345,778	-	21,345,778	-
Debt service	16,568,139	-	16,568,139	-
Program activities	12,659,755	-	12,659,755	35,295
Unrestricted (Deficit)	(93,201,765)	(3,292,927)	(96,494,692)	922,372
<b>TOTAL NET POSITION (DEFICIT)</b>	<b>\$ 190,834,309</b>	<b>\$ (1,107,451)</b>	<b>\$ 189,726,858</b>	<b>\$ 1,593,837</b>

See accompanying notes to the basic financial statements.

# DOUGLAS COUNTY, GEORGIA

## *Statement of Activities* *For the Year Ended December 31, 2020*

	<b>Program Revenues</b>			
	<b>Expenses</b>	<b>Charge for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>
<b>PRIMARY GOVERNMENT:</b>				
<b>Governmental Activities:</b>				
General government	\$ 25,517,908	\$ 1,821,281	\$ 46,369	\$ -
Judicial	17,314,888	5,271,797	952,531	-
Public safety	62,749,868	7,289,469	13,573,491	1,732,536
Public works	13,697,937	904,276	-	3,206,777
Parks, recreation and culture	8,262,404	175,556	185,882	-
Planning and community development	5,043,545	154,185	-	27,418
Health and welfare	4,670,732	474,540	-	-
Interest on long-term debt	388,872	-	-	77,184
<b>Total Governmental Activities</b>	<b>137,646,154</b>	<b>16,091,104</b>	<b>14,758,273</b>	<b>5,043,915</b>
<b>Business-Type Activities:</b>				
Solid Waste	2,356,276	2,267,572	-	-
<b>Total Business-Type Activities</b>	<b>2,356,276</b>	<b>2,267,572</b>	<b>-</b>	<b>-</b>
<b>Total - Primary Government</b>	<b>\$ 140,002,430</b>	<b>\$ 18,358,676</b>	<b>\$ 14,758,273</b>	<b>\$ 5,043,915</b>
<b>Component Unit:</b>				
Douglas County Board of Health	\$ 2,272,625	\$ 1,123,226	\$ 1,484,665	\$ -
<b>Total - Component Unit</b>	<b>\$ 2,272,625</b>	<b>\$ 1,123,226</b>	<b>\$ 1,484,665</b>	<b>\$ -</b>

### **GENERAL REVENUES:**

Taxes:  
 Property  
 Sales  
 Insurance premium  
 Franchise  
 Alcoholic beverage excise  
 Business and occupation  
 Hotel/Motel  
 Interest earned  
 Miscellaneous

### **Total General Revenues**

### **Change in Net Position**

**NET POSITION (DEFICIT) BEGINNING OF YEAR**

**NET POSITION (DEFICIT) END OF YEAR**

See accompanying notes to the basic financial statements.

<b>Net (Expense) Revenue and Changes in Net Position</b>					
<b>Primary Government</b>			<b>Component Unit</b>		
<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>	<b>Douglas County Board of Health</b>		
\$ (23,650,258)	\$ -	\$ (23,650,258)	\$ -		
(11,090,560)	-	(11,090,560)	-		
(40,154,372)	-	(40,154,372)	-		
(9,586,884)	-	(9,586,884)	-		
(7,900,966)	-	(7,900,966)	-		
(4,861,942)	-	(4,861,942)	-		
(4,196,192)	-	(4,196,192)	-		
(311,688)	-	(311,688)	-		
<b>(101,752,862)</b>	<b>-</b>	<b>(101,752,862)</b>			
 - (88,704)	 - (88,704)	 <b>(88,704)</b>	 - (88,704)	 - (88,704)	 - (88,704)
 <b>(101,752,862)</b>	 <b>(88,704)</b>	 <b>(101,841,566)</b>	 - (101,841,566)	 - (101,841,566)	 - (101,841,566)
 - -	 - -	 - -	 - -	 335,266	 335,266
 71,989,643	 - 71,989,643	 - 71,989,643	 - 71,989,643	 - 71,989,643	 - 71,989,643
47,370,145	- 47,370,145	- 47,370,145	- 47,370,145	- 47,370,145	- 47,370,145
7,065,456	- 7,065,456	- 7,065,456	- 7,065,456	- 7,065,456	- 7,065,456
1,415,175	- 1,415,175	- 1,415,175	- 1,415,175	- 1,415,175	- 1,415,175
679,035	- 679,035	- 679,035	- 679,035	- 679,035	- 679,035
1,096,561	- 1,096,561	- 1,096,561	- 1,096,561	- 1,096,561	- 1,096,561
930,894	- 930,894	- 930,894	- 930,894	- 930,894	- 930,894
115,549	- 115,549	- 115,549	- 115,549	- 115,549	- 115,549
483,114	- 483,114	- 483,114	- 483,114	- 483,114	- 483,114
<b>131,145,572</b>	<b>-</b>	<b>131,145,572</b>			
 29,392,710	 (88,704)	 29,304,006	 29,304,006	 362,097	 362,097
 161,441,599	 (1,018,747)	 160,422,852	 160,422,852	 1,231,740	 1,231,740
<b>\$ 190,834,309</b>	<b>\$ (1,107,451)</b>	<b>\$ 189,726,858</b>		<b>\$ 1,593,837</b>	

See accompanying notes to the basic financial statements.

# DOUGLAS COUNTY, GEORGIA

## Balance Sheet Governmental Funds December 31, 2020

	General Fund	Unincorporated Service Area Fund	2016 SPLOST Fund	2016 SPLOST Debt Service Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>						
Cash	\$ 39,982,937	\$ 700	\$ 21,261,995	\$ 16,822,952	\$ 10,644,895	\$ 88,713,479
Investments	-	-	-	-	426,362	426,362
Receivables (net of allowance for uncollectibles):						
Taxes	3,801,149	-	2,855,915	-	102,961	6,760,025
Accounts	585,894	2,514,123	-	-	604,046	3,704,063
Due from other funds	35,349	1,950,371	237,261	-	1,039,275	3,262,256
Due from other governments	3,063,738	-	-	-	144,828	3,208,566
Inventory	153,523	4,040	-	-	-	157,563
Prepaid items	2,638,793	-	-	-	-	2,638,793
<b>TOTAL ASSETS</b>	<b>\$ 50,261,383</b>	<b>\$ 4,469,234</b>	<b>\$ 24,355,171</b>	<b>\$ 16,822,952</b>	<b>\$ 12,962,367</b>	<b>\$ 108,871,107</b>
<b>LIABILITIES</b>						
Accounts payable	\$ 2,180,639	\$ 94,648	\$ 1,964,525	\$ -	\$ 349,364	\$ 4,589,176
Retainage payable	-	-	557,497	-	-	557,497
Accrued liabilities	1,061,509	282,329	1,065	-	33,897	1,378,800
Due to other funds	8,231,838	-	-	-	15,000	8,246,838
<b>TOTAL LIABILITIES</b>	<b>11,473,986</b>	<b>376,977</b>	<b>2,523,087</b>	<b>-</b>	<b>398,261</b>	<b>14,772,311</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Unavailable revenue - property taxes	2,261,135	-	-	-	-	2,261,135
Unavailable revenue - charges for services	-	1,520,520	-	-	-	1,520,520
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>2,261,135</b>	<b>1,520,520</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>3,781,655</b>
<b>FUND BALANCES</b>						
Nonspendable:						
Prepaid items	2,638,793	-	-	-	-	2,638,793
Inventory	153,523	4,040	-	-	-	157,563
Restricted:						
Fire protection and EMS	-	771,886	-	-	-	771,886
Law enforcement activities	-	-	-	-	1,086,231	1,086,231
Elections	1,308,622	-	-	-	-	1,308,622
Planning/community development	-	1,534,612	-	-	121,968	1,656,580
Emergency 911 services	-	-	-	-	5,016,783	5,016,783
Judicial services	39,214	-	-	-	630,817	670,031
Law library operations	-	-	-	-	629,102	629,102
Capital projects	-	-	21,832,084	-	861,556	22,693,640
Debt service	-	-	-	16,822,952	-	16,822,952
Committed:						
Law enforcement activities	-	-	-	-	3,311,980	3,311,980
Capital projects	-	-	-	-	905,669	905,669
Assigned:						
Animal protection services	-	261,199	-	-	-	261,199
General governmental functions	591,968	-	-	-	-	591,968
Judicial services	13,037	-	-	-	-	13,037
Parks, recreation, and culture services	60,830	-	-	-	-	60,830
Public safety services	604,415	-	-	-	-	604,415
Public works	57,438	-	-	-	-	57,438
Health and welfare	14,963	-	-	-	-	14,963
Planning/community development	993	-	-	-	-	993
Tree replacement	1,511,153	-	-	-	-	1,511,153
Capital projects	1,151,933	-	-	-	-	1,151,933
Fiscal year 2021 operations	6,516,096	-	-	-	-	6,516,096
Unassigned	21,863,284	-	-	-	-	21,863,284
<b>TOTAL FUND BALANCES</b>	<b>36,526,262</b>	<b>2,571,737</b>	<b>21,832,084</b>	<b>16,822,952</b>	<b>12,564,106</b>	<b>90,317,141</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 50,261,383</b>	<b>\$ 4,469,234</b>	<b>\$ 24,355,171</b>	<b>\$ 16,822,952</b>	<b>\$ 12,962,367</b>	<b>\$ 108,871,107</b>

See accompanying notes to the basic financial statements.

**DOUGLAS COUNTY, GEORGIA**  
*Reconciliation of Total Governmental Fund Balances to  
 Net Position of Governmental Activities  
 December 31, 2020*

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**TOTAL GOVERNMENTAL FUND BALANCES** \$ 90,317,141

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds.

Cost	\$ 399,288,618	
Less accumulated depreciation	<u>(142,509,786)</u>	256,778,832

Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the governmental funds.

Property taxes	2,261,135	
Charges for services	<u>1,520,520</u>	3,781,655

Internal service funds are used by management to charge the costs of workers' compensation and health insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.

3,722,848

The total OPEB liability and the related deferred outflows and inflows of resources are not expected to be liquidated with current available financial resources and, therefore, are not reported in the governmental funds.

Deferred outflows of resources - OPEB related items	28,157,472	
Deferred inflows of resources - OPEB related items	<u>(12,815,839)</u>	
Total OPEB liability	<u>(111,884,828)</u>	(96,543,195)

The net pension liability and the related deferred outflows and inflows of resources are not expected to be liquidated with current available financial resources and, therefore, are not reported in the governmental funds.

Deferred outflows of resources - pension related items	24,932,770	
Deferred inflows of resources - pension related items	<u>(3,986,781)</u>	
Net pension liability	<u>(56,727,436)</u>	(35,781,447)

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.

General obligation sales tax bonds	(20,385,000)	
Original issue premium	<u>(502,352)</u>	
Financed purchases	<u>(3,219,443)</u>	
Accrued interest payable	<u>(254,813)</u>	
Compensated absences payable	<u>(7,079,917)</u>	(31,441,525)

**NET POSITION OF GOVERNMENTAL ACTIVITIES** \$ 190,834,309

See accompanying notes to the basic financial statements.

**DOUGLAS COUNTY, GEORGIA**  
*Statement of Revenues, Expenditures, and Changes in Fund Balances*  
*Governmental Funds*  
*For the Year Ended December 31, 2020*

	General Fund	Unincorporated Service Area Fund	2016 SPLOST Project Fund	2016 SPLOST Debt Service Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>REVENUES</b>						
Taxes	\$ 89,855,992	\$ 10,256,227	\$ 28,288,005	\$ -	\$ 930,894	\$ 129,331,118
Licenses and permits	95,914	547,237	-	-	-	643,151
Intergovernmental	9,916,916	6,495,021	1,680,926	-	1,517,596	19,610,459
Charges for services	3,529,551	2,706,631	-	-	3,540,594	9,776,776
Fines and forfeitures	4,848,475	-	-	-	587,434	5,435,909
Interest earned	104,586	-	161,282	77,184	10,963	354,015
Contributions and donations	46,369	67,728	-	-	1,925	116,022
Miscellaneous	132,663	306,545	-	-	47,902	487,110
<b>TOTAL REVENUES</b>	<b>108,530,466</b>	<b>20,379,389</b>	<b>30,130,213</b>	<b>77,184</b>	<b>6,637,308</b>	<b>165,754,560</b>
<b>EXPENDITURES</b>						
<b>Current:</b>						
General government	20,172,547	-	889,359	-	-	21,061,906
Judicial	16,420,282	-	-	-	346,099	16,766,381
Public safety	36,759,917	17,877,511	-	-	3,194,921	57,832,349
Public works	5,986,333	277,712	4,339,714	-	-	10,603,759
Parks, recreation and culture	5,522,813	-	-	-	-	5,522,813
Planning and community development	4,865,161	-	-	-	1,044,715	5,909,876
Health and welfare	3,077,118	1,501,621	-	-	-	4,578,739
<b>Capital outlay</b>	<b>-</b>	<b>-</b>	<b>13,244,389</b>	<b>-</b>	<b>1,396,723</b>	<b>14,641,112</b>
<b>Debt service:</b>						
Principal	499,425	-	-	18,000,000	-	18,499,425
Interest	178,893	-	-	1,469,250	-	1,648,143
<b>Intergovernmental</b>	<b>-</b>	<b>-</b>	<b>4,668,360</b>	<b>-</b>	<b>-</b>	<b>4,668,360</b>
<b>TOTAL EXPENDITURES</b>	<b>93,482,489</b>	<b>19,656,844</b>	<b>23,141,822</b>	<b>19,469,250</b>	<b>5,982,458</b>	<b>161,732,863</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>15,047,977</b>	<b>722,545</b>	<b>6,988,391</b>	<b>(19,392,066)</b>	<b>654,850</b>	<b>4,021,697</b>
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	4,175,421	6,139,288	235,792	17,324,250	514,936	28,389,687
Transfers out	(6,296,572)	(5,242,754)	(17,324,250)	(235,792)	(490,319)	(29,589,687)
Financed purchases	1,555,370	-	-	-	-	1,555,370
Proceeds from sale of capital assets	897	-	-	-	-	897
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(564,884)</b>	<b>896,534</b>	<b>(17,088,458)</b>	<b>17,088,458</b>	<b>24,617</b>	<b>356,267</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>14,483,093</b>	<b>1,619,079</b>	<b>(10,100,067)</b>	<b>(2,303,608)</b>	<b>679,467</b>	<b>4,377,964</b>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<b>22,043,169</b>	<b>952,658</b>	<b>31,932,151</b>	<b>19,126,560</b>	<b>11,884,639</b>	<b>85,939,177</b>
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 36,526,262</b>	<b>\$ 2,571,737</b>	<b>\$ 21,832,084</b>	<b>\$ 16,822,952</b>	<b>\$ 12,564,106</b>	<b>\$ 90,317,141</b>

See accompanying notes to the basic financial statements.

## DOUGLAS COUNTY, GEORGIA

*Reconciliation of the Statement of Revenues, Expenditures, and Changes in  
Fund Balances of Governmental Funds to the Statement of Activities  
For the Year Ended December 31, 2020*

**NET CHANGES IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS** \$ 4,377,964

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.

Depreciation expense	\$ (10,423,147)
Capital outlay	22,238,929

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net position.

Net book value of capital assets disposed (49,841)

Revenues in the statement of activities that do not provide current financial resources are reported as deferred inflows of resources in the funds.

Property taxes	1,215,792
Charges for services	235,266
Intergovernmental	(166,755)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Financed purchases	(1,555,370)
Principal payments on financed purchases and bonds	18,499,425
Amortization of bond premium	1,034,271

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Change in compensated absences	(1,164,179)
Change in OPEB expense	(5,892,956)
Change in pension expense	(3,379,960)
Change in accrued interest	225,000
	(10,212,095)

The internal service funds are used by management to charge the costs of workers' compensation and health insurance to individual funds.

**CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES** \$ 29,392,710

See accompanying notes to the basic financial statements.

# DOUGLAS COUNTY, GEORGIA

## Statement of Net Position

### Proprietary Funds

December 31, 2020

	Enterprise Fund	Governmental Activities	
	Solid Waste Disposal	Internal Service Funds	
<b>ASSETS</b>			
<b>Current Assets:</b>			
Cash	\$ 1,572,733	\$ 73,883	
Receivables (net of allowance for uncollectibles):			
Accounts	42,480		-
Due from other funds	-	5,004,931	
<b>Total Current Assets</b>	<u>1,615,213</u>	<u>5,078,814</u>	
<b>Noncurrent Assets:</b>			
<b>Capital assets:</b>			
Nondepreciable capital assets	1,574,386		-
Depreciable capital assets, net	611,090		-
<b>Total Noncurrent Assets</b>	<u>2,185,476</u>	<u>2,185,476</u>	
<b>TOTAL ASSETS</b>	<u>3,800,689</u>	<u>5,078,814</u>	
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension related items	302,343		-
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<u>302,343</u>	<u>302,343</u>	
<b>LIABILITIES</b>			
<b>Current Liabilities:</b>			
Accounts payable	94,704		-
Accrued salaries and payroll taxes	10,471		-
Due to other governments	17,057		-
Due to other funds	20,349		-
Claims payable	-	1,355,966	
Compensated absences payable, current portion	53,159		-
<b>Total Current Liabilities</b>	<u>195,740</u>	<u>1,355,966</u>	
<b>Noncurrent Liabilities:</b>			
Compensated absences payable, noncurrent portion	98,724		-
Closure and post-closure liabilities	4,179,779		-
Net pension liability	687,895		-
<b>Total Noncurrent Liabilities</b>	<u>4,966,398</u>	<u>4,966,398</u>	
<b>TOTAL LIABILITIES</b>	<u>5,162,138</u>	<u>1,355,966</u>	
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension related items	48,345		-
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>48,345</u>	<u>48,345</u>	
<b>NET POSITION</b>			
Investment in capital assets	2,185,476		-
Unrestricted (Deficit)	(3,292,927)	3,722,848	
<b>TOTAL NET POSITION (DEFICIT)</b>	<u>\$ (1,107,451)</u>	<u>\$ 3,722,848</u>	

See accompanying notes to the basic financial statements.

**DOUGLAS COUNTY, GEORGIA**  
*Statement of Revenues, Expenses and Changes in Net Position*  
*Proprietary Funds*  
*For the Year Ended December 31, 2020*

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	<b>Enterprise Fund</b>	<b>Governmental Activities</b>
	<b>Solid Waste Disposal</b>	<b>Internal Service Funds</b>
<b>OPERATING REVENUES</b>		
Charges for services	\$ 2,267,572	\$ 16,578,062
<b>TOTAL OPERATING REVENUES</b>	<u>2,267,572</u>	<u>16,578,062</u>
<b>OPERATING EXPENSES</b>		
Personal services and employee benefits	1,038,745	-
Purchased and contractual services	79,525	-
Supplies and landfill post-closure costs	1,167,049	-
Depreciation	70,957	-
Claims	-	12,703,118
Other	-	876,673
<b>TOTAL OPERATING EXPENSES</b>	<u>2,356,276</u>	<u>13,579,791</u>
<b>INCOME (LOSS) BEFORE TRANSFERS</b>	(88,704)	2,998,271
Transfers in	-	1,200,000
<b>CHANGE IN NET POSITION</b>	(88,704)	4,198,271
<b>NET POSITION</b>		
<b>BEGINNING OF YEAR (DEFICIT)</b>	<u>(1,018,747)</u>	<u>(475,423)</u>
<b>END OF YEAR (DEFICIT)</b>	<u>\$ (1,107,451)</u>	<u>\$ 3,722,848</u>

See accompanying notes to the basic financial statements.

**DOUGLAS COUNTY, GEORGIA**

*Statement of Cash Flows*

*Proprietary Funds*

*For the Year Ended December 31, 2020*

	<b>Enterprise Fund Solid Waste Disposal</b>	<b>Governmental Activities Internal Service Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Cash received from customers	\$ 2,281,077	\$ 15,669,499
Cash payments to employees for services	(954,214)	-
Cash payments for goods and services	<u>(1,077,171)</u>	<u>(16,826,024)</u>
<b>NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b>	<u>249,692</u>	<u>(1,156,525)</u>
<b>CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Transfers in	-	1,200,000
<b>NET CASH PROVIDED BY NONCAPITAL AND RELATED FINANCING ACTIVITIES</b>	<u>-</u>	<u>1,200,000</u>
<b>NET INCREASE IN CASH AND CASH EQUIVALENTS</b>	249,692	43,475
<b>CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR</b>	<u>1,323,041</u>	<u>30,408</u>
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	<u>\$ 1,572,733</u>	<u>\$ 73,883</u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b>		
Operating income (loss)	\$ (88,704)	\$ 2,998,271
Adjustments:		
Depreciation	70,957	-
(Increase) decrease in assets:		
Accounts receivable	13,505	26,461
Due from other funds	-	(4,229,637)
Increase (decrease) in liabilities and deferred inflows/outflows of resources:		
Accounts payable	40,558	-
Accrued salaries and payroll taxes	(19,677)	-
Due to other governments	8,889	-
Due to other funds	(21,925)	(596,235)
Compensated absences payable	35,277	-
Closure/postclosure care liabilities	119,956	-
Claims payable	-	644,615
Net pension liability and related deferrals	<u>90,856</u>	<u>-</u>
<b>NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b>	<u>\$ 249,692</u>	<u>\$ (1,156,525)</u>

See accompanying notes to the basic financial statements.

**DOUGLAS COUNTY, GEORGIA***Statement of Fiduciary Net Position**Fiduciary Funds**For the Year Ended December 31, 2020*

	<b>Custodial Funds</b>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 5,744,635
Taxes receivable	<u>6,006,175</u>
Total assets	<u>11,750,810</u>
<b>LIABILITIES</b>	
Due to others	<u>9,879,419</u>
Total liabilities	<u>9,879,419</u>
<b>NET POSITION</b>	
Restricted:	
Individuals, organizations, and other governments	<u>1,871,391</u>
Total net position	<u>\$ 1,871,391</u>

**The accompanying notes are an integral part of these financial statements.**

**DOUGLAS COUNTY, GEORGIA**  
*Statement of Revenues, Expenses, and Changes in Fiduciary Net Position*  
*Fiduciary Funds*  
*For the Year Ended December 31, 2020*

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	<b>Custodial Funds</b>
<b>ADDITIONS</b>	
Taxes	\$ 200,689,251
Fines and fees	4,711,140
Criminal and civil bonds	910,556
Land condemnations	<u>772,421</u>
Total additions	<u>207,083,368</u>
<b>DEDUCTIONS</b>	
Taxes and fees paid to other governments	200,689,251
Other custodial disbursements	<u>6,442,272</u>
Total deductions	<u>207,131,523</u>
Change in fiduciary net position	(48,155)
<b>NET POSITION, beginning of year, restated</b>	<u>1,919,546</u>
<b>NET POSITION, end of year</b>	<u>\$ 1,871,391</u>

The accompanying notes are an integral part of these financial statements.

## **NOTES TO THE FINANCIAL STATEMENTS**

## DOUGLAS COUNTY, GEORGIA

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2020*

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## **DOUGLAS COUNTY, GEORGIA**

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2020*

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**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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Douglas County, Georgia (the “County”) is a political subdivision of the State of Georgia and was created by a legislative act in 1870. The County operates under a Commissioner-Administrator form of government. The County is governed by a board of five commissioners elected by the voters of the County. The County’s major services include general administration, courts, public safety, public works, health and welfare, parks, recreation and culture, and planning and community development.

***Note 1 - Summary of Significant Accounting Policies***

The financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for governmental accounting and financial reporting. The County has implemented GASB Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements* which incorporated into the GASB’s authoritative literature certain accounting and financial reporting guidance issued on or before November 30, 1989, which does not conflict with or contradict GASB pronouncements.

The most significant of the County’s accounting policies are described below.

***1-A. Reporting Entity***

The reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the County consists of all funds, departments, boards, and agencies that are not legally separate from the County. For the County, this entity includes the constitutionally elected officers (Sheriff, Tax Commissioner, Probate Court Judge, Magistrate Court Judge, State Court Judge, Juvenile Court Judge, Superior Court Judge, and the Clerk of Superior Court).

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organizations; (2) the County is legally entitled to or can otherwise access the organization's resources; (3) the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the County is obligated for the debt of the organization. Component units also may include organizations that are fiscally dependent on the County in that the County approves the budget, levies their taxes, or issues their debt.

The component unit column included on the government-wide financial statements identifies the financial data of the County’s discretely presented component unit. It is reported separately to emphasize that it is legally separate from the County.

A brief description of the County’s discretely presented component unit follows on the next page.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 1 - Summary of Significant Accounting Policies (Continued)***

***1-A. Reporting Entity (Continued)***

***Douglas County Board of Health*** (Health Department) – The Health Department works to promote and preserve the health of the citizens of the County. The Health Department’s Board consists of seven members, four of which are appointed by the County Board of Commissioners. Although the County does not have the authority to approve or modify the Health Department’s budgets, it does have the ability to control environmental health service fees and the amount of funding it provides to the Health Department. The Health Department has a June 30<sup>th</sup> fiscal year-end and is presented as a governmental-type component unit. Complete financial statements for the Health Department may be obtained from:

Douglas County Board of Health Administrative Office  
6770 Selman Drive  
Douglasville, Georgia 30210

***1-B. Basis of Presentation***

The County’s basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

***Government-wide Financial Statements*** – The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for the County as a whole. The primary government and the component units are presented separately within these financial statements with the focus on the primary government. Fiduciary activities are not included at the government-wide reporting level. Individual funds are not displayed but the statements distinguish governmental activities, which are generally supported by taxes and County general revenues, from business-type activities, which are generally financed in whole or in part with fees charged to external customers. The activity of the internal service funds (i.e., Health Insurance Fund and Workers’ Compensation Fund) is eliminated to avoid duplicating revenues and expenses.

The statement of net position presents the financial position of the governmental and business-type activities of the County and the County’s discretely presented component unit at year-end.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the County’s governmental activities and for each identifiable activity of the business-type activities of the County. Direct expenses are those that are specifically associated with a function and, therefore, clearly identifiable to that particular function. The County does not allocate indirect expenses to functions in the statement of activities.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 1 - Summary of Significant Accounting Policies (Continued)***

***1-B. Basis of Presentation (Continued)***

***Government-wide Financial Statements (continued)*** – The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services, which report fees and other charges to users of the County's services; (2) operating grants and contributions, which finance annual operating activities including restricted investment income; and (3) capital grants and contributions, which fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying to which function program revenue pertains, the determining factor for *charges for services* is which function *generates* the revenue. For *grants and contributions*, the determining factor is for which functions the revenues are *restricted*.

Taxes and other revenue sources not properly included with program revenues are reported as general revenues of the County. The comparison of direct expenses with program revenues identifies the extent to which each governmental function and each identifiable business-type activity is self-financing or draws from the general revenues of the County.

***Fund Financial Statements*** – During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. Fund financial statements are provided for governmental, proprietary and fiduciary funds.

Major individual governmental and enterprise funds are reported in separate columns with composite columns for non-major funds. The internal service funds are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

***Fund Accounting*** – The County uses funds to maintain its financial records during the year. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The County uses three categories of funds: governmental, proprietary, and fiduciary.

***Governmental Funds*** – Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used and fund liabilities are assigned to the fund from which they will be liquidated.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 1 - Summary of Significant Accounting Policies (Continued)***

**1-B. Basis of Presentation (Continued)**

The following are the major governmental funds:

**General Fund** – The General Fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the County for any purpose, provided it is expended or transferred according to the general laws of Georgia.

**Unincorporated Service Area Fund** – This major special revenue fund is used to account for Fire and EMS, Animal Control, and other services to ensure County residents in both incorporated and unincorporated areas share the costs of these services equitably. This fund primarily includes property taxes and intergovernmental revenues which are restricted to the unincorporated portions of the County.

**2016 SPLOST Capital Projects Fund** – This major capital projects fund is used to account for the acquisition and construction of major projects and facilities funded by special purpose local option sales tax.

**2016 SPLOST Debt Service Fund** – This debt service fund is used to account for the repayment of bonds issued by the County to fund various projects in accordance with the 2016 SPLOST voter approved referendum.

**Proprietary Funds** – Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. The County reports the following major proprietary fund:

**Solid Waste Disposal Fund** – This fund accounts for the operating revenue and expenses related to the disposal of solid waste as well as the County's closure and postclosure care costs related to its landfill.

**Internal Service Funds** – Internal service funds are used to account for the County's self-funding of its medical and dental claims and workers' compensation program.

**Custodial Funds** – Custodial funds are used to account for the collection and disbursement of monies by the County on behalf of other governments and individuals, such as cash bonds, traffic fines, support payments, and ad valorem and property taxes.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 1 - Summary of Significant Accounting Policies (Continued)***

**1-C. Measurement Focus**

**Government-wide Financial Statements** – The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the County are included on the statement of net position. The statement of activities reports all revenues and expenses.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. However, any interfund services provided and used are not eliminated as this process would distort the direct costs and program revenues reported in the various functions.

**Fund Financial Statements** – All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus on both financial reporting levels. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of these funds are included on the statements of net position. The statements of changes in net position present increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statements of cash flows provide information about how the County finances and meets the cash flow needs of its proprietary activities.

**1-D. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. At the fund reporting level, governmental funds use the modified accrual basis of accounting and fiduciary funds use the accrual basis of accounting. Proprietary funds use the accrual basis of accounting at both reporting levels. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred inflows of resources and in the presentation of expenses versus expenditures.

**Revenues – Exchange Transactions** – Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded when the exchange takes place and in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, the phrase “available for exchange transactions” means expected to be received within 60 days of year-end.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 1 - Summary of Significant Accounting Policies (Continued)***

***1-D. Basis of Accounting (Continued)***

***Revenues – Non-exchange Transactions*** – Non-exchange transactions in which the County receives value without directly giving equal value in return, include sales tax, property tax, grants, and donations. On an accrual basis, revenue from sales tax is recognized in the period in which the taxable sale takes place.

Revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 3-C). Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the County must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions also must be available (i.e., collected within 60 days) before it can be recognized. Under the modified accrual basis, the following revenue sources are considered to be susceptible to accrual: property tax, sales tax, interest and federal and state grants.

***Unearned Revenue*** – Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied in voluntary exchange transactions.

***Expenses/Expenditures*** – On the accrual basis of accounting, expenses are recognized at the time they are incurred. On the modified accrual basis, expenditures generally are recognized in the accounting period in which the related fund liability is incurred and due, if measurable.

***1-E. Assets, Deferred Outflows and Inflows of Resources, Liabilities, and Fund Equity***

***1-E-1. Cash, Cash Equivalents and Investments***

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the County.

State of Georgia law authorizes the County to invest in the following types of obligations:

- Obligations of the State of Georgia or of any other states
- Obligations of the United States Government
- Obligations fully insured or guaranteed by the United States Government or governmental agency
- Obligations of any corporation of the United States Government
- Prime bankers' acceptances
- The State of Georgia local government investment pool (i.e., Georgia Fund 1)
- Repurchase agreements
- Obligations of the other political subdivisions of the State of Georgia

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 1 - Summary of Significant Accounting Policies (Continued)***

***1-E. Assets, Deferred Outflows and Inflows of Resources, Liabilities, and Fund Equity (Continued)***

***1-E-1. Cash, Cash Equivalents and Investments (Continued)***

Any investment or deposit in excess of the Federal Deposit Insurance Corporation (FDIC) insured amount must be secured by either (a) security pledges of 110% of an equivalent amount of State or U.S. obligations, or (b) the financial institute participating in the Georgia Secure Deposit Program, administered by the Office of State Treasurer.

Georgia Fund 1, created by OCGA 36-83-8, is a stable asset value investment pool that follows Standard and Poor's criteria for AAAf rated money market funds and is regulated by the Georgia Office of the State Treasurer. The pool is not registered with the SEC as an investment company. The pool's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1.00 per share value). The asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines participant's shares sold and redeemed based on \$1.00 per share. The pool also adjusts the value of its investments to fair value as of year-end and the County's investment in the Georgia Fund 1 is reported at fair value. The County considers amounts held in Georgia Fund 1 as cash equivalents for financial statement presentation.

The County's nonparticipating interest-earning investment contracts are recorded at cost. The remaining investments are recorded at fair value. Increases or decreases in fair value during the year are recognized as a component of interest income.

***1-E-2. Receivables***

All trade and property tax receivables are reported net of an allowance for uncollectible accounts, where applicable.

***1-E-3. Interfund Balances***

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are reclassified and presented as internal balances.

***1-E-4. Consumable Inventories***

On the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used (i.e., the consumption method).

On the fund financial statements, inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as expenditures in the governmental fund types when consumed. Inventories of the proprietary funds are expensed when consumed.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
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***Note 1 - Summary of Significant Accounting Policies (Continued)***

***1-E. Assets, Deferred Outflows and Inflows of Resources, Liabilities, and Fund Equity (Continued)***

***1-E-5. Prepaid Items***

Payments made to vendors for services that will benefit periods beyond December 31, 2020, are recorded as prepaid items using the consumption method by recording an asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed. At the fund reporting level, an equal amount of fund balance is reported as nonspendable as this amount is not available for general appropriation.

***1-E-6. Restricted Assets***

Unspent proceeds from the issuance of bonds, as well as certain resources set aside for their repayment, are classified as restricted assets because their use is limited by applicable bond covenants.

***1-E-7. Capital Assets***

General capital assets are those assets not specifically related to activities reported in the proprietary fund. These assets generally result from expenditures in governmental funds. The County reports these assets in the governmental activities column of the government-wide statement of net position but does not report these assets in the governmental fund financial statements. Capital assets utilized by the enterprise fund are reported both in the business-type activities column of the government-wide statement of net position and in the enterprise fund statement of net position.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their estimated acquisition values as of the date received. The County maintains a capitalization threshold of \$5,000 and an estimated useful life of at least two (2) years. The County's infrastructure consists of roads and bridges and all appurtenances. Improvements to capital assets are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or extend the asset's useful life are expensed.

All reported capital assets are depreciated except for land, right-of-ways, and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Infrastructure assets acquired prior to December 31, 1980, are included in the amounts reported.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
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***Note 1 - Summary of Significant Accounting Policies (Continued)***

***1-E. Assets, Deferred Outflows and Inflows of Resources, Liabilities, and Fund Equity (Continued)***

***1-E-7. Capital Assets (Continued)***

Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives
Land improvements	10 – 20 years	-
Buildings and improvements	25 – 50 years	25 – 50 years
Machinery and equipment	5 – 20 years	5 – 20 years
Vehicles	10 years	10 years
Computers and software	5 – 10 years	5 – 10 years
Infrastructure	25 – 50 years	-

At the inception of the financed purchases at the governmental fund reporting level, expenditures and an “other financing source” of an equal amount are reported at the net present value of future minimum lease payments.

***1-E-8. Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the County's past experience of making termination payments.

All compensated absence liabilities include salary-related payments, where applicable.

The total compensated absence liability is reported on the government-wide financial statements. Proprietary funds report the total compensated liability in each individual fund at the fund reporting level. Governmental funds report the compensated absence liability at the fund reporting level only “when due.”

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 1 - Summary of Significant Accounting Policies (Continued)***

***1-E. Assets, Deferred Outflows and Inflows of Resources, Liabilities, and Fund Equity (Continued)***

***1-E-9. Accrued Liabilities and Long-term Obligations***

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of these funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are “due for payment” during the current year. Bonds and capital leases are recognized as a liability in the governmental fund financial statements when due.

***1-E-10. Bond Premiums, Discounts and Issuance Costs***

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the term of the bonds using the effective interest method. Bonds payable are reported net of the applicable discount or premium. Issuance costs are expensed in the period in which they are incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

***1-E-11. Fund Equity***

Fund equity at the governmental fund financial reporting level is classified as “fund balance.” Fund equity for all other reporting is classified as “net position.”

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 1 - Summary of Significant Accounting Policies (Continued)***

***1-E. Assets, Deferred Outflows and Inflows of Resources, Liabilities, and Fund Equity (Continued)***

***1-E-11. Fund Equity (Continued)***

***Fund Balance*** – Generally, fund balance represents the difference between the assets, liabilities, and deferred inflows of resources under the current financial resources management focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purpose for which amounts in those funds can be spent.

Fund balances are classified as follows:

***Nonspendable*** – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.

***Restricted*** – Fund balances are reported as restricted when they include amounts that can be spent only for the specific purposes stipulated by the constitution, external resource providers, or through enabling legislation.

***Committed*** – Fund balances are reported as committed when they include amounts that can be used only for the specific purposes imposed by a formal action of the Board of Commissioners and will remain binding unless removed in the same manner. A resolution of the Board of Commissioners is required to establish, modify, or rescind a fund balance commitment as this is the highest level of authoritative action that can be taken.

***Assigned*** – Fund balances are reported as assigned when they include amounts intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. The resolution passed by the Board of Commissioners establishing the County's fund balance policy has delegated the County Administrator the authority to assign amounts to be used for specific purposes.

***Unassigned*** – Fund balances are reported as unassigned as the residual classification for the County's General Fund and includes all spendable amounts not contained in the other classifications. The County reports positive unassigned fund balance only in the General Fund.

***Flow Assumptions*** – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the County's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the County's policy to use fund balance in the following order: (1) Committed, (2) Assigned, (3) Unassigned.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 1 - Summary of Significant Accounting Policies (Continued)***

***1-E. Assets, Deferred Outflows and Inflows of Resources, Liabilities, and Fund Equity (Continued)***

***1-E-11. Fund Equity (Continued)***

**Net Position** – Net position represents the difference between assets, deferred outflow of resources, liabilities, and deferred inflows of resources in reporting which utilizes the economic resources measurement focus. Amounts shown as net investment in capital assets are made up of capital asset costs, net of accumulated depreciation and outstanding debt used to acquire, construct, or improve the associated assets. Net position is reported as restricted when there are legal limitations or external restrictions imposed upon their use. All other net position is reported as unrestricted.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

***1-E-12. Operating Revenues and Expenses and Non-operating Items***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for solid waste disposal, health insurance and the workers' compensation programs. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of each fund. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

***1-E-13. Interfund Activity***

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after the non-operating revenues/expenses section in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements. Advances between the funds represent interfund balances which will not be repaid within the next fiscal year.

Transfers between governmental and business-type activities on the government-wide statement of activities are reported as general revenues. Transfers between funds reported in the governmental activities column are eliminated. Transfers between funds reported in the business-type activities column are eliminated.

***1-E-14. Estimates***

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 1 - Summary of Significant Accounting Policies (Continued)***

***1-E. Assets, Deferred Outflows and Inflows of Resources, Liabilities, and Fund Equity (Continued)***

***1-E-15. Deferred outflows/inflows of resources***

The statement of financial position will sometimes report a separate section for deferred outflows of resources and deferred inflows of resources. The types of items reported by the County that fall into this category are described more fully below.

In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of fund balance or net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has one (1) item that qualifies for reporting in this category and it arises only under a modified accrual basis of accounting. Consequently, the item, unavailable revenue, is reported only in the governmental funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

The County also has deferred outflows of resources and deferred inflows of resources related to the recording of changes in its net pension liability and total OPEB liability. Certain changes in the net pension liability and total OPEB liability are recognized as pension expense and OPEB expense over time instead of all being recognized in the year of occurrence. Experience gains or losses result from periodic studies by the County's actuary which adjust the net pension liability and total OPEB liability for actual experience for certain trend information that was previously assumed, for example the assumed dates of retirement of plan members. These experience gains or losses are recorded as deferred outflows of resources or deferred inflows of resources and are amortized into pension or OPEB expense over the expected remaining service lives of plan members. Changes in actuarial assumptions which adjust the net pension liability and total OPEB liability are also recorded as deferred outflows of resources or deferred inflows of resources and are amortized into pension expense and OPEB expense over the expected remaining service lives of plan members. The difference between projected investment return on pension investments and actual return on those investments is also deferred and amortized against pension expense over a five (5) year period. Additionally, any contributions made by the County to the pension plan or OPEB plan before year end but subsequent to the measurement date of the County's net pension liability and total OPEB liability are reported as deferred outflows of resources. These contributions will reduce the County's net pension liability and total OPEB liability in the next fiscal period.

***1-E-16. Pensions***

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Douglas County Defined Benefit Retirement Plan (the "Plan") and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 2 - Stewardship, Compliance and Accountability***

**2-A. Budgetary Information**

The County adopts an annual operating budget for all governmental funds. The Hotel Motel Tax Fund and the Unincorporated Service Area Fund – Animal Control Services adopted an operating budget, but did not operate with a balanced budget. Additionally, the capital projects funds adopted project-length budgets. The budget resolution reflects the total of each department's appropriation in each fund. Budgets are adopted on a basis consistent with GAAP.

The legal level of control (the level at which expenditures may not legally exceed appropriations) for each adopted annual operating budget generally is the department level within each individual fund. Any change in total to a fund or departmental appropriation within a fund requires approval of the Board of Commissioners. The Board of Commissioners must also approve budget transfers within departments. The County's financial analyst is authorized to transfer appropriations between line items within a department within a fund.

**2-B. Deficit Fund Equity**

As of December 31, 2020, the following fund reported a deficit in ending net position:

Solid Waste Disposal Fund	\$1,107,451
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The deficit in the Solid Waste Disposal Fund will be alleviated by increased user charges and General Fund appropriations, as necessary.

**2-C. Excess of Expenditures over Appropriations**

The following General Fund departments and other governmental funds had actual expenditures that exceeded final appropriations for the year ended December 31, 2020:

General Fund Departments:

General government - Board of commissioners	\$ 67,215
General government - Human resources	7,485
General government - County attorney	19,692
General government - Election board	179,601
General government - Board of tax assessments	4,390
General government - Safety director	15,477
General government - General appropriation	105,950
Public safety - Coroner	18,010
Neighborhood Stabilization Program Fund - Planning and community development	242,182

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 3 - Detailed Notes on All Funds***

***3-A. Deposits and Investments***

***3-A-1. Credit Risk***

The County does not have a formal policy to address credit risk aside from adherence to State statutes for investments. State statutes authorize the County to invest in obligations of the State of Georgia or other states; obligations issued by the U.S. Government; obligations fully insured or guaranteed by the U.S. Government or by a government agency of the United States; obligations of any corporation of the U.S. Government; prime banker's acceptances; the local government investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia. As of December 31, 2020, the County's investment in Georgia Fund 1 was rated AAAf by Standard & Poor's.

At December 31, 2020, the County had the following investments:

<b>Investment</b>	<b>Maturities</b>	<b>Balance</b>
Georgia Fund 1	54 days	\$ 62,757,703
Certificate of deposit	March 6, 2022	320,871
Certificate of deposit	August 22, 2021	105,491
Certificate of deposit total		<hr/> 426,362
Total		<hr/> \$ 63,184,065

Georgia Fund 1 is reported as cash equivalents.

***3-A-2. Interest Rate Risk***

As a means of limiting its exposure to fair value losses arising from rising interest rates, the County's investment policy limits at least half of the County's investment portfolio to maturities of less than one year.

***3-A-3. Custodial Credit Risk – Deposits***

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) to be (a) collateralized by depository insurance, obligations of the U.S. Government, or bonds of public authorities, counties, or municipalities or (b) held by a participant in the Georgia Secure Deposit Program. As of December 31, 2020, the County was fully collateralized or secured under the State statutes.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 3 - Detailed Notes on All Funds (Continued)***

***3-A. Deposits and Investments (Continued)***

***3-A-4. Custodial Credit Risk – Investments***

As an external investment pool, Georgia Fund 1 is not required to disclose custodial credit risk.

***3-A-5. Fair Value Measurements***

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The Georgia Fund 1 is an investment pool which does not meet the criteria of GASB Statement No. 79 and is thus valued at fair value in accordance with GASB Statement No. 31. As a result, the County does not disclose the investment in the Georgia Fund 1 within the fair value hierarchy. The County's certificates of deposit are nonparticipating interest-earning investment contracts and, accordingly, are recorded at cost.

***3-B. Receivables***

Receivables at December 31, 2020, consisted of taxes, interest, accounts (billings for user charges, including unbilled utility receivables), and intergovernmental receivables arising from grants. Receivables and payables are recorded on the County's financial statements to the extent that the amounts are determined to be material and substantiated not only by supporting documentation, but also by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectability.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 3 - Detailed Notes on All Funds (Continued)***

**3-B. Receivables (Continued)**

Receivables at December 31, 2020, consist of the following:

Primary Government:	Taxes	Accounts	Allowance for Uncollectibles	Net Receivables
General Fund	\$ 3,920,156	\$ 585,894	\$ 119,007	\$ 4,387,043
Unincorporated Service Area	-	13,095,682	10,581,559	2,514,123
2016 SPLOST Fund	2,855,915	-	-	2,855,915
Other Governmental Funds	102,961	604,046	-	707,007
Solid Waste Disposal Fund	-	111,970	69,490	42,480
 Total Receivables	 \$ 6,879,032	 \$ 14,397,592	 \$ 10,770,056	 \$ 10,506,568

**3-C. Property Taxes**

The Board of Commissioners levied property taxes on August 28, 2020. Property taxes attach as an enforceable lien on property as of January 1 each year. Property taxes were billed on September 19, 2020 and were due and payable on November 19, 2020. The County bills and collects its own property taxes and also collects property taxes for the Douglas County Board of Education, the City of Douglasville, the City of Villa Rica, and the State of Georgia. Collection of the County's taxes, and for the other government agencies, is the responsibility of the Tax Commissioner's Office, which is accounted for in an Agency Fund. County property tax revenues at the fund reporting level are recognized when levied to the extent that they result in current receivables (i.e., collectible in 60 days).

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**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 3 - Detailed Notes on All Funds (Continued)***

**3-D. Capital Assets**

Capital asset activity for the year ended December 31, 2020, was as follows:

<b>Governmental activities:</b>	<b>Balance 12/31/19</b>	<b>Additions</b>	<b>Deductions</b>	<b>Transfers</b>	<b>Balance 12/31/20</b>
Capital assets not being depreciated:					
Land	\$ 27,302,243	\$ -	\$ -	\$ -	\$ 27,302,243
Construction in progress	30,529,017	16,348,148	-	-	46,877,165
Total capital assets not being depreciated	<u>57,831,260</u>	<u>16,348,148</u>	<u>-</u>	<u>-</u>	<u>74,179,408</u>
Capital assets being depreciated:					
Buildings	192,946,916	32,500	-	-	192,979,416
Improvements other than buildings	30,861,561	154,502	-	-	31,016,063
Machinery and equipment	19,407,213	3,086,622	-	-	22,493,835
Vehicles	26,882,698	1,567,429	94,115	-	28,356,012
Computers and software	5,472,618	1,022,403	22,125	-	6,472,896
Infrastructure	43,763,663	27,325	-	-	43,790,988
Total capital assets being depreciated	<u>319,334,669</u>	<u>5,890,781</u>	<u>116,240</u>	<u>-</u>	<u>325,109,210</u>
Accumulated depreciation:					
Buildings	52,078,400	4,778,311	-	-	56,856,711
Improvements other than buildings	15,751,589	1,614,730	-	-	17,366,319
Machinery and equipment	15,686,580	867,757	-	-	16,554,337
Vehicles	14,228,813	1,955,398	44,274	-	16,139,937
Computers and software	4,707,901	436,919	22,125	-	5,122,695
Infrastructure	29,699,755	770,032	-	-	30,469,787
Total accumulated depreciation	<u>132,153,038</u>	<u>10,423,147</u>	<u>66,399</u>	<u>-</u>	<u>142,509,786</u>
Net depreciable capital assets	<u>187,181,631</u>	<u>(4,532,366)</u>	<u>49,841</u>	<u>-</u>	<u>182,599,424</u>
Governmental activities capital assets, net	<u><u>\$ 245,012,891</u></u>	<u><u>\$ 11,815,782</u></u>	<u><u>\$ 49,841</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 256,778,832</u></u>

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 3 - Detailed Notes on All Funds (Continued)***

**3-D. Capital Assets (Continued)**

<b>Business-type activities:</b>	<b>Balance</b>	<b>12/31/19</b>	<b>Additions</b>	<b>Deductions</b>	<b>Transfers</b>	<b>Balance</b>
Capital assets not being depreciated:						
Land and improvements	\$ 1,574,386	\$ -	\$ -	\$ -	\$ -	\$ 1,574,386
Total capital assets not being depreciated	<u>1,574,386</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,574,386</u>
Capital assets being depreciated:						
Buildings and structures	449,585	-	-	-	-	449,585
Machinery and equipment	2,432,342	-	-	-	-	2,432,342
Computers and software	45,860	-	-	-	-	45,860
Vehicles	453,356	-	-	-	-	453,356
Total capital assets being depreciated	<u>3,381,143</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,381,143</u>
Accumulated depreciation:						
Buildings and structures	287,771	10,535	-	-	-	298,306
Machinery and equipment	1,940,482	54,592	-	-	-	1,995,074
Computers and software	45,860	-	-	-	-	45,860
Vehicles	424,983	5,830	-	-	-	430,813
Total accumulated depreciation	<u>2,699,096</u>	<u>70,957</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,770,053</u>
Net depreciable capital assets	<u>682,047</u>	<u>(70,957)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>611,090</u>
Business-type activities capital assets, net	<u><u>\$ 2,256,433</u></u>	<u><u>\$ (70,957)</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 2,185,476</u></u>

The following table provides a summary of the County's net investment in capital assets:

<b>Net Investment in Capital Assets</b>	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
Capital assets, nondepreciable	\$ 74,179,408	\$ 1,574,386	\$ 75,753,794
Capital assets, depreciable, net	182,599,424	611,090	183,210,514
Bonds payable	(20,887,352)	-	(20,887,352)
Financed purchases	(3,219,443)	-	(3,219,443)
Retainage payable	(557,497)	-	(557,497)
Unspent proceeds from debt	1,347,862	-	1,347,862
	<u><u>\$ 233,462,402</u></u>	<u><u>\$ 2,185,476</u></u>	<u><u>\$ 235,647,878</u></u>

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 3 - Detailed Notes on All Funds (Continued)***

***3-D. Capital Assets (Continued)***

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 1,545,414
Judicial	73,421
Public safety	5,389,842
Public works	1,037,172
Parks, recreation, and culture	1,773,118
Planning and community development	551,250
Health and welfare	52,930
Total depreciation expense - governmental activities	<u><u>\$ 10,423,147</u></u>
Business-type activities:	
Solid Waste Disposal Fund	<u><u>\$ 70,957</u></u>

***3-E. Interfund Balances and Transfers***

Interfund balances at December 31, 2020, consisted of amounts representing charges for services or reimbursable expenditures. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting period, (3) paving costs which were originally funded by the 2016 SPLOST Fund were ultimately determined to be funded by the local maintenance and improvement grant to be reimbursed by the General Fund, and (4) payments between funds are made. The County expects to repay all interfund balances within one year.

Interfund balances at December 31, 2020, consisted of the following:

	Payable to:					
	Unincorporated					
	General	Service Area	2016 SPLOST	Nonmajor	Internal	Total
Payable from:	Fund	Fund	Fund	Govt. Fund	Service Fund	\$
General Fund	\$ -	\$ 1,950,371	\$ 237,261	\$ 1,039,275	\$ 5,004,931	8,231,838
Nonmajor Govt. Fund	15,000	-	-	-	-	15,000
Solid Waste Disposal	20,349	-	-	-	-	20,349
Total	<u><u>\$ 35,349</u></u>	<u><u>\$ 1,950,371</u></u>	<u><u>\$ 237,261</u></u>	<u><u>\$ 1,039,275</u></u>	<u><u>\$ 5,004,931</u></u>	<u><u>\$ 8,267,187</u></u>

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 3 - Detailed Notes on All Funds (Continued)***

***3-E. Interfund Balances and Transfers (Continued)***

Interfund transfers for the year ended December 31, 2020, consisted of the following:

Transfer from:	Transfer to:						Total
	General Fund	Unincorporated Service Area Fund	2016 SPLOST Fund	2016 SPLOST Debt Service Fund	Nonmajor Governmental Funds	Internal Service Funds	
	\$	\$	\$	\$	\$	\$	\$
General Fund	-	5,781,636	-	-	514,936	-	6,296,572
Unincorporated Service Area Fund	4,042,754	-	-	-	-	1,200,000	5,242,754
2016 SPLOST Fund	-	-	-	17,324,250	-	-	17,324,250
2016 SPLOST Debt Service Fund	-	-	235,792	-	-	-	235,792
Nonmajor Governmental Funds	132,667	357,652	-	-	-	-	490,319
Total	<u>\$ 4,175,421</u>	<u>\$ 6,139,288</u>	<u>\$ 235,792</u>	<u>\$ 17,324,250</u>	<u>\$ 514,936</u>	<u>\$ 1,200,000</u>	<u>\$ 29,589,687</u>

Transfers are used to (1) report revenues from the fund that statute or budget requires to collect them, to the fund that statute or budget requires to expend them, (2) move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, (3) to move proceeds from the 2016 SPLOST Fund to the 2016 SPLOST Debt Service Fund for the purpose of repaying the bonds issued by the County to fund various projects in accordance with the voter approved referendum, and (4) to move cash from one self-insured fund to another to meet reserve estimates.

***3-F. Financed Purchases***

In July 2018, the County entered into a financed purchase agreement to purchase a phone system upgrade for \$164,523. Payments are \$2,724 monthly, which are interest free. The ownership of the asset transfers to the County at the end of the lease. The phone equipment is capitalized into governmental activities at \$213,523 and there has been \$42,705 of accumulated depreciation through December 31, 2020.

In July 2018, the County entered into a financed purchase agreement to purchase and install energy saving equipment throughout the County's buildings for \$2,211,484. Payments are \$15,515 monthly, which includes principal and interest at a rate of 3.227%. The ownership of the asset transfers to the County at the end of the lease. The assets are capitalized into governmental activities at \$2,176,484 and there has been \$217,648 of accumulated depreciation through December 31, 2020.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 3 - Detailed Notes on All Funds (Continued)***

***3-F. Financed Purchases (Continued)***

In February 2020, the County entered into a financed purchase agreement to purchase upgraded computers and software for the Sheriff's department for \$967,161. Payments are \$210,986 annually, which includes principal and interest at a rate of 4.27%. The ownership of the asset transfers to the County at the end of the lease. The assets are capitalized into governmental activities at \$785,866 and there has been \$21,830 of accumulated depreciation through December 31, 2020.

In January 2020, the County entered into a financed purchase agreement to purchase patrol car computer and camera equipment for the Sheriff's department for \$424,683. Payments are \$27,806 monthly, which includes principal and interest at a rate of 2.21%. The ownership of the asset transfers to the County at the end of the lease. The assets are capitalized into governmental activities at \$377,809 and there has been \$2,099 of accumulated depreciation through December 31, 2020.

In April 2020, the County entered into a financed purchase agreement to purchase an upgraded file server system for \$163,526. Payments are \$28,460 monthly, which includes principal and interest at a rate of 4.013%. The ownership of the asset transfers to the County at the end of the lease. The assets are capitalized into governmental activities at \$163,526 and there has been \$3,634 of accumulated depreciation through December 31, 2020.

The County's future debt service requirements as of December 31, 2020 on all financed purchases, were as follows:

Year Ending December 31	Principal	Interest	Total
2021	\$ 492,039	\$ 106,174	\$ 598,213
2022	508,855	89,357	598,212
2023	455,698	71,885	527,583
2024	368,222	56,746	424,968
2025	143,294	42,883	186,177
2026-2030	790,015	140,867	930,882
2031-2033	461,320	20,096	481,416
Total	<u><u>\$ 3,219,443</u></u>	<u><u>\$ 528,008</u></u>	<u><u>\$ 3,747,451</u></u>

***3-G. Compensated Absences***

Annual leave is earned at the rate of ten (10) days per year after one (1) year of service, twelve (12) days per year after five (5) years of service, eighteen (18) days per year after ten (10) years of service, twenty (20) days per year after fifteen (15) years of service, twenty-four (24) days per year after twenty-two (22) years of service, and twenty-five (25) days per year after twenty-four (24) years of service and for the remainder of employment. There is no requirement that annual leave be taken; however, there is a thirty-five (35) day maximum accumulation of annual leave days. Upon termination, all employees are paid for all accumulated annual leave.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 3 - Detailed Notes on All Funds (Continued)***

***3-G. Compensated Absences (Continued)***

Sick leave is earned at the rate of seven (7) hours for each month of service for all employees except firefighters who earn ten (10) and one half hours for each month of service. Sick leave is allowed to accumulate indefinitely. Unused sick leave is forfeited upon termination of employment and is therefore not recorded as a liability except as provided below.

An employee retiring after fifteen (15) years of service receives five (5) days' pay for each year employed by the County, provided the employee has accumulated enough sick hours during their employment period which is as follows:

- 800 hours for employees on a forty (40) hour payroll; or
- 1,200 hours for employees on a fifty-six (56) hour payroll

Sick pay payout is only applicable to those County employees hired prior to January 1, 2001.

***3-H. Long-term Debt***

***Primary Government Bonds*** - The following is a summary of the outstanding long-term bond issues at December 31, 2020:

Year Issued	Purpose	Interest Rate (%)	Interest Dates	Issue Date	Maturity Date	Authorized and Issued	Outstanding 12/31/2020
2017	General Obligation Sales Tax Bonds	5.0	04/01, 10/01	4/13/2017	4/1/2022	\$ 60,385,000	\$ 20,385,000

On April 13, 2017, the County issued \$60,385,000 General Obligation (GO) Sales Tax Bonds, Series 2017 for the purpose of funding various projects on the voter approved Special Purpose Local Option Sales Tax (SPLOST) referendum. The bonds were issued at a premium of \$6,145,688. Of the total par amount of bonds issued, \$19,105,000 has been set aside for the purpose of funding SPLOST projects for the City of Douglasville. As of December 31, 2020, the County is no longer holding unspent proceeds for the City.

The County's debt service requirements to maturity on the GO bonds are as follows:

Year	Principal	Interest	Total
2021	\$ 16,305,000	\$ 611,625	\$ 16,916,625
2022	4,080,000	102,000	4,182,000
Total	\$ 20,385,000	\$ 713,625	\$ 21,098,625

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 3 - Detailed Notes on All Funds (Continued)***

***3-H. Long-term Debt (Continued)***

***Landfill Closure and Postclosure Care Costs*** – State and Federal laws and regulations require that the County place a final cover on its landfill when officially closed and subsequently perform certain maintenance and monitoring functions at the site for a minimum of thirty (30) years. In addition to operating expenses related to current activities of the landfill, an expense provision and related liability are being recognized based on the future closure and postclosure care costs that will be incurred near or after the date the landfill no longer accepts waste. The recognition of these costs is based on the amount of the landfill capacity used during the year. The estimated liability for costs has a balance of \$4,179,779 as of December 31, 2020, which is based on 100% of Landfill Phase I, Sections 1 and 2 and 79% of the C&D Landfill Phase I, Section 3 being filled. As the C&D portion of the landfill remains open, the thirty (30) year monitoring period has not commenced. Actual costs may be higher due to changes in inflation, changes in technology, or changes in regulations. Should any problems occur during the postclosure period (once it has commenced), the costs and time period required for the maintenance and monitoring functions may substantially increase.

Changes in the County's long-term obligations consisted of the following as of December 31, 2020:

	Outstanding 12/31/2019	Additions	Deductions	Outstanding 12/31/2020	Amounts Due in One Year
<b>Governmental Activities:</b>					
GO Sales Tax bonds	\$ 38,385,000	\$ -	\$ 18,000,000	\$ 20,385,000	\$ 16,305,000
Original issue premium	1,536,623	-	1,034,271	502,352	-
Bonds payable, net	<u>39,921,623</u>	<u>-</u>	<u>19,034,271</u>	<u>20,887,352</u>	<u>16,305,000</u>
Financed purchases	2,163,498	1,555,370	499,425	3,219,443	491,039
Compensated absences	5,915,738	6,152,031	4,987,852	7,079,917	2,477,971
Claims payable	711,351	12,453,303	11,808,688	1,355,966	1,355,966
Net pension liability	58,860,257	20,424,729	22,557,550	56,727,436	-
Total OPEB liability	<u>86,914,283</u>	<u>31,802,964</u>	<u>6,832,419</u>	<u>111,884,828</u>	<u>-</u>
Total Governmental Activities	<u>\$ 194,486,750</u>	<u>\$ 72,388,397</u>	<u>\$ 65,720,205</u>	<u>\$ 201,154,942</u>	<u>\$ 20,629,976</u>
<b>Business-Type Activities:</b>					
Closure/post-closure costs	\$ 4,059,823	\$ 119,956	\$ -	\$ 4,179,779	\$ -
Compensated absences	116,606	61,992	26,715	151,883	53,159
Net pension liability	<u>623,164</u>	<u>247,677</u>	<u>182,946</u>	<u>687,895</u>	<u>-</u>
Total Business-Type Activities	<u>\$ 4,799,593</u>	<u>\$ 429,625</u>	<u>\$ 209,661</u>	<u>\$ 5,019,557</u>	<u>\$ 53,159</u>

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 3 - Detailed Notes on All Funds (Continued)***

***3-H. Long-term Debt (Continued)***

For governmental activities, the net pension liability and compensated absences are generally liquidated by the General Fund, the Unincorporated Service Area Fund, and the Emergency Telephone System Fund. The total OPEB liability is liquidated by the General Fund.

For business-type activities, the landfill closure and postclosure costs, compensated absences, and net pension liability are liquidated by the Solid Waste Disposal Fund.

***3-I. Short-term Borrowings***

The County utilized a short-term note payable in the form of a tax anticipation note (TAN) during the year ended December 31, 2020. Pursuant to the agreement between the County and a local financial institution, the lender agreed to advance the County \$25 million secured by tax revenues. Interest accrued on the TAN at a rate of 0.62% and was due and payable at maturity. The County retired the TAN on December 3, 2020. Total short-term borrowings interest accrued and expensed for the period ended December 31, 2020 was \$108,069. The following is a summary of the County's short-term borrowings for the year ended December 31, 2020:

	<u>Outstanding</u> <u>12/31/2019</u>	<u>Additions</u>	<u>Deductions</u>	<u>Outstanding</u> <u>12/31/2020</u>
Tax Anticipation Note	\$ <u>                  </u> <u>                  </u>			

***3-J. Pensions***

***Plan Description*** – The County, as authorized by the Board of Commissioners, has established a defined benefit pension plan, The Douglas County Defined Benefit Plan (the “Plan”), covering substantially all of the County’s employees. The County’s pension plan is administered through the Association of County Commissioners of Georgia Third Restated Defined Benefit Plan (the “ACCG Plan”), an agent multiple-employer pension plan administered by GEBCorp and affiliated with the Association of County Commissioners of Georgia (ACCG). The Plan provides retirement, disability, and death benefits to plan members and beneficiaries. All full-time eligible employees participate in the Plan immediately upon employment and benefits vest after five (5) years. Participants become eligible for normal retirement, which is the later of age 65 or five (5) years of vesting service. Early retirement eligibility is the later of age 55 or 10 years of vesting service. The retirement benefit to be paid is calculated as the sum of the following three (3) components:

- 1.25% of average annual compensation times past service (i.e., service prior to January 1, 2006) less the accumulated benefit amount of other Douglas County retirement benefits;
- 2.5% of average annual compensation times future service (i.e., service after December 31, 2005); and
- 0.25% of average annual compensation times “buy-back” units at buy-back age.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 3 - Detailed Notes on All Funds (Continued)***

**3-J. Pensions (Continued)**

Compensation is defined as the highest five (5) years of the most recent ten (10) year period of base wages during employment with the County. The Plan also provides benefits in the event of death or disability.

The ACCG, in its role as the Plan sponsor, has the sole authority to establish and amend the benefit provisions and the contribution rates of the County related to the Plan, as provided in Section 19.03 of the ACCG Plan document. The County has the authority to amend the adoption agreement, which defines the specific benefit provisions of the Plan, as provided in Section 19.02 of the ACCG Plan document. The Board of Commissioners retains this authority. The ACCG Plan issues a publicly available financial report that includes financial statements and required supplementary information for the pension trust. That report may be obtained at [www.gebcorp.com](http://www.gebcorp.com) or by writing to the Association of County Commissioners of Georgia, Retirement Services, 191 Peachtree Street, NE, Atlanta, Georgia 30303 or by calling (800) 736-7166.

**Plan Membership** – As of January 1, 2021, the date of the most recent actuarial valuation, the Plan's membership consisted of the following:

Retirees, Beneficiaries and Disableds receiving benefits	234
Terminated plan participants entitled to but not yet receiving benefits	435
Active employees participating in the Plan	<u>1,045</u>
Total number of Plan participants	<u><u>1,714</u></u>

**Contributions** – The Plan is subject to minimum funding standards of the Georgia Public Retirement Systems Standards law. The Board of Trustees of the ACCG Plan has adopted a recommended actuarial funding policy for the plan which meets state minimum requirements and will accumulate sufficient funds to provide the benefits under the plan. The funding policy for the Plan, as adopted by the Board of Commissioners, is to contribute an amount equal to or greater than the actuarially recommended contribution rate. This rate is based on the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. Plan participants are required to contribute 5% of base wages to the Plan. For the year ended December 31, 2020, the County's contribution rate was 13.95% of annual payroll. County contributions to the Plan were \$6,686,234 for the year ended December 31, 2020; employee contributions totaled \$2,542,077.

**Net Pension Liability of the County** – The County's net pension liability was measured as of December 31, 2019. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2019, with update procedures performed by the actuary to roll forward to the total pension liability measured as of December 31, 2019.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 3 - Detailed Notes on All Funds (Continued)***

**3-J. Pensions (Continued)**

***Net Pension Liability of the County (continued)***

*Actuarial assumptions.* The total pension liability in the January 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation..... 2.00%  
Salary increases..... 4.50% plus and age based scale  
Investment rate of return..... 7.00%, net of pension plan investment expense, including inflation

The mortality table was changed from RP-2000 mortality table projected with Scale AA to 2018 to the Pub-2010 Amount weighted Mortality Table with a blend of 50% of the General Employees Table and 50% of the Public Safety Employees with Scale AA to 2019. The table was changed to adopt the mortality tables developed specifically for governmental employees by the Society of Actuaries which were released late in 2018. The tables were projected to 2019 to reflect that mortality rates in Georgia are in the highest quartile in the nation.

The actuarial assumptions used in the January 1, 2019, valuation were based on the results of an actuarial experience study through February 2019.

The long term expected rate of return of 7.00% is based on analysis performed by the Board of Trustees in 2019, and comprised of the estimated 65<sup>th</sup> percentile return based on UBS Capital Market Assumptions of 6.10%, combined with a five year performance addition in excess of benchmarks of 0.90%.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2019, are summarized in the following table.

Asset class	Target allocation	Long-term expected real rate of return*
Fixed income	30%	6.56%
Large Cap equity	30%	10.22
International equity	15%	5.86
Other equity	20%	10.33
Real estate	5%	9.33
Total	<hr/> <hr/> <hr/> <hr/> <hr/>	<hr/> <hr/> <hr/> <hr/> <hr/>
	<hr/> <hr/> <hr/> <hr/> <hr/>	<hr/> <hr/> <hr/> <hr/> <hr/>

\* Rates shown are net of the 2.00% assumed rate of inflation

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 3 - Detailed Notes on All Funds (Continued)***

**3-J. Pensions (Continued)**

**Discount rate** – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that County contributions will be made based on the average County contribution made to the Plan over the prior five years. Based on this assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all of the projected benefit payments to determine the total pension liability.

**Changes in the Net Pension Liability of the County** – The changes in the components of the net pension liability of the County for the year ended December 31, 2020, were as follows:

	Total Pension	Plan Fiduciary	Net Pension
	Liability (a)	Net Position (b)	Liability (a) - (b)
<b>Balances at 12/31/19</b>	\$ 121,355,722	\$ 61,872,301	\$ 59,483,421
<b>Changes for the year:</b>			
Service cost	3,880,333	-	3,880,333
Interest	8,494,900	-	8,494,900
Differences between expected and actual experience	2,664,721	-	2,664,721
Changes in actuarial assumptions	5,090,936	-	5,090,936
Changes to the plan	(57,626)	-	(57,626)
Contributions—employer	-	6,847,131	(6,847,131)
Contributions—employee	-	2,593,067	(2,593,067)
Net investment income	-	13,081,324	(13,081,324)
Benefit payments, including refunds of employee contributions	(4,771,288)	(4,609,940)	(161,348)
Other changes	-	(358,874)	358,874
Administrative expense	-	(182,642)	182,642
<b>Net changes</b>	<b>15,301,976</b>	<b>17,370,066</b>	<b>(2,068,090)</b>
<b>Balances at 12/31/20</b>	<b>\$ 136,657,698</b>	<b>\$ 79,242,367</b>	<b>\$ 57,415,331</b>

The required schedule of changes in the County's net pension liability and related ratios immediately following the notes to the financial statements presents multiyear trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
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***Note 3 - Detailed Notes on All Funds (Continued)***

**3-J. Pensions (Continued)**

***Sensitivity of the net pension liability to changes in the discount rate*** – The following presents the net pension liability of the County, calculated using the discount rate of 7.00 percent, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease <u>(6.00%)</u>	Current <u>(7.00%)</u>	1% Increase <u>(8.00%)</u>
County's net pension liability	\$ 77,316,167	\$ 57,415,331	\$ 41,055,863

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of December 31, 2020 and the current sharing pattern of costs between employer and employee.

***Pension Expense, Deferred Inflows of Resources, and Deferred Outflows of Resources Related to Pensions***

For the year ended December 31, 2020, the County recognized pension expense of \$10,154,600. At December 31, 2020, the County reported deferred outflows and inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Plan contributions made subsequent to the measurement period	\$ 6,686,234	\$ -
Differences between expected and actual experience	7,487,769	(365,887)
Net difference between projected and actual earnings on pension plan investments	-	(3,669,239)
Differences resulting from changes in actuarial assumptions	<u>11,061,110</u>	<u>-</u>
<b>Total</b>	<b>\$ 25,235,113</b>	<b>\$ (4,035,126)</b>

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
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***Note 3 - Detailed Notes on All Funds (Continued)***

**3-J. Pensions (Continued)**

County contributions subsequent to the measurement date of \$6,686,234 are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the fiscal year ending December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending December 31:		
2021	\$	4,031,726
2022	\$	3,972,129
2023	\$	3,998,083
2024	\$	874,633
Thereafter		<u>1,637,182</u>
Total	<u>\$</u>	<u>14,513,753</u>

***Note 4 - Other Notes***

**4-A. Risk Management**

The County is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Constitution of the State of Georgia provides that the County may be immune from most forms of bodily injury and property damage arising out of its operations, if such losses are not insured. It is the policy of the County to utilize immunity as a legal defense against liability claims whenever the risk of loss is not insured and immunity may be asserted.

The County purchases commercial automotive liability insurance to cover its automobiles, trucks, commercial vehicles and other on-road vehicles. Beyond the limits of the liability policies, the County asserts immunity and has never had to pay a claim in excess of those policies.

Building and contents, and contractor's equipment are insured through property and flood insurance policies and the County retains the first \$10,000 to \$25,000 of each loss. This retention level is funded by an annual contingency appropriation. The appropriated limit has never been reached in any year.

Settled claims have not exceeded the County's commercial insurance coverages in any of the past three (3) calendar years.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
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***Note 4 - Other Notes (Continued)***

**4-A. Risk Management (Continued)**

The County maintains a Workers' Compensation Self-Insurance Fund, which is an internal service fund, to account for resources used in payment of workers' compensation claims. The County has entered into a contract with a third party to administer the Workers' Compensation Program. The County maintains third party insurance coverage from a private insurance carrier for claims that exceed \$650,000 per occurrence with an aggregate stop loss liability of \$1,600,000, based on an annual policy term. The County has accrued a liability for workers' compensation claims that were incurred prior to year-end but were not paid until the following fiscal year. For purposes of estimating the unpaid claims liability as of December 31, 2020, the County's third party administrator computed the reserve liability based on the estimated cost of each outstanding claim from claims experience of similar claims. Changes in the balance of the workers' compensation claims liability for the past two (2) years is as follows:

Date	Beginning of Fiscal Year	Current Year		Claim Payments	End of Fiscal Year
	Liability	Claims and Changes in Estimates	Liability		
2020	\$ 208,620	\$ 482,075	\$ (473,632)	\$ 217,063	
2019	463,600	205,261	(460,241)		208,620

The County also maintains a Group Health Benefits Self-Insurance Fund, which is an internal service fund, to account for resources used in providing employee benefits for medical, dental, disability, and losses of life claims. The County maintains third party insurance coverage from a private insurance carrier for claims that exceed \$100,000 per employee with an aggregate stop loss liability of \$6,900,000, based on an annual policy term using a 12/15 run out formula on specific employee claims and 12/12 run out on aggregate claims. Changes in the balance of the health and dental claims liability for the past two (2) years is as follows:

Date	Beginning of Fiscal Year	Current Year		Claim Payments and Changes in Estimates	End of Fiscal Year
	Liability	Claims	Liability		
2020	\$ 502,731	\$ 11,971,228	\$ (11,335,056)	\$ 1,138,903	
2019	1,574,127	13,584,220	(14,655,616)		502,731

**4-B. Contingent Liabilities**

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could result in a request for reimbursement to the grantor agency for costs disallowed under terms of the grant. Based on prior experience, the County believes such disallowance, if any, will be immaterial.

The County is involved in a number of legal matters at December 31, 2020. In the opinion of County management, the outcome of these contingencies will not have a material effect on the financial position of the County.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 4 - Other Notes (Continued)***

**4-B. Contingent Liabilities (Continued)**

The County has active construction projects as of December 31, 2020. At year-end, the County has contractual commitments on uncompleted contracts of \$7,547,733.

The County's open encumbrances lapse at year-end but are re-appropriated and become part of the subsequent year's budget because performance under the executory contract is expected in the next year. At December 31, 2020 the amount of the encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

General Fund	\$ 1,343,644
Unincorporated Area Service Fund	24,894
Nonmajor Governmental Funds	140,576
Solid Waste Fund	33,809
<b>Total Encumbrances</b>	<b><u>\$ 1,542,923</u></b>

**4-C. Joint Ventures**

The County participates in the following joint ventures.

**Atlanta Regional Commission** – Under Georgia law, the County, in conjunction with other cities and counties in the ten-county metro Atlanta area are members of the Atlanta Regional Commission (ARC). Membership in ARC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34, which provides for the organizational structure of the ARC. Membership in the ARC includes the chief elected official of each county and municipality of the area. During 2020 payments to ARC from the County amounted to \$161,390. OCGA Section 50-8-39.1 provides that the member governments are liable for obligations of the ARC. The financial requirements of the County related to the ARC are limited to the amount of its annual dues. Separate financial statements may be obtained from the ARC's administrative office, 40 Courtland Street NE, Atlanta, GA 30303.

**West Georgia Regional Library** – Douglas County assists with the operations of the West Georgia Regional Library through annual funding requests. The West Georgia Regional Library is determined to be a joint venture. The Library Board consists of thirteen (13) members: three (3) members appointed by the Carroll County Library Board, four (4) members appointed by the Douglas County Library Board, and two (2) members each appointed by the Library Boards of Haralson, Heard, and Paulding Counties. The Board is without authority to determine the amount of its funding, except by submission of budget requests to local governmental units from which that Library receives support. The Library also receives funding from the State of Georgia and certain federal grants. Membership in the Library and participation in library services is at the discretion of each participating governmental agency. During 2020 payments to the Library from the County amounted to \$306,018. The Board has the power to designate management, the power to retain unreserved balances of local funds for continued operations and is the lowest level of oversight responsibility for the Library's operations. Separately issued financial statements are available at the West Georgia Regional Library's administrative offices, 710 Rome Street, Carrollton, Georgia 30117.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 4 - Other Notes (Continued)***

**4-D. Other Postemployment Benefits**

**Plan Administration and Benefits** - The County, as authorized by the County Commission, administers a single-employer defined benefit other postemployment benefit plan (the “OPEB Plan”). The OPEB Plan is administered by the County management, under the direction of the County’s Board of Commissioners. The Board of County Commissioners authorizes participation in the OPEB Plan and sets the contribution rates and benefits. Coverage under the OPEB Plan includes medical, prescription drug, and dental benefits for retirees and dependents. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 and the OPEB Plan does not issue a separate, stand-alone financial report. Substantially all of the County’s employees are eligible for the OPEB Plan; however, the requirements and sharing of costs between employer and employee vary depending on the employee’s start date as follows:

For employees hired on or before January 1, 2001, the following eligibility requirements apply:

- For retired employees that are at least sixty-two (62) years of age and have a minimum of fifteen (15) years of continuous service, the County will provide an insurance package that includes life insurance equal to 50% of the retiree’s ending salary, and medical and dental coverage at no cost to the retiree.
- For retired employees that are at least fifty-five (55) years of age and have a minimum of twenty-five (25) years of continuous service, the County will provide an insurance package that includes life insurance equal to 50% of the retiree’s ending annual salary, and medical and dental coverage according to a cost-sharing progression schedule as follows:

Age	County Participation	Employee Participation
55 - 57	50%	50%
58 - 59	70%	30%
60 - 61	80%	20%
62+	100%	0%

- For retired employees that are at least fifty-five (55) years of age and have a minimum of thirty (30) years of continuous service, the County will provide an insurance package that includes life insurance equal to 50% of the retiree’s ending annual salary, and medical and dental coverage according to a cost-sharing progression schedule as follows:

Age	County Participation	Employee Participation
55 - 57	70%	30%
58 - 59 1/2	80%	20%
59 1/2 +	100%	0%

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 4 - Other Notes (Continued)***

**4-D. Other Postemployment Benefits (Continued)**

For employees hired after January 1, 2001, the following eligibility requirements apply:

- Using the rule of 80 (a combination of age and years of service), employees will be allowed to purchase pre-Medicare and lifetime medical coverage for themselves and their dependents, at reasonable group rates. The rate will be adjusted annually depending upon the negotiated County group rate.

These employees will have the option to purchase up to \$20,000 of life insurance at the County's voluntary group rate.

**Plan Membership** - Membership of the OPEB Plan consisted of the following at January 1, 2019, the date of the latest actuarial valuation:

Active participants	1,029
Retirees and beneficiaries currently receiving benefits	199
Total	<u>1,228</u>

**Contributions** - The Board of Commissioners has elected to fund the OPEB plan on a "pay as you go" basis. Plan members, once retired, contribute to the plan based on number of years of creditable service. Per a County resolution, the County is required to contribute the current year benefit costs of the Plan which are not paid by the retiree. For the year ended December 31, 2020, the County contributed \$2,673,821 for the pay as you go benefits for the OPEB Plan.

**Total OPEB Liability of the County** - The County's total OPEB liability was measured as of December 31, 2019 and was determined by an actuarial valuation as of December 31, 2018, with update procedures performed by the actuary to roll forward to the total OPEB liability measured as of December 31, 2019.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 4 - Other Notes (Continued)***

**4-D. Other Postemployment Benefits (Continued)**

**Actuarial assumptions** - The total OPEB liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Discount Rate:	2.74%
Healthcare Cost Trend Rate:	7.00% - 4.50%, Ultimate Trend in 2030 (Pre-Medicare)
(including inflation)	5.25% - 4.50%, Ultimate Trend in 2024 (Medicare)
Inflation Rate:	3.50%
Salary increase:	3.50% to 5.50%, including inflation
Participation rate:	90%

Mortality rates were based on the RP-2000 Combined Mortality Scale projected with Scale AA to 2019.

The actuarial assumptions used in the December 31, 2018 valuation were based on the results of an actuarial experience study performed concurrently with the December 31, 2018 valuation.

**Discount rate** - The discount rate used to measure the total OPEB liability was 2.74%. This was a decrease from the previous rate used, which was 4.10%. This rate was based on the year-end Bond Buyer General Obligation 20-year Municipal Bond Index published by The Bond Buyer.

**Changes in the Total OPEB Liability of the County** - The changes in the total OPEB liability of the County for the year ended December 31, 2020, were as follows:

	<b>Total OPEB</b>
	<b>Liability</b>
<b>Balances at 12/31/19</b>	<b><u>\$ 86,914,283</u></b>
<b>Changes for the year:</b>	
Service cost	2,892,171
Interest	3,520,205
Differences between expected and actual experience	(4,699,730)
Assumption changes	25,390,588
Benefit payments	(2,132,689)
<b>Net changes</b>	<b><u>24,970,545</u></b>
<b>Balances at 12/31/20</b>	<b><u>\$ 111,884,828</u></b>

The required schedule of changes in the County's total OPEB liability and related ratios immediately following the notes to the financial statements presents multiyear trend information about the total OPEB liability.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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**Note 4 - Other Notes (Continued)**

**4-D. Other Postemployment Benefits (Continued)**

**Sensitivity of the total OPEB liability to changes in the discount rate** - The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.74%) or 1-percentage-point higher (3.74%) than the current discount rate:

	1% Decrease (1.74%)	Discount Rate (2.74%)	1% Increase (3.74%)
Total OPEB liability	\$ 135,747,077	\$ 111,884,828	\$ 93,369,656

**Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates** - The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (6% decreasing to 3.50%) or 1-percentage-point higher (8% decreasing to 5.50%) than the current healthcare cost trend rates:

	1% Decrease (6% decreasing to 3.50%)	Discount Rate (7% decreasing to 4.50%)	1% Increase (8% decreasing to 5.50%)
Total OPEB liability	\$ 93,096,576	\$ 111,884,828	\$ 136,629,132

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revisions as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of December 31, 2018 and the current sharing pattern of costs between employer and inactive employees.

**OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB** - For the year ended December 31, 2020, the County recognized OPEB expense of \$8,566,777. At December 31, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ (4,348,896)
Changes in assumptions	25,483,651	(8,466,943)
Benefits payments subsequent to the measurement date	2,673,821	-
<b>Total</b>	<b>\$ 28,157,472</b>	<b>\$ (12,815,839)</b>

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 4 - Other Notes (Continued)***

***4-D. Other Postemployment Benefits (Continued)***

The amounts reported as deferred outflows of resources related to OPEB resulting from County benefit payments subsequent to the measurement date, of \$2,673,821, will be recognized as a decrease of the total OPEB liability in the year ending December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending December 31:		
2021	\$	2,154,401
2022		2,154,401
2023		2,154,401
2024		2,154,401
2025		2,154,401
Thereafter		<u>1,895,807</u>
Total	\$	<u>12,667,812</u>

***4-E. Hotel/Motel Lodging Tax***

The County imposes an 8% hotel/motel lodging tax for the purpose of promoting tourism as authorized in Georgia Law (O.C.G.A 48-13-51(b)(3)). The County expends 12.5% to the Douglas County Chamber of Commerce and restricts 50% of the lodging tax funds for the Tourism and Historical Commission in the Hotel/Motel Tax Fund for the purpose of promoting tourism. The other 37.5% of the revenues are used to transferred to the Unincorporated Service Area Fund.

***4-F. Tax Abatements***

As authorized by the economic development laws of the State of Georgia, the Douglas County Board of Commissioners authorizes corporations which promote the development of industry, commerce, trade, tourism and employment opportunities in the County to participate in an ad valorem tax incentive plan. Abatements from real and personal property taxes are provided to industries based upon a points matrix which considers the participant's projected investment, employment, and goals. The abatements are achieved through a reduction in the assessed value of the property. The duration of the abatement awarded to a participating corporation is determined by the points awarded through the tax incentive plan matrix adopted by the Board of Commissioners. A minimum of three (3) points is required for participation in the tax incentive plan.

**DOUGLAS COUNTY, GEORGIA**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2020*

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***Note 4 - Other Notes (Continued)***

**4-F. Tax Abatements (Continued)**

The normal duration of a tax incentive plan awarded to a participating corporation may be extended up to two (2) years beyond its normal termination if 40% of the corporation's full-time employees are residents of Douglas County. The tax incentive plan may also be extended an additional year if the participating corporation exceeds its investment goal by 30%. The failure of a participating corporation to meet its projected investment, employment, and goals within twenty-four (24) months following its enrollment in the tax incentive plan constitutes a default which, if not resolved within a cure period, results in the termination of the tax incentive plan and an assessment of 100% of all taxes previously abated. If a participating corporation is the recipient of a State of Georgia Discretionary Grant, the performance deadlines mirror those imposed by the State.

For the year ended December 31, 2020, the County abated real and personal property taxes totaling \$3,390,401 under its tax incentive plan.

**4-G. Restatement**

***Change in Accounting Principle***

In conjunction with the implementation of Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, the County is required to reevaluate the accounting treatment of fiduciary activities. The new standard requires the County determine if funds are still considered fiduciary, and if so, if they are considered custodial funds under the new definitions of GASB Statement No. 84. Therefore, in conjunction with the implementation of GASB Statement No. 84, the following restatement was required to the beginning net position of the Fiduciary Activities to properly report the custodial funds.

	<b>Fiduciary Activities</b>
Net Position, custodial activities, as previously reported	\$ -
Recognition of the beginning net position of the former	
Agency Funds now reported as Custodial Funds	1,919,546
Net Position, custodial activities, as restated	<hr/> \$ 1,919,546

## **REQUIRED SUPPLEMENTARY INFORMATION**

**DOUGLAS COUNTY, GEORGIA**  
*Required Supplementary Information*  
*General Fund - Schedule of Revenues, Expenditures, and Changes in*  
*Fund Balances - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
<b>REVENUES</b>				
Taxes	\$ 82,223,796	\$ 84,170,845	\$ 89,855,992	\$ 5,685,147
Licenses and permits	45,000	45,000	95,914	50,914
Intergovernmental	5,030,265	11,560,957	9,916,916	(1,644,041)
Charges for services	4,143,780	3,479,006	3,529,551	50,545
Fines and forfeitures	4,978,080	3,595,200	4,848,475	1,253,275
Interest earned	487,525	120,000	104,586	(15,414)
Contributions	25,000	38,050	46,369	8,319
Miscellaneous	756,192	49,692	132,663	82,971
<b>TOTAL REVENUES</b>	<b>97,689,638</b>	<b>103,058,750</b>	<b>108,530,466</b>	<b>5,471,716</b>
<b>EXPENDITURES</b>				
<b>Current:</b>				
General government:				
Board of commissioners	1,331,392	1,274,948	1,342,163	(67,215)
External affairs	221,113	308,700	228,084	80,616
Human resources	486,937	608,042	615,527	(7,485)
Finance	939,243	908,733	870,858	37,875
Purchasing	397,487	403,066	366,815	36,251
County attorney	708,811	706,961	726,653	(19,692)
Election board	1,050,753	1,405,921	1,585,522	(179,601)
Board of tax assessments	149,037	127,420	131,810	(4,390)
Tax commissioner	3,116,238	2,141,144	1,986,834	154,310
Property appraiser	1,244,037	1,241,058	1,174,481	66,577
Tax equalization board	50,805	50,805	32,719	18,086
Information services	1,564,550	1,673,630	1,647,828	25,802
Safety director	288,728	264,873	280,350	(15,477)
Building maintenance	1,613,937	1,616,338	1,359,074	257,264
Print shop	145,751	145,751	135,925	9,826
General appropriation	5,171,924	6,434,539	6,540,489	(105,950)
Records retention	160,441	158,441	150,969	7,472
Elections	500	2,138,698	452,088	1,686,610
General supervision	-	34,502	28,227	6,275
Public relations	539,521	606,112	516,131	89,981
Total general government	<b>19,181,205</b>	<b>22,249,682</b>	<b>20,172,547</b>	<b>2,077,135</b>
Judicial:				
Superior court	561,609	562,802	556,917	5,885
Superior court felony drug court	623,893	1,170,493	614,168	556,325
District attorney	3,481,386	3,294,360	3,047,731	246,629
Clerk of superior court	2,311,266	2,431,496	2,134,395	297,101
Public defender and indigent cases	2,636,708	2,522,581	2,319,150	203,431
State court	915,077	911,707	820,792	90,915
Clerk of state court	635,608	636,343	592,119	44,224
State court solicitor	1,882,630	1,868,792	1,744,331	124,461
Magistrate court	953,816	951,199	926,668	24,531
Probate court	564,450	558,430	503,960	54,470
Juvenile court	1,557,146	1,637,611	1,408,715	228,896
Juvenile program	1,368,978	2,268,133	1,417,020	851,113
State DUI court	331,679	356,777	334,316	22,461
Total judicial	<b>17,824,246</b>	<b>19,170,724</b>	<b>16,420,282</b>	<b>2,750,442</b>

*Continued*

**DOUGLAS COUNTY, GEORGIA**  
*Required Supplementary Information*  
*General Fund - Schedule of Revenues, Expenditures, and Changes in*  
*Fund Balances - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE POSITIVE (NEGATIVE)</b>
Public safety:				
Coroner	\$ 214,552	\$ 216,738	\$ 234,748	\$ (18,010)
Sheriff	18,772,762	19,957,995	17,724,218	2,233,777
Jail	19,523,640	19,781,946	18,511,095	1,270,851
Emergency management	284,967	339,262	289,856	49,406
Total public safety	<u>38,795,921</u>	<u>40,295,941</u>	<u>36,759,917</u>	<u>3,536,024</u>
Public works:				
Roads	3,299,656	4,526,841	2,696,063	1,830,778
Administration	936,641	941,276	758,634	182,642
Traffic operations	1,280,747	1,480,303	1,319,748	160,555
Vehicle maintenance	1,344,661	1,276,617	1,211,888	64,729
Total public works	<u>6,861,705</u>	<u>8,225,037</u>	<u>5,986,333</u>	<u>2,238,704</u>
Parks, recreation and culture:				
Library	1,975,322	2,110,633	1,776,736	333,897
Parks and recreation	3,240,517	3,191,087	2,749,089	441,998
Aquatic center	864,662	858,644	706,990	151,654
Senior services center	435,001	338,555	289,998	48,557
Total parks, recreation and culture	<u>6,515,502</u>	<u>6,498,919</u>	<u>5,522,813</u>	<u>976,106</u>
Planning and community development				
Share house	8,555	8,555	8,555	-
Geographic information system and mapping	343,537	329,537	266,368	63,169
Economic Development Authority	339,500	339,500	339,500	-
Connect Douglas	3,295,858	5,848,173	4,129,533	1,718,640
Cooperative extension	134,480	136,238	121,205	15,033
Total planning and community development	<u>4,121,930</u>	<u>6,662,003</u>	<u>4,865,161</u>	<u>1,796,842</u>
Health and welfare:				
Board of Health	389,746	389,746	389,746	-
Community service board	604,776	1,014,776	989,776	25,000
Public welfare	409,339	302,355	262,842	39,513
Family and children services	73,332	73,332	73,332	-
Boys & girls club	14,259	14,259	14,259	-
Senior services	1,408,422	1,394,082	1,347,163	46,919
Total health and welfare	<u>2,899,874</u>	<u>3,188,550</u>	<u>3,077,118</u>	<u>111,432</u>
Debt service:				
Principal retirements	174,769	500,438	499,425	1,013
Interest and fiscal charges	264,208	200,825	178,893	21,932
Total debt service	<u>438,977</u>	<u>701,263</u>	<u>678,318</u>	<u>22,945</u>
<b>TOTAL EXPENDITURES</b>	<b>96,639,360</b>	<b>106,992,119</b>	<b>93,482,489</b>	<b>13,509,630</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>1,050,278</b>	<b>(3,933,369)</b>	<b>15,047,977</b>	<b>18,981,346</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	30,000	4,170,754	4,175,421	4,667
Transfers out	(5,781,634)	(6,296,570)	(6,296,572)	(2)
Financed purchases	-	1,555,371	1,555,370	(1)
Proceeds from sale of capital assets	-	1,000	897	(103)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(5,751,634)</b>	<b>(569,445)</b>	<b>(564,884)</b>	<b>4,561</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(4,701,356)</b>	<b>(4,502,814)</b>	<b>14,483,093</b>	<b>18,985,907</b>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<b>22,043,169</b>	<b>22,043,169</b>	<b>22,043,169</b>	<b>-</b>
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 17,341,813</b>	<b>\$ 17,540,355</b>	<b>\$ 36,526,262</b>	<b>\$ 18,985,907</b>

**DOUGLAS COUNTY, GEORGIA**  
*Required Supplementary Information*  
*Unincorporated Service Area Fund*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balances - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE POSITIVE (NEGATIVE)</b>
<b>REVENUES</b>				
Taxes	\$ 10,261,664	\$ 10,261,664	\$ 10,256,227	\$ (5,437)
Licenses and permits	399,647	399,647	547,237	147,590
Intergovernmental	2,361,051	6,492,831	6,495,021	2,190
Charges for services	2,626,300	2,626,300	2,706,631	80,331
Contributions and donations	-	45,500	67,728	22,228
Miscellaneous	10,000	14,500	306,545	292,045
<b>TOTAL REVENUES</b>	<b>15,658,662</b>	<b>19,840,442</b>	<b>20,379,389</b>	<b>538,947</b>
<b>EXPENDITURES</b>				
<b>Current:</b>				
Public safety	18,171,485	18,181,522	17,877,511	304,011
Public works	300,639	291,064	277,712	13,352
Planning and community development	1,604,592	1,607,075	1,501,621	105,454
<b>TOTAL EXPENDITURES</b>	<b>20,076,716</b>	<b>20,079,661</b>	<b>19,656,844</b>	<b>422,817</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>(4,418,054)</b>	<b>(239,219)</b>	<b>722,545</b>	<b>961,764</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	13,767,635	13,767,635	6,139,288	(7,628,347)
Transfers out	(8,661,002)	(8,661,002)	(5,242,754)	3,418,248
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>5,106,633</b>	<b>5,106,633</b>	<b>896,534</b>	<b>(4,210,099)</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>688,579</b>	<b>4,867,414</b>	<b>1,619,079</b>	<b>(3,248,335)</b>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<b>952,658</b>	<b>952,658</b>	<b>952,658</b>	<b>-</b>
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 1,641,237</b>	<b>\$ 5,820,072</b>	<b>\$ 2,571,737</b>	<b>\$ (3,248,335)</b>

## DOUGLAS COUNTY, GEORGIA

### *Required Supplementary Information*

#### *Schedule of Changes in the County's Total OPEB Liability and Related Ratios For the Year Ended December 31*

	2020	2019	2018
<b>Total OPEB liability</b>			
Service cost	\$ 2,892,171	\$ 3,398,614	\$ 2,981,443
Interest on total OPEB liability	3,520,205	3,180,256	3,103,656
Differences between expected and actual experience	(4,699,730)	(161,630)	(293,432)
Changes in actuarial assumptions	25,390,588	(11,265,933)	5,801,155
Benefit payments	<u>(2,132,689)</u>	<u>(1,361,151)</u>	<u>(1,141,391)</u>
<b>Net change in total OPEB liability</b>	<b>24,970,545</b>	<b>(6,209,844)</b>	<b>10,451,431</b>
<b>Total OPEB liability - beginning</b>	<b>86,914,283</b>	<b>93,124,127</b>	<b>82,672,696</b>
<b>Total OPEB liability - ending</b>	<b>\$ 111,884,828</b>	<b>\$ 86,914,283</b>	<b>\$ 93,124,127</b>
<b>Covered-employee payroll</b>	<b>\$ 50,494,255</b>	<b>\$ 44,668,027</b>	<b>\$ 44,668,027</b>
<b>County's total OPEB liability as a percentage of covered-employee payroll</b>	<b>221.6%</b>	<b>194.6%</b>	<b>208.5%</b>

#### **Notes to the Schedule**

The schedule will present 10 years of information once it is accumulated.

The County is not accumulating assets in a trust fund that meets the criteria in paragraph 4 of GASB Statement No. 75 for payment of future OPEB benefits.

**DOUGLAS COUNTY, GEORGIA**  
*Required Supplementary Information*  
*Schedule of Changes in the County's Net Pension Liability and Related Ratios*  
*For the Year Ended December 31*

	2020	2019	2018	2017	2016
<b>Total pension liability</b>					
Service cost	\$ 3,880,333	\$ 3,366,921	\$ 3,497,313	\$ 3,064,080	\$ 2,779,383
Interest on total pension liability	8,494,900	7,733,783	6,953,632	5,950,442	5,415,678
Differences between expected and actual experience	2,664,721	(512,241)	3,918,005	7,358,244	461,773
Changes in actuarial assumptions	5,090,936	6,155,793	215,188	3,676,417	2,978,782
Changes to the plan	(57,626)	-	-	-	-
Benefit payments, including refunds of employee contributions	(4,771,288)	(4,122,813)	(3,524,042)	(3,428,447)	(2,791,205)
<b>Net change in total pension liability</b>	<b>15,301,976</b>	<b>12,621,443</b>	<b>11,060,096</b>	<b>16,620,736</b>	<b>8,844,411</b>
<b>Total pension liability - beginning</b>	<b>121,355,722</b>	<b>108,734,279</b>	<b>97,674,183</b>	<b>81,053,447</b>	<b>72,209,036</b>
<b>Total pension liability - ending (a)</b>	<b>\$ 136,657,698</b>	<b>\$ 121,355,722</b>	<b>\$ 108,734,279</b>	<b>\$ 97,674,183</b>	<b>\$ 81,053,447</b>
 <b>Plan fiduciary net position</b>					
Contributions - employer	\$ 6,847,131	\$ 4,261,127	\$ 6,113,115	\$ 3,585,332	\$ 3,101,149
Contributions - employee	2,593,067	2,317,402	2,256,843	2,169,086	2,050,558
Net investment income	13,081,324	(3,063,726)	7,855,811	3,075,921	332,401
Benefit payments, including refunds of employee contributions	(4,609,940)	(4,122,813)	(3,524,042)	(3,428,447)	(2,791,205)
Administrative expenses	(182,642)	(162,785)	(154,598)	(150,048)	(141,435)
Other changes	(358,874)	(381,020)	(169,682)	(80,150)	(241,338)
<b>Net change in plan fiduciary net position</b>	<b>17,370,066</b>	<b>(1,151,815)</b>	<b>12,377,447</b>	<b>5,171,694</b>	<b>2,310,130</b>
<b>Plan fiduciary net position - beginning</b>	<b>61,872,301</b>	<b>63,024,116</b>	<b>50,646,669</b>	<b>45,474,975</b>	<b>43,164,845</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 79,242,367</b>	<b>\$ 61,872,301</b>	<b>\$ 63,024,116</b>	<b>\$ 50,646,669</b>	<b>\$ 45,474,975</b>
 <b>County's net pension liability - ending (a) - (b)</b>	<b>\$ 57,415,331</b>	<b>\$ 59,483,421</b>	<b>\$ 45,710,163</b>	<b>\$ 47,027,514</b>	<b>\$ 35,578,472</b>
 <b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>58.0%</b>	<b>51.0%</b>	<b>58.0%</b>	<b>51.9%</b>	<b>56.1%</b>
 <b>Covered payroll</b>	<b>\$ 45,743,338</b>	<b>\$ 43,480,888</b>	<b>\$ 41,924,147</b>	<b>\$ 39,119,100</b>	<b>\$ 36,347,975</b>
 <b>County's net pension liability as a percentage of covered payroll</b>	<b>125.5%</b>	<b>136.8%</b>	<b>109.0%</b>	<b>120.2%</b>	<b>97.9%</b>

**Notes to the Schedule**

The schedule will present 10 years of information once it is accumulated.

## DOUGLAS COUNTY, GEORGIA

### *Required Supplementary Information*

#### *Schedule of County Contributions*

*For the Year Ended December 31*

	2020	2019	2018	2017	2016	2015
Actuarially determined contribution	\$ 6,686,234	\$ 6,847,131	\$ 4,261,127	\$ 5,337,975	\$ 4,282,242	\$ 3,305,235
Contributions in relation to the actuarially determined contribution	<u>6,686,234</u>	<u>6,849,582</u>	<u>4,261,127</u>	<u>6,113,115</u>	<u>3,585,332</u>	<u>3,101,149</u>
Contribution deficiency (excess)	<u><u>\$ -</u></u>	<u><u>\$ (2,451)</u></u>	<u><u>\$ -</u></u>	<u><u>\$ (775,140)</u></u>	<u><u>\$ 696,910</u></u>	<u><u>\$ 204,086</u></u>
Covered payroll	47,925,593	45,743,338	43,480,888	41,924,147	39,119,100	36,347,975
Contributions as a percentage of Covered payroll	13.95%	14.97%	9.80%	14.58%	9.17%	8.53%

The schedule will present 10 years of information once it is accumulated.

#### **Notes to the Schedule**

Valuation Date	January 1, 2020
Cost Method	Entry Age Normal
Actuarial Asset Valuation Method	Smoothed market value with a 5-year smoothing period.
Assumed Rate of Return on Investments	7.00%
Projected Salary Increases	4.50%, with aged-based adjustments of 0.5 to 1.0%
Cost-of-living Adjustment	N/A
Amortization Method	Closed level dollar for unfunded liability
Remaining Amortization Period	None remaining

## **NON-MAJOR GOVERNMENTAL FUNDS**

*Funds generally used to account for tax supported activities which include the non-major special revenue funds and capital projects funds of the County*

**DOUGLAS COUNTY, GEORGIA**

*Combining Balance Sheet  
Non-major Governmental Funds  
December 31, 2020*

	<b>Non-major Special Revenue Funds</b>	<b>Non-major Capital Projects Funds</b>	<b>Total Non-major Governmental Funds</b>
<b>ASSETS</b>			
Cash	\$ 9,783,339	\$ 861,556	\$ 10,644,895
Investments	426,362	-	426,362
Receivables (net of allowance for uncollectibles):			
Taxes	102,961	-	102,961
Accounts	604,046	-	604,046
Due from other governments	-	144,828	144,828
Due from other funds	257,732	781,543	1,039,275
<b>TOTAL ASSETS</b>	<b>\$ 11,174,440</b>	<b>\$ 1,787,927</b>	<b>\$ 12,962,367</b>
<b>LIABILITIES AND FUND BALANCES</b>			
<b>LIABILITIES</b>			
Accounts payable	\$ 303,609	\$ 45,755	\$ 349,364
Accrued salaries and payroll taxes	33,897	-	33,897
Due to other funds	15,000	-	15,000
<b>TOTAL LIABILITIES</b>	<b>352,506</b>	<b>45,755</b>	<b>398,261</b>
<b>FUND BALANCES</b>			
Restricted:			
Law enforcement activities	1,086,231	-	1,086,231
Planning/community development	121,968	-	121,968
Emergency 911 services	5,016,783	-	5,016,783
Judicial services	630,817	-	630,817
Law library operations	629,102	-	629,102
Capital projects	-	861,556	861,556
Committed:			
Law enforcement activities	3,311,980	-	3,311,980
Capital projects	25,053	880,616	905,669
<b>TOTAL FUND BALANCES</b>	<b>10,821,934</b>	<b>1,742,172</b>	<b>12,564,106</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 11,174,440</b>	<b>\$ 1,787,927</b>	<b>\$ 12,962,367</b>

**DOUGLAS COUNTY, GEORGIA**  
*Combining Statement of Revenues, Expenditures, and  
 Changes in Fund Balances*  
*Non-major Governmental Funds*  
*For the Year Ended December 31, 2020*

	Non-major Special Revenue Funds	Non-major Capital Projects Funds	Total Non-major Governmental Funds
<b>REVENUES</b>			
Taxes	\$ 930,894	\$ -	\$ 930,894
Intergovernmental	181,886	1,335,710	1,517,596
Charges for services	3,540,594	-	3,540,594
Fines and forfeitures	587,434	-	587,434
Interest earned	10,963	-	10,963
Contributions and donations	1,925	-	1,925
Miscellaneous	47,902	-	47,902
<b>TOTAL REVENUES</b>	<b>5,301,598</b>	<b>1,335,710</b>	<b>6,637,308</b>
<b>EXPENDITURES</b>			
<b>Current:</b>			
Judicial	346,099	-	346,099
Public safety	3,194,921	-	3,194,921
Planning and community development	1,044,715	-	1,044,715
<b>Capital outlay</b>	<b>-</b>	<b>1,396,723</b>	<b>1,396,723</b>
<b>TOTAL EXPENDITURES</b>	<b>4,585,735</b>	<b>1,396,723</b>	<b>5,982,458</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>715,863</b>	<b>(61,013)</b>	<b>654,850</b>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	-	514,936	514,936
Transfers out	(385,519)	(104,800)	(490,319)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(385,519)</b>	<b>410,136</b>	<b>24,617</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>330,344</b>	<b>349,123</b>	<b>679,467</b>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<b>10,491,590</b>	<b>1,393,049</b>	<b>11,884,639</b>
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 10,821,934</b>	<b>\$ 1,742,172</b>	<b>\$ 12,564,106</b>

## **NON-MAJOR SPECIAL REVENUE FUNDS**

*Special Revenue Funds are used to account for specific revenue sources (other than fiduciary funds or capital projects funds) that are legally restricted or committed to expenditures for particular purposes.*

*The County's Non-major Special Revenue Funds are as follows:*

*Drug Abuse Treatment and Education Fund  
Sidewalk Fund  
Hotel/Motel Tax Fund  
Emergency Telephone System Fund  
Neighborhood Stabilization Program Fund  
Victim Assistance Fund  
Law Library Fund  
District Attorney Fund  
Technology Fund  
Inmate Commissary Fund  
Law Enforcement Confiscated Assets Fund  
Sheriff Other Programs Fund*

**DOUGLAS COUNTY, GEORGIA**

*Combining Balance Sheet  
Non-major Special Revenue Funds  
December 31, 2020*

	<b>Drug</b>				<b>Emergency</b>		<b>Neighborhood</b>
	<b>Abuse and</b>				<b>Telephone</b>		<b>Stabilization</b>
	<b>Treatment</b>				<b>System</b>		<b>Program</b>
	<b>Education</b>				<b>Fund</b>		<b>Fund</b>
	<b>Fund</b>						
<b>ASSETS</b>							
Cash	\$ 1,096,692	\$ 25,053	\$ -	\$ -	\$ 4,491,902	\$ 37,059	\$ -
Investments	-	-	-	-	-	-	-
Taxes receivable (net of allowance for uncollectibles)	-	-	-	102,961	-	-	-
Accounts receivable (net of allowance for uncollectibles)	10,060	-	-	-	581,156	-	-
Due from other funds	-	-	254,013	-	2,488	-	-
<b>TOTAL ASSETS</b>	<b>\$ 1,106,752</b>	<b>\$ 25,053</b>	<b>\$ 356,974</b>	<b>\$ 5,075,546</b>	<b>\$ 37,059</b>		
<b>LIABILITIES AND FUND BALANCES</b>							
<b>LIABILITIES</b>							
Accounts payable	\$ 5,521	\$ -	\$ 257,933	\$ 27,710	\$ 12,445		
Accrued liabilities	-	-	1,687	31,053	-		
Due to other funds	15,000	-	-	-	-		
<b>TOTAL LIABILITIES</b>	<b>20,521</b>	<b>-</b>	<b>259,620</b>	<b>58,763</b>	<b>12,445</b>		
<b>FUND BALANCES</b>							
Restricted:							
Law enforcement activities	1,086,231	-	-	-	-		
Planning/community development	-	-	97,354	-	24,614		
Emergency 911 services	-	-	-	5,016,783	-		
Judicial services	-	-	-	-	-		
Law library operations	-	-	-	-	-		
Committed:							
Law enforcement activities	-	-	-	-	-		
Capital projects	-	25,053	-	-	-		
<b>TOTAL FUND BALANCES</b>	<b>1,086,231</b>	<b>25,053</b>	<b>97,354</b>	<b>5,016,783</b>	<b>24,614</b>		
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 1,106,752</b>	<b>\$ 25,053</b>	<b>\$ 356,974</b>	<b>\$ 5,075,546</b>	<b>\$ 37,059</b>		

Victim Assistance Fund	Law Library Fund	District Attorney Fund	Technology Fund	Inmate Commissary Fund	Law Enforcement Confiscated Asset Fund	Sheriff Other Programs Fund	Total Non-major Special Revenue Funds
\$ 207,338	\$ 202,740	\$ 360,582	\$ 49,993	\$ 616,393	\$ 2,653,268	\$ 42,319	\$ 9,783,339
-	426,362	-	-	-	-	-	426,362
-	-	-	-	-	-	-	102,961
11,232	-	1,598	-	-	-	-	604,046
1,231	-	-	-	-	-	-	257,732
<u>\$ 219,801</u>	<u>\$ 629,102</u>	<u>\$ 362,180</u>	<u>\$ 49,993</u>	<u>\$ 616,393</u>	<u>\$ 2,653,268</u>	<u>\$ 42,319</u>	<u>\$ 11,174,440</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 303,609
1,157	-	-	-	-	-	-	33,897
-	-	-	-	-	-	-	15,000
<u>1,157</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>352,506</u>
-	-	-	-	-	-	-	1,086,231
-	-	-	-	-	-	-	121,968
-	-	-	-	-	-	-	5,016,783
218,644	-	362,180	49,993	-	-	-	630,817
-	629,102	-	-	-	-	-	629,102
-	-	-	-	616,393	2,653,268	42,319	3,311,980
-	-	-	-	-	-	-	25,053
<u>218,644</u>	<u>629,102</u>	<u>362,180</u>	<u>49,993</u>	<u>616,393</u>	<u>2,653,268</u>	<u>42,319</u>	<u>10,821,934</u>
<u>\$ 219,801</u>	<u>\$ 629,102</u>	<u>\$ 362,180</u>	<u>\$ 49,993</u>	<u>\$ 616,393</u>	<u>\$ 2,653,268</u>	<u>\$ 42,319</u>	<u>\$ 11,174,440</u>

# DOUGLAS COUNTY, GEORGIA

*Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
Non-major Special Revenue Funds  
For the Year Ended December 31, 2020*

	Drug Abuse and Treatment Education Fund	Sidewalk Fund	Hotel/Motel Tax Fund	Emergency Telephone System Fund	Neighborhood Stabilization Program Fund
<b>REVENUES</b>					
Taxes	\$ -	\$ -	\$ 930,894	\$ -	\$ -
Charges for services	- -	- -	- -	3,383,062	- -
Fines and forfeitures	166,328	- -	- -	- -	- -
Interest earned	8	- -	- -	- -	30
Contributions and donations	- -	- -	- -	- -	- -
Intergovernmental	- -	- -	- -	- -	181,886
Miscellaneous	- -	- -	- -	1,184	3,996
<b>TOTAL REVENUES</b>	<b>166,336</b>	<b>- -</b>	<b>930,894</b>	<b>3,384,246</b>	<b>185,912</b>
<b>EXPENDITURES</b>					
<b>Current:</b>					
Judicial	- -	- -	- -	- -	- -
Public safety	120,466	- -	- -	2,744,658	- -
Planning and community development	- -	- -	552,032	- -	492,683
<b>TOTAL EXPENDITURES</b>	<b>120,466</b>	<b>- -</b>	<b>552,032</b>	<b>2,744,658</b>	<b>492,683</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>45,870</b>	<b>- -</b>	<b>378,862</b>	<b>639,588</b>	<b>(306,771)</b>
<b>OTHER FINANCING USES</b>					
Transfers out	- -	- -	(349,085)	- -	(8,567)
<b>TOTAL OTHER FINANCING USES</b>	<b>- -</b>	<b>- -</b>	<b>(349,085)</b>	<b>- -</b>	<b>(8,567)</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>45,870</b>	<b>- -</b>	<b>29,777</b>	<b>639,588</b>	<b>(315,338)</b>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<b>1,040,361</b>	<b>25,053</b>	<b>67,577</b>	<b>4,377,195</b>	<b>339,952</b>
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 1,086,231</b>	<b>\$ 25,053</b>	<b>\$ 97,354</b>	<b>\$ 5,016,783</b>	<b>\$ 24,614</b>

Victim Assistance Fund	Law Library Fund	District Attorney Fund	Technology Fund	Inmate Commissary Fund	Law Enforcement Confiscated Asset Fund	Sheriff Other Programs Fund	Total Non-major Special Revenue Funds
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 930,894
-	-	-	-	157,532	-	-	3,540,594
144,666	107,043	-	5,285	-	164,112	-	587,434
2	5,194	75	-	-	5,654	-	10,963
-	-	-	-	-	-	1,925	1,925
-	-	-	-	-	-	-	181,886
-	-	40,380	-	-	-	2,342	47,902
<b>144,668</b>	<b>112,237</b>	<b>40,455</b>	<b>5,285</b>	<b>157,532</b>	<b>169,766</b>	<b>4,267</b>	<b>5,301,598</b>
 191,850	 108,001	 33,578	 12,670	 -	 171,721	 154,125	 346,099
-	-	-	-	171,721	154,125	3,951	3,194,921
-	-	-	-	-	-	-	1,044,715
<b>191,850</b>	<b>108,001</b>	<b>33,578</b>	<b>12,670</b>	<b>171,721</b>	<b>154,125</b>	<b>3,951</b>	<b>4,585,735</b>
 (47,182)	 4,236	 6,877	 (7,385)	 (14,189)	 15,641	 316	 715,863
 (27,867)	 -	 -	 -	 -	 -	 -	 (385,519)
 (27,867)	 -	 -	 -	 -	 -	 -	 (385,519)
 (75,049)	 4,236	 6,877	 (7,385)	 (14,189)	 15,641	 316	 330,344
 <b>293,693</b>	 <b>624,866</b>	 <b>355,303</b>	 <b>57,378</b>	 <b>630,582</b>	 <b>2,637,627</b>	 <b>42,003</b>	 <b>10,491,590</b>
 <b>\$ 218,644</b>	 <b>\$ 629,102</b>	 <b>\$ 362,180</b>	 <b>\$ 49,993</b>	 <b>\$ 616,393</b>	 <b>\$ 2,653,268</b>	 <b>\$ 42,319</b>	 <b>\$ 10,821,934</b>

**DOUGLAS COUNTY, GEORGIA**  
*Drug Abuse and Treatment Education Fund*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balance - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE POSITIVE (NEGATIVE)</b>
<b>REVENUES</b>				
Fines and forfeitures	\$ 222,000	\$ 222,000	\$ 166,328	\$ (55,672)
Interest earned	-	-	8	8
<b>TOTAL REVENUES</b>	<b>222,000</b>	<b>222,000</b>	<b>166,336</b>	<b>(55,664)</b>
<b>EXPENDITURES</b>				
<b>Current:</b>				
Public safety	171,600	263,284	120,466	142,818
<b>TOTAL EXPENDITURES</b>	<b>171,600</b>	<b>263,284</b>	<b>120,466</b>	<b>142,818</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>50,400</b>	<b>(41,284)</b>	<b>45,870</b>	<b>87,154</b>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<b>1,040,361</b>	<b>1,040,361</b>	<b>1,040,361</b>	<b>-</b>
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 1,090,761</b>	<b>\$ 999,077</b>	<b>\$ 1,086,231</b>	<b>\$ 87,154</b>

**DOUGLAS COUNTY, GEORGIA**  
*Sidewalk Fund*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balance - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE POSITIVE (NEGATIVE)</b>
<b>REVENUES</b>				
Charges for services	\$ 1,000	\$ 1,000	\$ -	\$ (1,000)
<b>TOTAL REVENUES</b>	<u>1,000</u>	<u>1,000</u>	<u>-</u>	<u>(1,000)</u>
<b>EXPENDITURES</b>				
<b>Current:</b>				
Public works	1,000	1,000	-	1,000
<b>TOTAL EXPENDITURES</b>	<u>1,000</u>	<u>1,000</u>	<u>-</u>	<u>1,000</u>
<b>NET CHANGE IN FUND BALANCES</b>	-	-	-	-
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<u>25,053</u>	<u>25,053</u>	<u>25,053</u>	<u>-</u>
<b>FUND BALANCES - END OF YEAR</b>	<u>\$ 25,053</u>	<u>\$ 25,053</u>	<u>\$ 25,053</u>	<u>\$ -</u>

**DOUGLAS COUNTY, GEORGIA**  
*Hotel/Motel Tax Fund*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balance - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE POSITIVE (NEGATIVE)</b>
<b>REVENUES</b>				
Taxes	\$ 1,400,000	\$ 1,400,000	\$ 930,894	\$ (469,106)
<b>TOTAL REVENUES</b>	<u>1,400,000</u>	<u>1,400,000</u>	<u>930,894</u>	<u>(469,106)</u>
<b>EXPENDITURES</b>				
<b>Current:</b>				
Planning and community development	875,000	1,015,000	552,032	462,968
<b>TOTAL EXPENDITURES</b>	<u>875,000</u>	<u>1,015,000</u>	<u>552,032</u>	<u>462,968</u>
<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	525,000	385,000	378,862	(6,138)
<b>OTHER FINANCING USES</b>				
Transfers out	(525,000)	(525,000)	(349,085)	175,915
<b>TOTAL OTHER FINANCING USES</b>	<u>(525,000)</u>	<u>(525,000)</u>	<u>(349,085)</u>	<u>175,915</u>
<b>NET CHANGE IN FUND BALANCES</b>	-	(140,000)	29,777	169,777
<b>FUND BALANCES - BEGINNING OF YEAR</b>	67,577	67,577	67,577	-
<b>FUND BALANCES - END OF YEAR</b>	<u>\$ 67,577</u>	<u>\$ (72,423)</u>	<u>\$ 97,354</u>	<u>\$ 169,777</u>

**DOUGLAS COUNTY, GEORGIA**  
*Emergency Telephone System Fund*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balance - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE POSITIVE (NEGATIVE)</b>
<b>REVENUES</b>				
Charges for services	\$ 2,600,000	\$ 2,600,000	\$ 3,383,062	\$ 783,062
Miscellaneous	-	-	1,184	1,184
<b>TOTAL REVENUES</b>	<b>2,600,000</b>	<b>2,600,000</b>	<b>3,384,246</b>	<b>784,246</b>
<b>EXPENDITURES</b>				
<b>Current:</b>				
Public safety	3,250,553	3,329,291	2,744,658	584,633
<b>TOTAL EXPENDITURES</b>	<b>3,250,553</b>	<b>3,329,291</b>	<b>2,744,658</b>	<b>584,633</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(650,553)</b>	<b>(729,291)</b>	<b>639,588</b>	<b>1,368,879</b>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<b>4,377,195</b>	<b>4,377,195</b>	<b>4,377,195</b>	<b>-</b>
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 3,726,642</b>	<b>\$ 3,647,904</b>	<b>\$ 5,016,783</b>	<b>\$ 1,368,879</b>

**DOUGLAS COUNTY, GEORGIA**  
*Neighborhood Stabilization Program Fund*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balance - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE POSITIVE (NEGATIVE)</b>
<b>REVENUES</b>				
Intergovernmental	\$ 1	\$ 1	\$ 181,886	\$ 181,885
Interest earned	500	500	30	(470)
Miscellaneous	250,000	250,000	3,996	(246,004)
<b>TOTAL REVENUES</b>	<b>250,501</b>	<b>250,501</b>	<b>185,912</b>	<b>(64,589)</b>
<b>EXPENDITURES</b>				
<b>Current:</b>				
Planning and community development	250,501	250,501	492,683	(242,182)
<b>TOTAL EXPENDITURES</b>	<b>250,501</b>	<b>250,501</b>	<b>492,683</b>	<b>(242,182)</b>
<b>DEFICIENCY OF REVENUES OVER EXPENDITURES</b>	<b>-</b>	<b>-</b>	<b>(306,771)</b>	<b>(306,771)</b>
<b>OTHER FINANCING USES</b>				
Transfers out	-	-	(8,567)	(8,567)
<b>TOTAL OTHER FINANCING USES</b>	<b>-</b>	<b>-</b>	<b>(8,567)</b>	<b>(8,567)</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>-</b>	<b>-</b>	<b>(315,338)</b>	<b>(315,338)</b>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<b>339,952</b>	<b>339,952</b>	<b>339,952</b>	<b>-</b>
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 339,952</b>	<b>\$ 339,952</b>	<b>\$ 24,614</b>	<b>\$ (315,338)</b>

**DOUGLAS COUNTY, GEORGIA**  
*Victim Assistance Fund*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balance - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE POSITIVE (NEGATIVE)</b>
<b>REVENUES</b>				
Fines and forfeitures	\$ 204,000	\$ 204,000	\$ 144,666	\$ (59,334)
Interest earned	-	-	2	2
<b>TOTAL REVENUES</b>	<b>204,000</b>	<b>204,000</b>	<b>144,668</b>	<b>(59,332)</b>
<b>EXPENDITURES</b>				
Current:				
Judicial	210,576	210,576	191,850	18,726
<b>TOTAL EXPENDITURES</b>	<b>210,576</b>	<b>210,576</b>	<b>191,850</b>	<b>18,726</b>
<b>DEFICIENCY OF REVENUES OVER EXPENDITURES</b>	<b>(6,576)</b>	<b>(6,576)</b>	<b>(47,182)</b>	<b>(40,606)</b>
<b>OTHER FINANCING USES</b>				
Transfers out	(30,000)	(30,000)	(27,867)	2,133
<b>TOTAL OTHER FINANCING USES</b>	<b>(30,000)</b>	<b>(30,000)</b>	<b>(27,867)</b>	<b>2,133</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(36,576)</b>	<b>(36,576)</b>	<b>(75,049)</b>	<b>(38,473)</b>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<b>293,693</b>	<b>293,693</b>	<b>293,693</b>	<b>-</b>
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 257,117</b>	<b>\$ 257,117</b>	<b>\$ 218,644</b>	<b>\$ (38,473)</b>

**DOUGLAS COUNTY, GEORGIA**  
*Law Library Fund*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balance - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE POSITIVE (NEGATIVE)</b>
<b>REVENUES</b>				
Fines and forfeitures	\$ -	\$ -	\$ 107,043	\$ 107,043
Interest earned	- -	- -	5,194	5,194
<b>TOTAL REVENUES</b>	<b>- -</b>	<b>- -</b>	<b>112,237</b>	<b>112,237</b>
<b>EXPENDITURES</b>				
<b>Current:</b>				
Judicial	600,853	600,853	108,001	492,852
<b>TOTAL EXPENDITURES</b>	<b>600,853</b>	<b>600,853</b>	<b>108,001</b>	<b>492,852</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(600,853)</b>	<b>(600,853)</b>	<b>4,236</b>	<b>605,089</b>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<b>624,866</b>	<b>624,866</b>	<b>624,866</b>	<b>-</b>
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 24,013</b>	<b>\$ 24,013</b>	<b>\$ 629,102</b>	<b>\$ 605,089</b>

**DOUGLAS COUNTY, GEORGIA**  
*District Attorney Fund*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balance - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE POSITIVE (NEGATIVE)</b>
<b>REVENUES</b>				
Fines and forfeitures	\$ 100,000	\$ 100,000	\$ -	\$ (100,000)
Intergovernmental	100,000	100,000	-	(100,000)
Interest	-	-	75	75
Miscellaneous	-	-	40,380	40,380
<b>TOTAL REVENUES</b>	<b>200,000</b>	<b>200,000</b>	<b>40,455</b>	<b>(159,545)</b>
<b>EXPENDITURES</b>				
Current:				
Judicial	200,000	200,000	33,578	166,422
<b>TOTAL EXPENDITURES</b>	<b>200,000</b>	<b>200,000</b>	<b>33,578</b>	<b>166,422</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>-</b>	<b>-</b>	<b>6,877</b>	<b>6,877</b>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<b>355,303</b>	<b>355,303</b>	<b>355,303</b>	<b>-</b>
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 355,303</b>	<b>\$ 355,303</b>	<b>\$ 362,180</b>	<b>\$ 6,877</b>

**DOUGLAS COUNTY, GEORGIA**  
*Technology Fund*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balance - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE POSITIVE (NEGATIVE)</b>
<b>REVENUES</b>				
Fines and forfeitures	\$        -	\$        -	\$        5,285	\$        5,285
Miscellaneous	<u>57,377</u>	<u>57,000</u>	<u>-</u>	<u>(57,000)</u>
<b>TOTAL REVENUES</b>	<u>57,377</u>	<u>57,000</u>	<u>5,285</u>	<u>(51,715)</u>
<b>EXPENDITURES</b>				
<b>Current:</b>				
Judicial	<u>57,377</u>	<u>57,000</u>	<u>12,670</u>	<u>44,330</u>
<b>TOTAL EXPENDITURES</b>	<u>57,377</u>	<u>57,000</u>	<u>12,670</u>	<u>44,330</u>
<b>NET CHANGE IN FUND BALANCES</b>	-	-	(7,385)	(7,385)
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<u>57,378</u>	<u>57,378</u>	<u>57,378</u>	<u>-</u>
<b>FUND BALANCES - END OF YEAR</b>	<u>\$    57,378</u>	<u>\$    57,378</u>	<u>\$    49,993</u>	<u>\$    (7,385)</u>

**DOUGLAS COUNTY, GEORGIA**  
*Inmate Commissary Fund*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balance - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<u>ORIGINAL BUDGET</u>	<u>FINAL BUDGET</u>	<u>ACTUAL</u>	<u>VARIANCE POSITIVE (NEGATIVE)</u>
<b>REVENUES</b>				
Charges for services	\$ 491,468	\$ 491,468	\$ 157,532	\$ (333,936)
<b>TOTAL REVENUES</b>	<u>491,468</u>	<u>491,468</u>	<u>157,532</u>	<u>(333,936)</u>
<b>EXPENDITURES</b>				
<b>Current:</b>				
Public safety	491,468	491,468	171,721	319,747
<b>TOTAL EXPENDITURES</b>	<u>491,468</u>	<u>491,468</u>	<u>171,721</u>	<u>319,747</u>
<b>NET CHANGE IN FUND BALANCES</b>		-	-	(14,189) (14,189)
<b>FUND BALANCES - BEGINNING OF YEAR</b>	630,582	630,582	630,582	-
<b>FUND BALANCES - END OF YEAR</b>	<u>\$ 630,582</u>	<u>\$ 630,582</u>	<u>\$ 616,393</u>	<u>\$ (14,189)</u>

**DOUGLAS COUNTY, GEORGIA**  
*Law Enforcement Confiscated Assets Fund*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balance - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<u>ORIGINAL BUDGET</u>	<u>FINAL BUDGET</u>	<u>ACTUAL</u>	<u>VARIANCE POSITIVE (NEGATIVE)</u>
<b>REVENUES</b>				
Fines and forfeitures	\$        -	\$        -	\$    164,112	\$    164,112
Interest earned	-        -	-        -	5,654	5,654
<b>TOTAL REVENUES</b>	<u>-        -</u>	<u>-        -</u>	<u>169,766</u>	<u>169,766</u>
<b>EXPENDITURES</b>				
<b>Current:</b>				
Public safety	2,345,593	2,345,593	154,125	2,191,468
<b>TOTAL EXPENDITURES</b>	<u>2,345,593</u>	<u>2,345,593</u>	<u>154,125</u>	<u>2,191,468</u>
<b>NET CHANGE IN FUND BALANCES</b>	(2,345,593)	(2,345,593)	15,641	2,361,234
<b>FUND BALANCES - BEGINNING OF YEAR</b>	2,637,627	2,637,627	2,637,627	-
<b>FUND BALANCES - END OF YEAR</b>	<u>\$    292,034</u>	<u>\$    292,034</u>	<u>\$    2,653,268</u>	<u>\$    2,361,234</u>

**DOUGLAS COUNTY, GEORGIA**  
*Sheriff Other Programs Fund*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balance - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE POSITIVE (NEGATIVE)</b>
<b>REVENUES</b>				
Contributions and donations	\$ -	\$ -	1,925	\$ 1,925
Miscellaneous	- -	- -	2,342	2,342
<b>TOTAL REVENUES</b>	<b>- -</b>	<b>- -</b>	<b>4,267</b>	<b>4,267</b>
<b>EXPENDITURES</b>				
<b>Current:</b>				
Public safety	40,743	40,743	3,951	36,792
<b>TOTAL EXPENDITURES</b>	<b>40,743</b>	<b>40,743</b>	<b>3,951</b>	<b>36,792</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(40,743)</b>	<b>(40,743)</b>	<b>316</b>	<b>41,059</b>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<b>42,003</b>	<b>42,003</b>	<b>42,003</b>	<b>-</b>
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 1,260</b>	<b>\$ 1,260</b>	<b>\$ 42,319</b>	<b>\$ 41,059</b>

**DOUGLAS COUNTY, GEORGIA**  
*2016 SPLOST Debt Service Fund*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balance - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<u>ORIGINAL BUDGET</u>	<u>FINAL BUDGET</u>	<u>ACTUAL</u>	<u>VARIANCE POSITIVE (NEGATIVE)</u>
<b>REVENUES</b>				
Interest earned	\$ -	\$ -	\$ 77,184	\$ 77,184
<b>TOTAL REVENUES</b>	<u>-</u>	<u>-</u>	<u>77,184</u>	<u>77,184</u>
<b>EXPENDITURES</b>				
Debt service:				
Principal	18,000,000	18,000,000	18,000,000	-
Interest	1,469,250	1,469,250	1,469,250	-
<b>TOTAL EXPENDITURES</b>	<u>19,469,250</u>	<u>19,469,250</u>	<u>19,469,250</u>	<u>-</u>
<b>DEFICIENCY OF REVENUES OVER EXPENDITURES</b>	<u>(19,469,250)</u>	<u>(19,469,250)</u>	<u>(19,392,066)</u>	<u>77,184</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	19,469,250	19,469,250	17,324,250	(2,145,000)
Transfers out	<u>-</u>	<u>-</u>	<u>(235,792)</u>	<u>(235,792)</u>
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>19,469,250</u>	<u>19,469,250</u>	<u>17,088,458</u>	<u>(2,380,792)</u>
<b>NET CHANGE IN FUND BALANCES</b>	<u>-</u>	<u>-</u>	<u>(2,303,608)</u>	<u>(2,303,608)</u>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<u>19,126,560</u>	<u>19,126,560</u>	<u>19,126,560</u>	<u>-</u>
<b>FUND BALANCES - END OF YEAR</b>	<u><b>\$ 19,126,560</b></u>	<u><b>\$ 19,126,560</b></u>	<u><b>\$ 16,822,952</b></u>	<u><b>\$ (2,303,608)</b></u>

## **UNINCORPORATED SERVICE AREA FUND**

*The County reports an Unincorporated Service Area Fund that is comprised of three (3) main activities for which the County adopts an annual budget. The combined Unincorporated Service Area Fund is comprised of the following three (3) funds:*

*Fire Protection Services & EMS*

*Animal Control Services*

*Unincorporated Areas Special District*

**DOUGLAS COUNTY, GEORGIA**  
*Unincorporated Service Area Fund - Fire Protection Services & EMS*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balances - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE POSITIVE (NEGATIVE)</b>
<b>REVENUES</b>				
Licenses and permits	\$ 2,500	\$ 2,500	\$ 3,000	\$ 500
Intergovernmental	2,045,200	6,171,980	6,174,169	2,189
Charges for services	2,506,500	2,506,500	2,587,290	80,790
Miscellaneous	-	4,500	305,255	300,755
<b>TOTAL REVENUES</b>	<b>4,554,200</b>	<b>8,685,480</b>	<b>9,069,714</b>	<b>384,234</b>
<b>EXPENDITURES</b>				
<b>Current:</b>				
Public safety	16,563,265	16,569,118	16,541,939	27,179
<b>TOTAL EXPENDITURES</b>	<b>16,563,265</b>	<b>16,569,118</b>	<b>16,541,939</b>	<b>27,179</b>
<b>DEFICIENCY OF REVENUES OVER EXPENDITURES</b>	<b>(12,009,065)</b>	<b>(7,883,638)</b>	<b>(7,472,225)</b>	<b>411,413</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	12,584,066	12,584,066	12,584,072	6
Transfers out	-	(4,042,754)	(4,042,754)	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>12,584,066</b>	<b>8,541,312</b>	<b>8,541,318</b>	<b>6</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>575,001</b>	<b>657,674</b>	<b>1,069,093</b>	<b>411,419</b>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<b>(293,167)</b>	<b>(293,167)</b>	<b>(293,167)</b>	<b>-</b>
<b>FUND BALANCES (DEFICIT) - END OF YEAR</b>	<b>\$ 281,834</b>	<b>\$ 364,507</b>	<b>\$ 775,926</b>	<b>\$ 411,419</b>

**DOUGLAS COUNTY, GEORGIA**  
*Unincorporated Service Area Fund - Animal Control Services*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balance - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE POSITIVE (NEGATIVE)</b>
<b>REVENUES</b>				
Intergovernmental	\$ 315,851	\$ 320,851	\$ 320,852	\$ 1
Charges for services	58,800	58,800	33,761	(25,039)
Contributions and donations	-	45,500	67,728	22,228
<b>TOTAL REVENUES</b>	<u>374,651</u>	<u>425,151</u>	<u>422,341</u>	<u>(2,810)</u>
<b>EXPENDITURES</b>				
Current:				
Public safety	1,608,220	1,612,404	1,335,572	276,832
<b>TOTAL EXPENDITURES</b>	<u>1,608,220</u>	<u>1,612,404</u>	<u>1,335,572</u>	<u>276,832</u>
<b>DEFICIENCY OF REVENUES OVER EXPENDITURES</b>	<u>(1,233,569)</u>	<u>(1,187,253)</u>	<u>(913,231)</u>	<u>274,022</u>
<b>OTHER FINANCING SOURCES</b>				
Transfers in	658,569	658,569	658,572	3
<b>TOTAL OTHER FINANCING SOURCES</b>	<u>658,569</u>	<u>658,569</u>	<u>658,572</u>	<u>3</u>
<b>NET CHANGE IN FUND BALANCES</b>	<u>(575,000)</u>	<u>(528,684)</u>	<u>(254,659)</u>	<u>274,025</u>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<u>515,858</u>	<u>515,858</u>	<u>515,858</u>	<u>-</u>
<b>FUND BALANCES - END OF YEAR</b>	<u><u>\$ (59,142)</u></u>	<u><u>\$ (12,826)</u></u>	<u><u>\$ 261,199</u></u>	<u><u>\$ 274,025</u></u>

**DOUGLAS COUNTY, GEORGIA**  
*Unincorporated Service Area Fund - Unincorporated Areas Special District*  
*Schedule of Revenues, Expenditures, and*  
*Changes in Fund Balance - Budget and Actual (GAAP Basis)*  
*For the Year Ended December 31, 2020*

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE POSITIVE (NEGATIVE)</b>
<b>REVENUES</b>				
Taxes	\$ 10,261,664	\$ 10,261,664	\$ 10,256,227	\$ (5,437)
Licenses and permits	397,147	397,147	544,237	147,090
Charges for services	61,000	61,000	85,580	24,580
Miscellaneous	10,000	10,000	1,290	(8,710)
<b>TOTAL REVENUES</b>	<b>10,729,811</b>	<b>10,729,811</b>	<b>10,887,334</b>	<b>157,523</b>
<b>EXPENDITURES</b>				
<b>Current:</b>				
Public works	300,639	291,064	277,712	13,352
Planning and community development	1,604,592	1,607,075	1,501,621	105,454
<b>TOTAL EXPENDITURES</b>	<b>1,905,231</b>	<b>1,898,139</b>	<b>1,779,333</b>	<b>118,806</b>
<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	<b>8,824,580</b>	<b>8,831,672</b>	<b>9,108,001</b>	<b>276,329</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	525,000	525,000	357,652	(167,348)
Transfers out	(8,661,002)	(8,661,002)	(8,661,008)	(6)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(8,136,002)</b>	<b>(8,136,002)</b>	<b>(8,303,356)</b>	<b>(167,354)</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>688,578</b>	<b>695,670</b>	<b>804,645</b>	<b>108,975</b>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<b>729,967</b>	<b>729,967</b>	<b>729,967</b>	<b>-</b>
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 1,418,545</b>	<b>\$ 1,425,637</b>	<b>\$ 1,534,612</b>	<b>\$ 108,975</b>

## **NON-MAJOR CAPITAL PROJECTS FUNDS**

*The Capital Projects Funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary or trust funds.*

*The County's Non-major Capital Projects Funds are as follows:*

*2002 Special Purpose Local Option Sales Tax Fund*

*Capital Transportation Fund*

*GRTA Arterial Road Fund*

**DOUGLAS COUNTY, GEORGIA**

*Combining Balance Sheet  
Non-major Capital Projects Funds  
December 31, 2020*

	<b>2002 SPLOST Fund</b>	<b>Capital Transportation Fund</b>	<b>GRTA Arterial Road Fund</b>	<b>Total Non-major Capital Projects Funds</b>
<b>ASSETS</b>				
Cash and equivalents	\$ 861,556	\$ -	\$ -	\$ 861,556
Due from other governments	-	144,828	-	144,828
Due from other funds	-	781,543	-	781,543
<b>TOTAL ASSETS</b>	<b>\$ 861,556</b>	<b>\$ 926,371</b>	<b>\$ -</b>	<b>\$ 1,787,927</b>
<b>LIABILITIES AND FUND BALANCES</b>				
<b>LIABILITIES</b>				
Accounts payable	\$ -	\$ 45,755	\$ -	\$ 45,755
<b>TOTAL LIABILITIES</b>	<b>-</b>	<b>45,755</b>	<b>-</b>	<b>45,755</b>
<b>FUND BALANCES</b>				
Restricted - capital construction	861,556	-	-	861,556
Committed - capital construction	-	880,616	-	880,616
<b>TOTAL FUND BALANCES</b>	<b>861,556</b>	<b>880,616</b>	<b>-</b>	<b>1,742,172</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 861,556</b>	<b>\$ 926,371</b>	<b>\$ -</b>	<b>\$ 1,787,927</b>

**DOUGLAS COUNTY, GEORGIA**  
*Combining Statement of Revenues, Expenditures, and Changes in Fund Balances*  
*Non-major Capital Projects Funds*  
*For the Year Ended December 31, 2020*

	2002 SPLOST Fund	Capital Transportation Fund	GRTA Arterial Road Fund	Total Non-major Capital Projects Funds
<b>REVENUES</b>				
Intergovernmental	\$ -	\$ 1,300,710	\$ 35,000	\$ 1,335,710
<b>TOTAL REVENUES</b>	<u>-</u>	<u>1,300,710</u>	<u>35,000</u>	<u>1,335,710</u>
<b>EXPENDITURES</b>				
Capital outlay	9,718	1,387,005	-	1,396,723
<b>TOTAL EXPENDITURES</b>	<u>9,718</u>	<u>1,387,005</u>	<u>-</u>	<u>1,396,723</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	(9,718)	(86,295)	35,000	(61,013)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	-	514,936	-	514,936
Transfers out	-	(100,000)	(4,800)	(104,800)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>-</u>	<u>414,936</u>	<u>(4,800)</u>	<u>410,136</u>
<b>NET CHANGE IN FUND BALANCES</b>	(9,718)	328,641	30,200	349,123
<b>FUND BALANCES (DEFICIT) - BEGINNING OF YEAR</b>	871,274	551,975	(30,200)	1,393,049
<b>FUND BALANCES - END OF YEAR</b>	<u>\$ 861,556</u>	<u>\$ 880,616</u>	<u>\$ -</u>	<u>\$ 1,742,172</u>

## **SPECIAL REPORT**

*The Special Report is applicable to the 2002 and 2016 Special 1 Percent Sales and Use Tax required by the State of Georgia.*

**DOUGLAS COUNTY, GEORGIA**  
*Schedule of Projects Constructed with Special Purpose  
 Local Option Sales Tax Proceeds  
 For the Year Ended December 31, 2020*

<b>PROJECTS</b>	<b>ORIGINAL ESTIMATED COST</b>	<b>REVISED ESTIMATED COST</b>	<b>PRIOR YEARS</b>	<b>CURRENT YEAR</b>	<b>TOTAL</b>	<b>ESTIMATED PERCENTAGE OF COMPLETION</b>
2002:						
Recreational facility, including a senior center	\$ 48,888,600	\$ 56,995,062	\$ 56,995,062	\$ -	\$ 56,995,062	100%
Public safety facilities for fire protection and emergency medical services, and related capital equipment	12,056,400	13,841,812	13,161,885	8,000	13,169,885	95%
Road, street, and bridge outlay	41,055,000	54,762,274	54,573,875	1,718	54,575,593	100%
<b>TOTAL 2002</b>	<b>\$ 102,000,000</b>	<b>\$ 125,599,148</b>	<b>\$ 124,730,822</b>	<b>\$ 9,718</b>	<b>\$ 124,740,540</b>	
2016:						
Transportation	\$ 58,964,160	\$ 58,964,160	\$ 15,699,391	\$ 5,438,326	\$ 21,137,717	36%
Fire, EMS, and public radio system	36,997,120	36,997,120	22,817,918	1,889,597	24,707,515	67%
Parks and recreation	19,654,720	19,654,720	4,149,706	11,145,539	15,295,245	78%
City of Austell	48,000	48,000	20,954	8,486	29,440	61%
City of Douglasville	37,504,000	37,504,000	23,541,628	3,451,976	26,993,604	72%
City of Villa Rica	6,832,000	6,832,000	2,982,553	1,207,898	4,190,451	61%
<b>TOTAL 2016</b>	<b>\$ 160,000,000</b>	<b>\$ 160,000,000</b>	<b>\$ 69,212,150</b>	<b>\$ 23,141,822</b>	<b>\$ 92,353,972</b>	
<b>TOTAL 2002 and 2016</b>	<b>\$ 262,000,000</b>	<b>\$ 285,599,148</b>	<b>\$ 193,942,972</b>	<b>\$ 23,151,540</b>	<b>\$ 217,094,512</b>	

Reconciliation to Statement of Revenues, Expenditures, and Changes in Fund Balances:

2002 SPLOST Fund	\$ 9,718
2016 SPLOST Fund	40,466,072
2016 SPLOST transfers to 2016 SPLOST Debt Service for future debt service payments	(17,324,250)
	<u>\$ 23,151,540</u>

NOTE - the revised estimated cost and the total actual costs for the 2002 Sales Tax numbers above include funding for project costs in addition to sales tax, such as intergovernmental grants and contributions.

## **INTERNAL SERVICE FUNDS**

*To account for the financing of goods or services provided by one department to other departments or agencies on a cost-reimbursed basis.*

*The County's Internal Service Funds are as follows:*

*Health Insurance Fund  
Workers' Compensation Fund*

**DOUGLAS COUNTY, GEORGIA**

*Combining Statement of Net Position*

*Internal Service Funds*

*December 31, 2020*

	<b>Group Health Insurance Fund</b>	<b>Workers' Compensation Fund</b>	<b>Total</b>
<b>ASSETS</b>			
<b>Current Assets:</b>			
Cash	\$ 73,883	\$ -	\$ 73,883
Due from other funds	3,890,848	1,114,083	5,004,931
<b>TOTAL ASSETS</b>	<b>3,964,731</b>	<b>1,114,083</b>	<b>5,078,814</b>
<b>LIABILITIES</b>			
<b>Current Liabilities:</b>			
Claims payable	1,138,903	217,063	1,355,966
<b>Total Current Liabilities</b>	<b>1,138,903</b>	<b>217,063</b>	<b>1,355,966</b>
<b>TOTAL LIABILITIES</b>	<b>1,138,903</b>	<b>217,063</b>	<b>1,355,966</b>
<b>NET POSITION</b>			
Unrestricted	2,825,828	897,020	3,722,848
<b>TOTAL NET POSITION</b>	<b>\$ 2,825,828</b>	<b>\$ 897,020</b>	<b>\$ 3,722,848</b>

**DOUGLAS COUNTY, GEORGIA**  
*Combining Statement of Revenues, Expenses and Changes in Net Position*  
*Internal Service Funds*  
*For the Year Ended December 31, 2020*

	<b>Group Health Insurance Fund</b>	<b>Workers' Compensation Fund</b>	<b>Total</b>
<b>OPERATING REVENUES</b>			
Charges for services	\$ 15,621,183	\$ 956,879	\$ 16,578,062
<b>TOTAL OPERATING REVENUES</b>	<u>15,621,183</u>	<u>956,879</u>	<u>16,578,062</u>
<b>OPERATING EXPENSES</b>			
Claims and excess premiums	12,100,919	602,199	12,703,118
Administration	849,609	27,064	876,673
<b>TOTAL OPERATING EXPENSES</b>	<u>12,950,528</u>	<u>629,263</u>	<u>13,579,791</u>
<b>OPERATING INCOME</b>	<u>2,670,655</u>	<u>327,616</u>	<u>2,998,271</u>
<b>TRANSFERS</b>			
Transfers in	1,200,000	-	1,200,000
Total transfers	1,200,000	-	1,200,000
<b>CHANGE IN NET POSITION</b>	<u>3,870,655</u>	<u>327,616</u>	<u>4,198,271</u>
<b>NET POSITION (DEFICIT) - BEGINNING OF YEAR</b>	<u>(1,044,827)</u>	<u>569,404</u>	<u>(475,423)</u>
<b>NET POSITION - END OF YEAR</b>	<u>\$ 2,825,828</u>	<u>\$ 897,020</u>	<u>\$ 3,722,848</u>

**DOUGLAS COUNTY, GEORGIA**  
*Combining Statement of Cash Flows*  
*Internal Service Funds*  
*For the Year Ended December 31, 2020*

	<b>Group Health Insurance Fund</b>	<b>Workers' Compensation Fund</b>	<b>Total</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from customers and users	\$ 15,048,679	\$ 620,820	\$ 15,669,499
Payments for claims and insurance premiums	(11,464,747)	(593,756)	(12,058,503)
Payments for administration	(4,740,457)	(27,064)	(4,767,521)
<b>NET CASH USED IN OPERATING ACTIVITIES</b>	<b>(1,156,525)</b>	<b>-</b>	<b>(1,156,525)</b>
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES</b>			
Transfers in from other funds	1,200,000	-	1,200,000
<b>NET CASH PROVIDED BY NON-CAPITAL FINANCING ACTIVITIES</b>	<b>1,200,000</b>	<b>-</b>	<b>1,200,000</b>
<b>NET INCREASE IN CASH AND CASH EQUIVALENTS</b>	<b>43,475</b>	<b>-</b>	<b>43,475</b>
<b>CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR</b>			
	30,408	-	30,408
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	<b>\$ 73,883</b>	<b>\$ -</b>	<b>\$ 73,883</b>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH USED IN OPERATING ACTIVITIES</b>			
Operating income	\$ 2,670,655	\$ 327,616	\$ 2,998,271
Adjustments to reconcile operating income to net cash used in operating activities:			
(Increase) decrease:			
Receivables	23,731	2,730	26,461
Due from other funds	(3,890,848)	(338,789)	(4,229,637)
Increase (decrease):			
Claims payable	636,172	8,443	644,615
Advances from other funds	(596,235)	-	(596,235)
<b>NET CASH USED IN OPERATING ACTIVITIES</b>	<b>\$ (1,156,525)</b>	<b>\$ -</b>	<b>\$ (1,156,525)</b>

## **FIDUCIARY FUNDS**

*The Fiduciary Funds are used to account for assets held by the County in a fiduciary capacity.*

*The County's Fiduciary-Custodial Funds are as follows:*

*Tax Commissioner*

*Clerk of Superior Court*

*Magistrate Court*

*Probate Court*

*Juvenile Court*

*State Court*

*Sheriff*

**DOUGLAS COUNTY, GEORGIA**  
*Combining Statement Of Fiduciary Net Position*  
*Custodial Funds*  
*December 31, 2020*

ASSETS	Tax Commissioner	Sheriff	Clerk of Superior Court	Probate Court	Magistrate Court	State Court	Juvenile Court	Total
Cash and cash equivalents	\$ 3,470,336	\$ 241,997	\$ 1,744,664	\$ 25,303	\$ 31,537	\$ 219,955	\$ 10,843	\$ 5,744,635
Taxes receivable	6,006,175	-	-	-	-	-	-	6,006,175
Total assets	9,476,511	241,997	1,744,664	25,303	31,537	219,955	10,843	11,750,810
<b>LIABILITIES</b>								
Due to others	9,476,511	-	310,187	25,303	17,020	50,398	-	9,879,419
Total liabilities	9,476,511	-	310,187	25,303	17,020	50,398	-	9,879,419
<b>NET POSITION</b>								
Restricted:								
Individuals, organizations, and other governments	-	241,997	1,434,477	-	14,517	169,557	10,843	1,871,391
Total net position	\$ -	\$ 241,997	\$ 1,434,477	\$ -	\$ 14,517	\$ 169,557	\$ 10,843	\$ 1,871,391

**DOUGLAS COUNTY, GEORGIA**  
*Combining Statement Of Changes in Fiduciary Net Position*  
*Custodial Funds*  
*For the Year Ended December 31, 2020*

	<u>Tax Commissioner</u>	<u>Sheriff</u>	<u>Clerk of Superior Court</u>	<u>Probate Court</u>	<u>Magistrate Court</u>	<u>State Court</u>	<u>Juvenile Court</u>	<u>Total</u>
<b>ADDITIONS</b>								
Taxes	\$ 200,689,251	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 200,689,251
Fines and fees	-	473,124	3,777,925	173,550	276,107	-	10,434	4,711,140
Criminal and civil bonds	-	-	203,176	-	-	707,380	-	910,556
Land condemnations	-	-	772,421	-	-	-	-	772,421
Total additions	<u>200,689,251</u>	<u>473,124</u>	<u>4,753,522</u>	<u>173,550</u>	<u>276,107</u>	<u>707,380</u>	<u>10,434</u>	<u>207,083,368</u>
<b>DEDUCTIONS</b>								
Taxes and fees paid to other governments	200,689,251	-	-	-	-	-	-	200,689,251
Other custodial disbursements	-	318,288	4,828,142	173,550	424,362	665,062	32,868	6,442,272
Total deductions	<u>200,689,251</u>	<u>318,288</u>	<u>4,828,142</u>	<u>173,550</u>	<u>424,362</u>	<u>665,062</u>	<u>32,868</u>	<u>207,131,523</u>
Net increase (decrease) in fiduciary net position	-	154,836	(74,620)	-	(148,255)	42,318	(22,434)	(48,155)
<b>Net position, beginning of year, restated</b>	<u>-</u>	<u>87,161</u>	<u>1,509,097</u>	<u>-</u>	<u>162,772</u>	<u>127,239</u>	<u>33,277</u>	<u>1,919,546</u>
<b>Net position, end of year</b>	<u><u>\$ -</u></u>	<u><u>\$ 241,997</u></u>	<u><u>\$ 1,434,477</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 14,517</u></u>	<u><u>\$ 169,557</u></u>	<u><u>\$ 10,843</u></u>	<u><u>\$ 1,871,391</u></u>

# DOUGLAS COUNTY, GEORGIA

## Certification of 9-1-1 Expenditures

For the Year Ended December 31st, 2020

Line No.	O.C.G.A. Reference:
1	Indicate UCOA Fund Type Used to Account for 9-1-1 Activity (choose one):
	<input checked="" type="checkbox"/> Special Revenue Fund <input type="checkbox"/> Enterprise Fund
2	Expenditures (UCOA Activity 3800)
2	Wireless service supplier cost recovery charges (identify each supplier individually on lines below - attach list, if necessary)
	\$ _____
	\$ _____
	\$ _____
3	Emergency telephone equipment, including necessary computer hardware, software, and data base provisioning, addressing, and nonrecurring costs of establishing a 9-1-1 system:
3a	Lease costs
3b	Purchase costs
3c	Maintenance costs
4	Rates associated with the service suppliers 9-1-1 service and other service suppliers recurring charges
5	Employees hired by the local government solely for the operation and maintenance of the emergency 9-1-1 system and employees who work as directors as defined in O.C.G.A. §46-5-138.2
5a	Salaries and wages
5b	Employee benefits
6	Cost of training of employees who work as dispatchers or directors
7	Office supplies of the public safety answering points used directly in providing emergency 9-1-1 system services
8	Building used as a public safety answering point:
8a	Lease costs
8b	Purchase costs
9	Computer hardware and software used at a public safety answering point, including computer assisted dispatch systems and automatic vehicle location systems:
9a	Lease costs
9b	Purchase costs
9c	Maintenance costs

# DOUGLAS COUNTY, GEORGIA

## Certification of 9-1-1 Expenditures

For the Year Ended December 31st, 2020

Line No.		O.C.G.A. Reference:
10	Supplies directly related to providing emergency 9-1-1 system services, including the cost of printing emergency 9-1-1 public education materials	46-5-134(f)(1)(H) \$ 5,251
11	Logging recorders used at a public safety answering point to record telephone and radio traffic:	
11a	Lease costs	46-5-134(f)(1)(I) \$ _____
11b	Purchase costs	46-5-134(f)(1)(I) \$ _____
11c	Maintenance costs	46-5-134(f)(1)(I) \$ _____
12	Insurance purchased to insure against risks and liability in the operation and maintenance of the 9-1-1 system on behalf of the local government or on behalf of employees hired by the local government solely for the operation and maintenance of the 9-1-1 system and employees who work as directors	46-5-134(f)(2)(B)(i) \$ _____
13	Mobile communications vehicle and equipment, if the primary purpose and designation of such vehicle is to function as a backup 9-1-1 system center	
13a	Lease costs	46-5-134(f)(2)(B)(ii) \$ _____
13b	Purchase costs	46-5-134(f)(2)(B)(ii) \$ _____
13c	Maintenance costs	46-5-134(f)(2)(B)(ii) \$ 751
14	Allocation of indirect costs associated with supporting the 9-1-1 system center and operations as identified and outlined in an indirect cost allocation plan approved by the local governing authority that is consistent with the costs allocated within the local government to both governmental and business-type activities	46-5-134(f)(2)(B)(iii) \$ _____
15	Mobile public safety voice and data equipment, geo-targeted test messaging alert systems, or towers necessary to carry out the function of 9-1-1 system operations	
15a	Lease costs	46-5-134(f)(2)(B)(iv) \$ _____
15b	Purchase costs	46-5-134(f)(2)(B)(iv) \$ _____
15c	Maintenance costs	46-5-134(f)(2)(B)(iv) \$ _____
16	Public safety voice and data communications systems located in the 9-1-1 system facility that further the legislative intent of providing the highest level of emergency response service on a local, regional, and state-wide basis, including equipment and associated hardware and software that supports the use of public safety wireless voice and data communication systems	
16a	Lease costs	46-5-134(f)(2)(B)(v) \$ _____
16b	Purchase costs	46-5-134(f)(2)(B)(v) \$ _____
16c	Maintenance costs	46-5-134(f)(2)(B)(v) \$ 327,331

# DOUGLAS COUNTY, GEORGIA

## Certification of 9-1-1 Expenditures

For the Year Ended December 31st, 2020

Line  
No.

O.C.G.A.  
Reference:

17 Other expenditures not included in Lines 2 through 16 above.  
Identify by object and purpose.

Building Maintenance	\$ 36,543
Utilities	\$ 51,000
Sanitation Fee and Pest Control	\$ 1,625
	\$
	\$
	\$
	\$
	\$
	\$
	\$
	\$
	\$
	\$
	\$
	\$
18 Total Expenditures (total of all amounts reported on Lines 2 through 17 above)	\$ 2,744,658

### Certification of Local Government Officials

I have reviewed the information presented in this report and certify that it is accurate and correct. I further certify that the 9-1-1 funds were expended in compliance with the expenditure requirements specified in the Official Code of Georgia Annotated (OCGA), Section 46-5-134. I understand that, in accordance with OCGA Section 46-5-134(m)(2), any local government which makes expenditures not in compliance with this Code section may be held liable for pro rata reimbursement to telephone and wireless telecommunications subscribers of amounts improperly expended. Further, the noncompliant local government shall be solely financially responsible for the reimbursement and for any costs associated with the reimbursement. Such reimbursement shall be accomplished by the service providers abating the imposition of the 9-1-1 charges and 9-1-1 wireless enhanced charges until such abatement equals the total amount of the rebate.

Signature of Chief Elected Official



Date

5/7/21

Print Name of Chief Elected Official Dr. Romona Jackson Jones

Title of Chief Elected Official

Madam Chair

Signature of Chief Financial Officer



Date

5-20-21

Print Name of Chief Financial Officer

Rosely Miller

**Douglas County, Georgia**  
**Grant Schedule**  
**Georgia Department of Human Resources**  
**For the Year Ended December 31, 2020**

**FAMILY CONNECTION PROGRAM - DHR CONTRACT # 427-93-202000062**

	CFDA	Budget	Actual	Remaining Balance
Revenues:				
Intergovernmental - State	N/A	<u>\$ 48,000</u>	<u>\$ 48,000</u>	<u>\$ -</u>
Expenditures:				
Health and welfare				
Contract services		<u>48,000</u>	<u>48,000</u>	<u>-</u>
		<u>48,000</u>	<u>48,000</u>	<u>-</u>
Excess of revenues over (under) expenditures		<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**FAMILY CONNECTION PROGRAM - DHR CONTRACT # 427-93-2021000062**

	CFDA	Budget	Actual	Remaining Balance
Revenues:				
Intergovernmental - State	N/A	<u>\$ 43,000</u>	<u>\$ 23,500</u>	<u>\$ 19,500</u>
Expenditures:				
Health and welfare				
Contract services		<u>43,000</u>	<u>23,500</u>	<u>19,500</u>
		<u>43,000</u>	<u>23,500</u>	<u>19,500</u>
Excess of revenues over (under) expenditures		<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**DIV OF FAMILY AND CHILDREN SVC - DHR CONTRACT # 42700-040C-DS-21-0000000367**

	CFDA	Budget	Actual	Remaining Balance
Revenues:				
Intergovernmental - State	93.276	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Expenditures:				
Health and welfare				
Contract services		<u>-</u>	<u>4,930</u>	<u>(4,930)</u>
		<u>-</u>	<u>4,930</u>	<u>(4,930)</u>
Excess of revenues over (under) expenditures		<u>\$ -</u>	<u>\$ (4,930)</u>	<u>\$ 4,930</u>

## STATISTICAL SECTION

*The statistical section includes selected financial and general information presented on a multi-year comparative basis. The statistics are used to provide detail data on the physical, economic, social, and political characteristics of the County government. They are intended to provide the financial report user with a broader and more complete understanding of the government and its financial affairs than is possible from the basic financial statements.*

# **DOUGLAS COUNTY, GEORGIA**

## *Introduction to Statistical Section*

*(unaudited)*

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*This part of Douglas County's comprehensive annual financial report presents detailed information as a context for understanding this year's financial statements, note disclosures, and supplementary information. This information is unaudited.*

### **Contents**

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the government's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

**Douglas County, Georgia**  
***Introduction to Statistical Section***  
***(Unaudited)***

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This part of Douglas County's comprehensive annual financial report presents detailed information as a context for understanding this year's financial statements, note disclosures, and supplementary information. This information is unaudited.

**Contents**

**Exhibits**

**Financial Trends Information**

These tables contain trend information that may assist the reader in assessing the County's current financial performance by placing it in historical perspective.

I - XI-A

**Revenue Capacity Information**

These tables contain information that may assist the reader in assessing the viability of the County's two most significant "own-source" revenue sources, property taxes and sales taxes.

XII-XVI

**Debt Capacity Information**

These tables present information that may assist the reader in analyzing the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

XVII-XX

**Demographic and Economic Information**

These tables present demographic and economic information intended (1) to assist users in understanding the socioeconomic environment within which the County operates and (2) to provide information that facilitates comparisons of financial statement information over time and among counties.

XXI-XXII

**Operating Information**

These tables contain service and infrastructure indicators that can inform one's understanding how the information in the County's financial statements relates to the services the County provides and the activities it performs.

XXIII-XXV

***Data Source:***

Unless otherwise noted, the information in these tables is derived from the comprehensive annual financial report for the applicable year.

**Douglas County, Georgia**  
**Changes in Net Position - Governmental Activities (Unaudited)**  
**Last Ten Calendar Years**  
**(accrual basis of accounting)**

	For The Calendar Year Ended December 31,									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Expenses:</b>										
General government	\$ 13,644,727	\$ 12,538,196	\$ 13,573,319	\$ 13,781,109	\$ 15,716,039	\$ 15,389,399	\$ 18,528,308	\$ 28,655,800	\$ 25,417,579	\$ 25,468,964
Judicial	11,358,495	11,584,448	12,053,508	12,436,057	14,483,783	15,378,975	14,954,928	16,271,798	17,240,259	17,314,888
Public safety	45,435,070	47,791,579	53,346,368	51,051,930	54,068,554	60,318,353	58,515,533	61,636,768	67,115,276	62,749,868
Public works	7,855,384	9,007,928	5,318,691	11,337,399	7,925,905	7,732,602	13,101,481	12,894,150	21,149,670	13,697,937
Parks, recreation and culture	5,948,810	6,655,265	6,979,313	7,292,494	8,066,083	8,072,633	8,274,499	8,917,402	8,958,691	8,262,404
Planning/community development	3,616,735	4,551,448	4,527,637	3,550,146	4,554,838	3,859,861	2,777,680	3,112,759	6,906,963	5,043,545
Health and welfare	2,584,269	1,691,697	1,728,150	1,726,645	2,130,816	1,915,695	2,911,299	3,311,169	4,568,251	4,670,732
Interest and fiscal charges	1,796,155	1,820,450	2,021,601	766,779	349,330	(17,101)	1,244,970	943,846	822,785	388,872
<b>Total Expenses</b>	<b>92,239,645</b>	<b>95,641,011</b>	<b>99,548,587</b>	<b>101,942,559</b>	<b>107,295,348</b>	<b>112,650,417</b>	<b>120,308,698</b>	<b>135,743,692</b>	<b>152,179,474</b>	<b>137,597,210</b>
<b>Program Revenues:</b>										
Charges for services:										
General government	2,329,369	2,416,608	2,376,940	2,702,909	1,209,971	4,084,671	1,719,409	2,627,457	2,357,887	1,821,281
Judicial system	1,693,670	1,989,136	1,930,199	1,796,748	190,732	189,872	5,238,959	5,562,692	5,336,074	5,271,797
Public safety	10,631,575	9,445,886	9,677,180	10,413,504	11,630,994	12,269,779	5,449,360	7,073,620	8,034,205	7,289,469
Public works	894,414	909,304	892,359	950,304	907,578	903,237	897,112	894,435	915,574	904,276
Parks, recreation and culture	521,753	549,519	561,298	556,603	881,245	866,507	328,775	940,972	329,798	175,556
Planning/community development	519,981	558,204	487,504	528,577	718,787	426,332	606,596	565,794	596,745	154,185
Health and Welfare	-	-	-	-	-	-	379,315	1,678,735	407,779	474,540
Operating grants and contributions	2,696,123	2,303,021	2,491,963	2,813,982	5,264,459	5,163,232	4,681,075	5,057,081	5,453,148	14,758,273
Capital grants and contributions	6,877,196	2,166,650	3,376,915	2,584,171	3,431,112	3,562,732	5,722,412	6,868,142	6,378,391	5,043,915
<b>Total Program Revenues</b>	<b>26,164,081</b>	<b>20,338,328</b>	<b>21,794,358</b>	<b>22,346,798</b>	<b>24,234,878</b>	<b>27,466,362</b>	<b>25,023,013</b>	<b>31,268,928</b>	<b>29,809,601</b>	<b>35,893,292</b>
<b>Net (Expense) Revenue</b>	<b>(66,075,564)</b>	<b>(75,302,683)</b>	<b>(77,754,229)</b>	<b>(79,595,761)</b>	<b>(83,060,470)</b>	<b>(85,184,055)</b>	<b>(95,223,866)</b>	<b>(104,474,764)</b>	<b>(122,369,873)</b>	<b>(101,703,918)</b>
<b>General Revenues:</b>										
Taxes:										
Property	37,654,064	35,895,179	45,254,466	46,588,611	53,709,101	48,000,205	49,950,104	50,758,985	55,451,594	71,989,643
Sales	39,029,195	39,423,940	38,058,525	40,276,937	40,117,613	22,148,775	33,313,454	42,402,833	44,450,849	47,370,145
Insurance premium	4,007,535	4,281,315	4,449,739	4,696,183	5,028,879	5,351,530	5,725,981	6,174,210	6,614,885	7,065,456
Other	2,007,151	2,238,672	2,414,631	2,754,536	2,992,364	3,023,370	3,907,606	4,318,368	4,730,558	4,121,665
Investment earnings	105,464	89,741	41,265	31,294	26,967	36,455	62,345	369,633	674,640	115,549
Gain/Loss on sale of capital assets	-	94,244	-	-	-	-	-	-	-	(48,944)
Miscellaneous	1,618,528	1,551,984	1,599,480	753,986	613,152	618,810	173,150	196,605	2,058,902	483,114
<b>Total General Revenues</b>	<b>84,421,937</b>	<b>83,575,075</b>	<b>91,818,106</b>	<b>95,101,547</b>	<b>102,488,076</b>	<b>79,174,091</b>	<b>93,132,639</b>	<b>104,220,634</b>	<b>113,981,428</b>	<b>131,096,628</b>
<b>Change in Net Position <sup>1</sup></b>	<b>\$ 18,346,373</b>	<b>\$ 8,272,392</b>	<b>\$ 14,063,877</b>	<b>\$ 15,505,786</b>	<b>\$ 19,427,606</b>	<b>\$ (6,009,964)</b>	<b>\$ (2,091,227)</b>	<b>\$ (254,130)</b>	<b>\$ (8,388,445)</b>	<b>\$ 29,392,710</b>

**Notes:**

<sup>1</sup> This amount does not include any prior period restatements.

**Data Source:**

Applicable years' comprehensive annual financial report.

**Douglas County, Georgia**  
**Changes in Net Position - Governmental Activities - Percentage of Total (Unaudited)**  
**Last Ten Calendar Years**  
**(accrual basis of accounting)**

	For The Calendar Year Ended December 31,									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Expenses:</b>										
General government	15.6%	14.8%	13.1%	13.6%	13.5%	14.7%	13.7%	15.5%	21.1%	18.5%
Judicial	12.2%	12.3%	12.1%	12.1%	12.2%	13.5%	13.6%	12.4%	12.0%	12.6%
Public safety	52.1%	49.3%	50.0%	53.6%	50.0%	50.4%	53.3%	48.6%	45.4%	45.6%
Public works	6.6%	8.5%	9.4%	5.4%	11.1%	7.4%	6.9%	10.9%	9.5%	10.0%
Parks, recreation and culture	1.9%	6.5%	6.9%	7.0%	7.2%	7.5%	7.2%	6.9%	6.6%	6.0%
Planning/community development	5.5%	3.9%	4.8%	4.6%	3.5%	4.2%	3.4%	2.3%	2.3%	3.7%
Health and welfare	5.9%	2.8%	1.8%	1.7%	1.7%	2.0%	1.7%	2.4%	2.4%	3.4%
Interest and fiscal charges	0.2%	1.9%	1.9%	2.0%	0.8%	0.3%	0.2%	1.0%	0.7%	0.3%
<b>Total Expenses</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>
<b>Program Revenues:</b>										
Charges for services:										
General government	10.4%	8.9%	11.9%	10.9%	12.1%	5.0%	14.9%	6.9%	8.4%	5.1%
Judicial system	6.5%	6.5%	9.8%	8.9%	8.0%	0.8%	0.7%	21.1%	17.7%	14.7%
Public safety	41.0%	40.6%	46.4%	44.4%	46.6%	48.0%	44.7%	21.7%	22.6%	20.3%
Public works	2.2%	3.4%	4.5%	4.1%	4.3%	3.7%	3.3%	3.6%	2.9%	2.5%
Parks, recreation and culture	3.8%	2.0%	2.7%	2.6%	2.5%	3.6%	3.1%	1.3%	3.0%	0.5%
Planning/community development	1.9%	2.0%	2.7%	2.2%	2.4%	3.0%	1.5%	2.4%	1.8%	0.4%
Health and welfare	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	1.5%	5.4%	1.3%
Operating grants and contributions	12.4%	10.3%	11.3%	11.4%	12.6%	21.7%	18.8%	18.7%	16.2%	41.1%
Capital grants and contributions	21.8%	26.3%	10.7%	15.5%	11.5%	14.2%	13.0%	22.8%	22.0%	14.1%
<b>Total Program Revenues</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>
<b>General Revenues:</b>										
Taxes:										
Property	49.7%	44.6%	42.9%	49.3%	49.0%	52.4%	60.6%	53.6%	48.7%	54.9%
Sales	41.8%	46.2%	47.2%	41.5%	42.4%	39.2%	28.0%	35.8%	40.7%	36.1%
Insurance premium	4.5%	4.8%	5.1%	4.8%	4.9%	4.9%	6.8%	6.1%	5.9%	5.4%
Other	2.4%	2.4%	2.7%	2.6%	2.9%	2.9%	3.8%	4.2%	4.1%	3.1%
Unrestricted grants and contributions	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Investment earnings	0.2%	0.1%	0.1%	0.0%	0.0%	0.0%	0.0%	0.1%	0.4%	0.1%
Gain on sale of capital assets	0.0%	0.0%	0.1%	0.1%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Miscellaneous	1.4%	1.9%	1.9%	1.7%	0.8%	0.6%	0.8%	0.2%	0.2%	0.4%
Transfers	1.4%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
<b>Total General Revenues</b>	<b>101.4%</b>	<b>100.0%</b>								

**Data Source:**

Applicable years' comprehensive annual financial report.

**Douglas County, Georgia**  
**Changes in Net Position - Business-type Activities (Unaudited)**  
**Last Ten Calendar Years**  
**(accrual basis of accounting)**

Source	For The Calendar Year Ended December 31,									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Expenses -</b>										
Solid waste management	\$ 1,589,420	\$ 1,622,966	\$ 1,691,062	\$ 1,695,056	\$ 1,802,261	\$ 1,864,035	\$ 3,970,043	\$ 2,033,725	\$ 1,889,522	\$ 2,356,276
<b>Program Revenues:</b>										
Charges for services -										
Solid waste management	1,534,604	1,309,034	1,502,324	1,526,089	1,767,837	2,214,002	2,501,772	2,032,382	1,929,869	2,267,572
Operating grants and contributions	26,446	-	-	-	-	-	-	37,210	-	-
<b>Total Program Revenues</b>	<b>1,561,050</b>	<b>1,309,034</b>	<b>1,502,324</b>	<b>1,526,089</b>	<b>1,767,837</b>	<b>2,214,002</b>	<b>2,501,772</b>	<b>2,069,592</b>	<b>1,929,869</b>	<b>2,267,572</b>
<b>Net (Expense) Revenue</b>	<b>(28,370)</b>	<b>(313,932)</b>	<b>(188,738)</b>	<b>(168,967)</b>	<b>(34,424)</b>	<b>349,967</b>	<b>(1,468,271)</b>	<b>35,867</b>	<b>40,347</b>	<b>(88,704)</b>
<b>General Revenues:</b>										
Investment earnings	161	57	30	40	20	-	137	1,804	19,035	-
Gain on sale of capital assets	6,235	-	-	-	-	-	-	-	24,104	-
Miscellaneous	152	79	5,928	169,405	155	222	-	-	-	-
Transfers	-	-	-	-	-	5,054	-	-	-	-
<b>Total General Revenues</b>	<b>6,548</b>	<b>136</b>	<b>5,958</b>	<b>169,445</b>	<b>175</b>	<b>5,276</b>	<b>137</b>	<b>1,804</b>	<b>43,139</b>	<b>-</b>
<b>Change in Net Position <sup>1</sup></b>	<b>\$ (21,822)</b>	<b>\$ (313,796)</b>	<b>\$ (182,780)</b>	<b>\$ 478</b>	<b>\$ (34,249)</b>	<b>\$ 355,243</b>	<b>\$ (1,468,134)</b>	<b>\$ 37,671</b>	<b>\$ 83,486</b>	<b>\$ (88,704)</b>

**Notes:**

<sup>1</sup> This amount does not include any prior period restatements.

**Data Source:**

Applicable years' comprehensive annual financial report.

**Douglas County, Georgia**  
**Changes in Net Position - Total (Unaudited)**  
**Last Ten Calendar Years**  
**(accrual basis of accounting)**

Source	For the Calendar Year Ended December 31,									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Expenses:</b>										
Governmental activities <sup>1</sup>	\$ 92,239,645	\$ 95,641,011	\$ 99,548,587	\$ 101,942,559	\$ 107,295,348	\$ 112,650,417	\$ 120,308,698	\$ 135,743,692	\$ 152,179,474	\$ 137,597,210
Business-type activities <sup>2</sup>	1,589,420	1,622,966	1,691,062	1,695,056	1,802,261	1,864,035	3,970,043	2,033,725	1,889,522	2,356,276
<b>Total Expenses</b>	<b>93,829,065</b>	<b>97,263,977</b>	<b>101,239,649</b>	<b>103,637,615</b>	<b>109,097,609</b>	<b>114,514,452</b>	<b>124,278,741</b>	<b>137,777,417</b>	<b>154,068,996</b>	<b>139,953,486</b>
<b>Program Revenues:</b>										
Governmental activities <sup>1</sup>	26,164,081	20,338,328	21,794,358	22,346,798	24,234,878	27,466,362	25,023,013	31,268,928	29,809,601	35,893,292
Business-type activities <sup>2</sup>	1,561,050	1,309,034	1,502,324	1,526,089	1,767,837	2,214,002	2,501,772	2,069,592	1,929,869	2,267,572
<b>Total Program Revenues</b>	<b>27,725,131</b>	<b>21,647,362</b>	<b>23,296,682</b>	<b>23,872,887</b>	<b>26,002,715</b>	<b>29,680,364</b>	<b>27,524,785</b>	<b>33,338,520</b>	<b>31,739,470</b>	<b>38,160,864</b>
<b>Net (Expense) Revenue</b>	<b>(66,103,934)</b>	<b>(75,616,615)</b>	<b>(77,942,967)</b>	<b>(79,764,728)</b>	<b>(83,094,894)</b>	<b>(84,834,088)</b>	<b>(96,753,956)</b>	<b>(104,438,897)</b>	<b>(122,329,526)</b>	<b>(101,792,622)</b>
<b>General Revenues:</b>										
Governmental activities <sup>1</sup>	84,421,937	83,575,075	91,818,106	95,101,547	102,488,076	79,174,091	93,132,640	104,220,634	113,981,428	131,096,628
Business-type activities <sup>2</sup>	6,548	136	5,958	169,445	175	5,276	137	1,804	43,139	-
<b>Total General Revenues</b>	<b>84,428,485</b>	<b>83,575,211</b>	<b>91,824,064</b>	<b>95,270,992</b>	<b>102,488,251</b>	<b>79,179,367</b>	<b>93,132,777</b>	<b>104,222,438</b>	<b>114,024,567</b>	<b>131,096,628</b>
<b>Change in Net Position<sup>3</sup></b>	<b>\$ 18,324,551</b>	<b>\$ 7,958,596</b>	<b>\$ 13,881,097</b>	<b>\$ 15,506,264</b>	<b>\$ 19,393,357</b>	<b>\$ (5,654,721)</b>	<b>\$ (3,621,179)</b>	<b>\$ (216,459)</b>	<b>\$ (8,304,959)</b>	<b>\$ 29,304,006</b>

**Notes:**<sup>1</sup> See Exhibit I<sup>2</sup> See Exhibit III<sup>3</sup> This amount does not include any prior period restatements.

**Douglas County, Georgia**  
**Government-wide Net Position by Category<sup>1</sup> (Unaudited)**  
**Last Ten Calendar Years**  
**(accrual basis of accounting)**

	December 31,									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Governmental Activities</b>										
Net investment in capital assets	\$ 148,076,376	\$ 182,791,972	\$ 195,280,231	\$ 210,489,674	\$ 228,610,179	\$ 249,176,807	\$ 227,392,430	\$ 223,105,443	\$ 218,318,950	\$ 233,462,402
Restricted	52,698,495	33,072,620	33,159,865	33,450,483	36,077,406	21,004,690	28,236,208	46,299,186	48,633,934	50,573,672
Unrestricted	(13,208,721)	(19,845,839)	(18,703,270)	(18,697,545)	(48,389,273)	(59,893,149)	(54,836,883)	(99,574,585)	(105,511,285)	(93,201,765)
<b>Subtotal Governmental Activities Net Position</b>	<b>187,566,150</b>	<b>196,018,753</b>	<b>209,736,826</b>	<b>225,242,612</b>	<b>216,298,312</b>	<b>210,288,348</b>	<b>200,791,755</b>	<b>169,830,044</b>	<b>161,441,599</b>	<b>190,834,309</b>
<b>Business-type Activities</b>										
Net investment in capital assets	2,250,281	2,138,904	2,027,520	1,939,053	1,892,764	1,851,457	1,896,590	1,954,743	2,256,433	2,185,476
Unrestricted	(1,535,438)	(1,737,857)	(1,809,253)	(1,720,308)	(1,987,990)	(1,591,440)	(3,036,494)	(3,056,976)	(3,275,180)	(3,292,927)
<b>Subtotal Business-type Activities Net Position</b>	<b>714,843</b>	<b>401,047</b>	<b>218,267</b>	<b>218,745</b>	<b>(95,226)</b>	<b>260,017</b>	<b>(1,139,904)</b>	<b>(1,102,233)</b>	<b>(1,018,747)</b>	<b>(1,107,451)</b>
<b>Primary Government</b>										
Net investment in capital assets	150,326,657	150,326,657	197,307,751	212,428,727	230,502,943	251,028,264	229,289,020	225,060,186	220,575,383	235,647,878
Restricted	52,698,495	52,698,495	33,159,865	33,450,483	36,077,406	21,004,690	28,236,208	46,299,186	48,633,934	50,573,672
Unrestricted <sup>2</sup>	(14,744,159)	(14,744,159)	(20,512,523)	(20,417,853)	(50,377,263)	(61,484,589)	(57,873,377)	(102,631,561)	(108,786,465)	(96,494,692)
<b>Total Primary Government Net Position</b>	<b>\$ 188,280,993</b>	<b>\$ 188,280,993</b>	<b>\$ 209,955,093</b>	<b>\$ 225,461,357</b>	<b>\$ 216,203,086</b>	<b>\$ 210,548,365</b>	<b>\$ 199,651,851</b>	<b>\$ 168,727,811</b>	<b>\$ 160,422,852</b>	<b>\$ 189,726,858</b>

**Notes:**

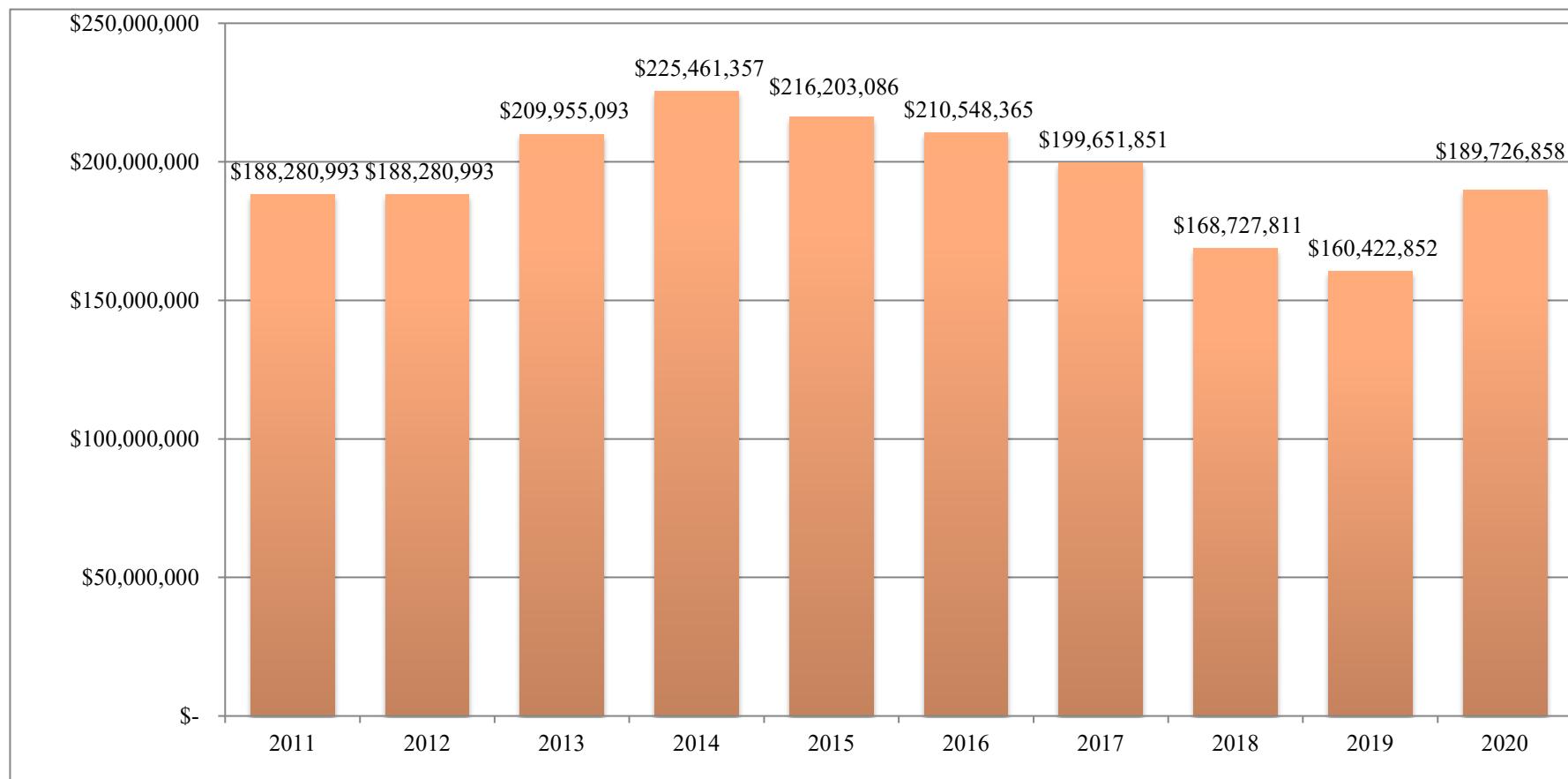
<sup>1</sup> Accounting standards requires that net position be reported in three components in the financial statements: net investment in capital assets; restricted; and unrestricted. Net position is considered restricted only when (1) an external party, such as the State of Georgia or the federal government, places a restriction on how the resources may be used, or (2) enabling legislation is enacted by the County. There are no restrictions currently reported as a result of enabling legislation.

<sup>2</sup> The primary reasons that the unrestricted net position have been reduced in 2008 through 2012 relates to the recessionary economy and the accrual of other post employment benefits that the County currently is not funding.

**Douglas County, Georgia**  
*Chart-Total Government-wide Net Position (Unaudited)*  
*Last Ten Calendar Years*  
*(accrual basis of accounting)*

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**Douglas County, Georgia**  
**General Governmental Revenues by Source (Unaudited) <sup>1</sup>**  
**Last Ten Calendar Years**  
**(modified accrual basis of accounting)**

Revenue Source	For the Calendar Year Ended December 31,									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Amounts</b>										
Taxes	\$ 73,656,850	\$ 82,824,316	\$ 82,184,350	\$ 90,370,261	\$ 94,222,318	\$ 102,081,320	\$ 93,548,537	\$ 103,558,170	\$ 111,376,547	\$ 129,331,118
Licenses and permits	1,014,080	935,321	1,049,998	1,102,716	1,345,033	1,850,191	570,240	1,854,948	552,238	643,151
Intergovernmental	7,874,031	7,230,132	3,910,464	6,163,018	5,239,175	8,533,476	7,502,576	11,836,354	10,691,628	19,610,459
Charges for services	8,595,569	8,895,976	8,765,900	8,347,695	9,085,373	9,199,524	9,667,031	11,372,300	11,233,710	9,776,776
Fines and forfeitures	5,589,447	6,432,926	5,660,840	6,175,124	6,207,621	6,270,616	5,716,743	5,777,547	5,856,531	5,435,909
Investment earnings	180,059	323,679	215,620	49,164	33,538	27,932	540,926	1,520,659	1,682,990	354,015
Miscellaneous	1,185,841	1,673,288	1,721,577	1,769,578	903,998	753,686	545,262	818,894	2,389,480	603,132
Total revenues	\$ 98,095,877	\$ 108,315,638	\$ 103,508,749	\$ 113,977,556	\$ 117,037,056	\$ 128,716,745	\$ 118,091,315	\$ 136,738,872	\$ 143,783,124	\$ 165,754,560
% change from prior year	18.4%	10.4%	-4.4%	10.1%	2.7%	10.0%	-8.3%	15.8%	5.2%	15.3%
<b>Percentage of Total</b>										
Taxes	75.1%	76.5%	79.4%	79.3%	80.5%	79.4%	79.2%	75.7%	77.5%	78.0%
Licenses and permits	1.0%	0.9%	1.0%	1.0%	1.1%	1.4%	0.5%	1.4%	0.4%	0.4%
Intergovernmental	8.0%	6.7%	3.8%	5.4%	4.5%	6.6%	6.4%	8.7%	7.4%	11.8%
Charges for services	8.8%	8.2%	8.5%	7.3%	7.9%	7.1%	8.3%	8.3%	7.8%	5.9%
Fines and forfeitures	5.8%	5.9%	5.5%	5.4%	5.3%	4.9%	4.8%	4.2%	4.3%	3.3%
Investment earnings	0.2%	0.3%	0.2%	0.0%	0.0%	0.0%	0.5%	1.1%	1.2%	0.2%
Miscellaneous	1.2%	1.5%	1.7%	1.6%	0.7%	0.5%	0.5%	0.6%	1.7%	0.4%
Total revenues	100.1%	100.0%	100.1%	100.0%	100.0%	99.9%	100.2%	100.0%	100.1%	100.0%

**Notes:**

<sup>1</sup> Includes all governmental fund types.

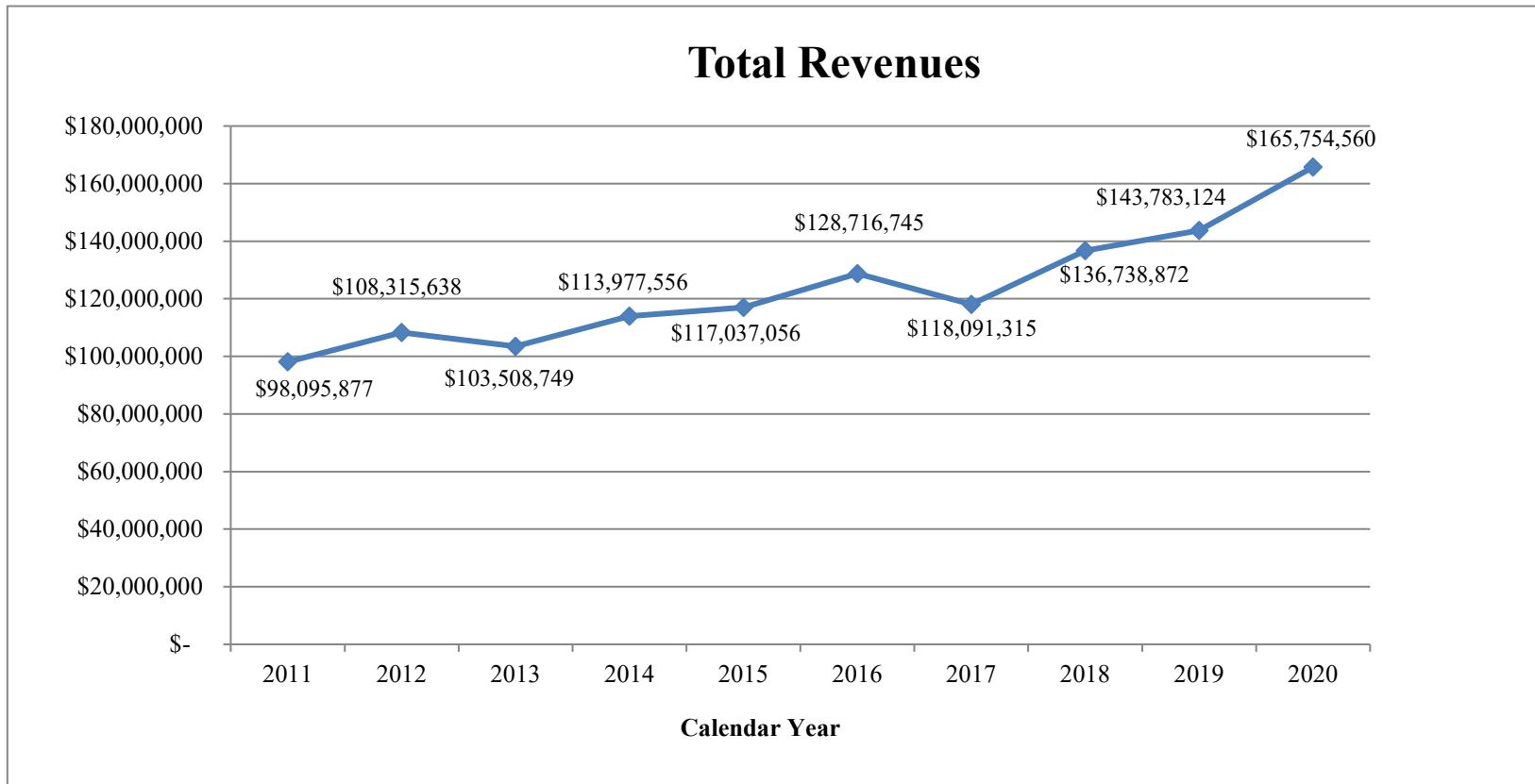
**Data Source:**

Applicable years' comprehensive annual financial report.

**Douglas County, Georgia**  
**Chart-Total General Governmental Revenues (Unaudited)**  
**Last Ten Calendar Years**  
**(modified accrual basis of accounting)**

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**Douglas County, Georgia**  
**Tax Revenues by Source - Governmental Funds (Unaudited)**  
**Last Ten Calendar Years**  
**(modified accrual basis of accounting)**

For The Calendar Year Ended December 31,	Property	Local Option Sales	Special Purpose Local Option Sales	Insurance Premium	Other <sup>1</sup>	Total
<b>Amounts</b>						
2011	36,250,374	17,264,892	21,764,303	4,007,535	3,537,212	82,824,316
2012	35,037,663	17,218,656	22,205,284	4,281,315	3,441,432	82,184,350
2013	44,160,007	16,231,413	21,827,112	4,449,739	3,701,990	90,370,261
2014	45,170,688	16,769,653	23,507,284	4,696,183	4,078,510	94,222,318
2015	53,051,864	16,565,785	23,551,828	5,028,879	3,882,964	102,081,320
2016	47,486,910	16,305,508	5,843,267	5,351,530	3,819,471	78,806,686
2017	49,950,104	16,922,648	17,652,602	5,725,981	3,297,202	93,548,537
2018	50,758,985	16,922,648	25,480,185	6,174,210	4,222,142	103,558,170
2019	55,580,255	17,734,623	26,716,226	6,614,885	4,730,558	111,376,547
2020	70,773,852	19,082,140	28,288,005	7,065,456	4,121,665	129,331,118
<b>% Change in Dollars</b>						
<b>Over 10 Years</b>	<b>95.2%</b>	<b>10.5%</b>	<b>30.0%</b>	<b>76.3%</b>	<b>16.5%</b>	<b>56.2%</b>
<b>Percentage of Total</b>						
2011	60.9%	27.8%	0.2%	6.1%	5.0%	100.0%
2012	48.6%	22.1%	20.7%	4.6%	4.0%	100.0%
2013	43.8%	20.8%	26.3%	4.8%	4.3%	100.0%
2014	42.6%	21.0%	27.0%	5.2%	4.2%	100.0%
2015	48.9%	18.0%	24.1%	4.9%	4.1%	100.0%
2016	47.9%	17.8%	25.0%	5.0%	4.3%	100.0%
2017	52.0%	16.2%	23.1%	4.9%	3.8%	100.0%
2018	60.3%	20.7%	7.4%	6.8%	4.8%	100.0%
2019	49.0%	16.3%	24.6%	6.0%	4.1%	100.0%
2020	54.7%	14.8%	21.9%	5.5%	3.2%	100.0%

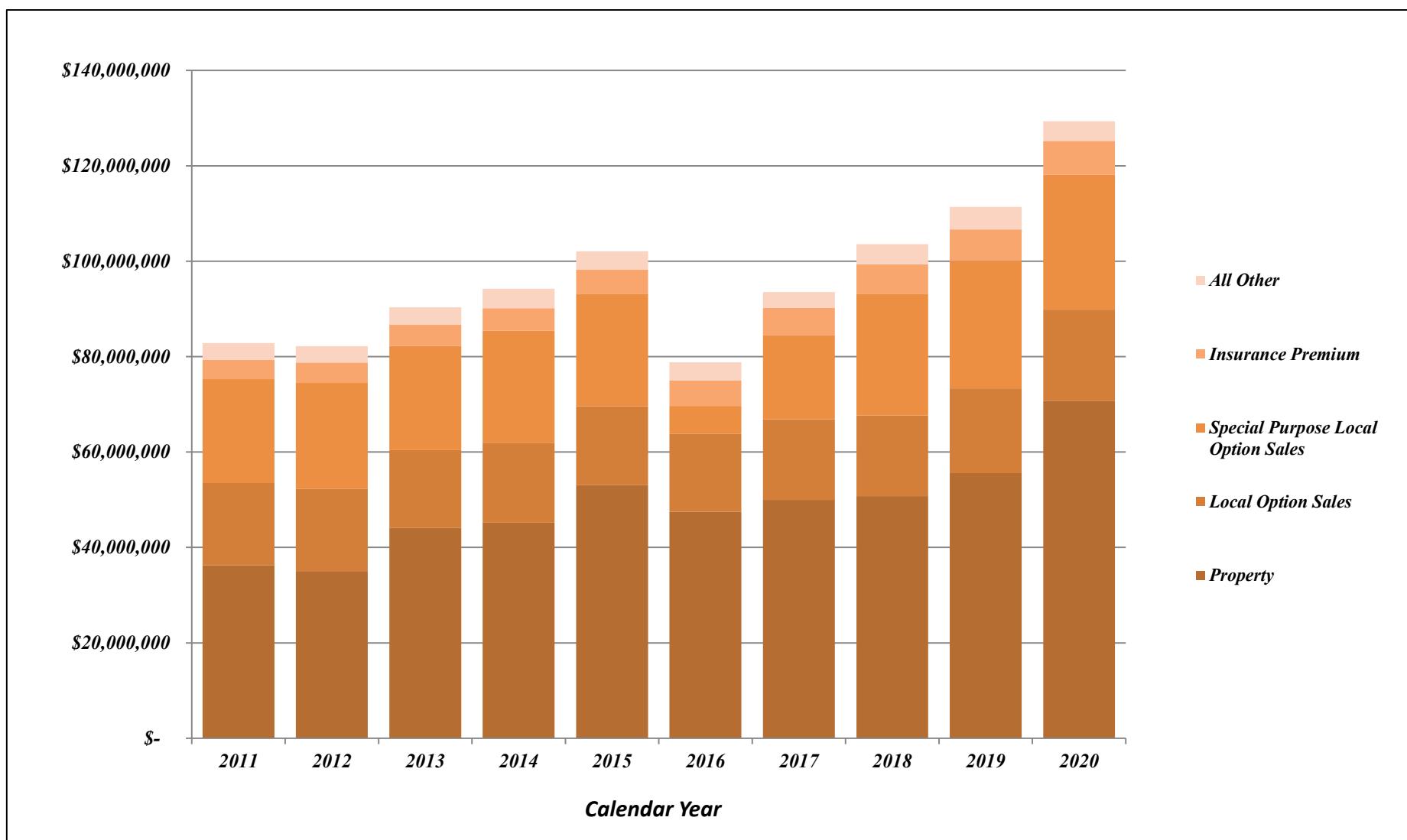
**Notes:**

<sup>1</sup> Includes franchise taxes, alcoholic beverage taxes, hotel/motel taxes and other taxes.

**Data Source:**

Applicable years' comprehensive annual financial report and Finance Department.

**Douglas County, Georgia**  
**Chart-Tax Revenues by Source - Governmental Funds (Unaudited)**  
**Last Ten Calendar Years**  
**(modified accrual basis of accounting)**



**Douglas County, Georgia**  
**General Governmental Expenditures by Function (Unaudited)<sup>1</sup>**  
**Last Ten Calendar Years**  
**(modified accrual basis of accounting)**

Function	For the Calendar Year Ended December 31,									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Current:</b>										
General government	\$ 11,554,563	\$ 10,908,962	\$ 11,952,217	\$ 12,670,603	\$ 13,784,423	\$ 13,210,039	\$ 18,665,720	\$ 20,001,440	\$ 20,954,826	\$ 21,061,906
Judicial	10,136,429	10,507,508	11,408,765	11,937,778	13,441,752	14,025,668	14,664,560	15,842,524	16,277,546	16,766,381
Public safety	40,659,973	41,239,047	44,461,112	46,333,633	46,923,138	54,551,024	52,846,486	53,850,261	55,232,268	57,832,349
Public works	4,725,357	5,189,087	6,186,338	5,213,724	5,433,757	5,355,692	7,965,097	8,581,903	10,902,665	10,603,759
Parks, recreation and culture	5,006,588	5,059,537	5,186,342	5,534,717	5,935,365	5,937,363	5,857,579	5,650,499	5,761,469	5,522,813
Planning/community development	3,397,487	3,407,246	4,506,671	3,127,729	4,123,733	3,332,267	2,900,898	3,001,153	5,983,095	5,909,876
Health and welfare	1,597,425	1,535,898	1,617,266	1,615,839	1,949,630	1,775,360	2,837,363	3,238,479	4,230,925	4,578,739
Other	-	-	-	-	-	-	3,497,768	7,218,749	15,828,618	4,668,360
<b>Total Current</b>	<b>77,077,822</b>	<b>77,847,285</b>	<b>85,318,711</b>	<b>86,434,023</b>	<b>91,591,798</b>	<b>98,187,413</b>	<b>109,235,471</b>	<b>117,385,008</b>	<b>135,171,412</b>	<b>126,944,183</b>
<b>% Change From Prior Year</b>	<b>-2.6%</b>	<b>1.0%</b>	<b>9.6%</b>	<b>1.3%</b>	<b>6.0%</b>	<b>7.2%</b>	<b>11.3%</b>	<b>7.5%</b>	<b>15.2%</b>	<b>-6.1%</b>
<b>Capital Outlay</b>	<b>76,642,158</b>	<b>38,085,114</b>	<b>3,888,753</b>	<b>5,587,406</b>	<b>4,831,419</b>	<b>7,221,788</b>	<b>3,305,743</b>	<b>16,435,814</b>	<b>11,217,661</b>	<b>14,641,112</b>
<b>% Change From Prior Year</b>	<b>329.7%</b>	<b>-50.3%</b>	<b>-89.8%</b>	<b>43.7%</b>	<b>-13.5%</b>	<b>49.5%</b>	<b>-54.2%</b>	<b>397.2%</b>	<b>-31.7%</b>	<b>30.5%</b>
<b>Debt Service</b>										
Principal retirement	5,760,000	16,825,000	18,941,143	19,149,768	20,216,881	19,714,474	506,634	7,228,211	15,246,378	18,499,425
Interest and fiscal charges	2,084,761	4,272,533	3,633,232	2,751,753	1,934,736	958,118	1,485,992	3,033,540	2,625,310	1,648,143
Bond issuance costs	498,545	-	-	-	-	-	577,869	-	-	-
<b>Total Debt Service</b>	<b>8,343,306</b>	<b>21,097,533</b>	<b>22,574,375</b>	<b>21,901,521</b>	<b>22,151,617</b>	<b>20,672,592</b>	<b>2,570,495</b>	<b>10,261,751</b>	<b>17,871,688</b>	<b>20,147,568</b>
<b>% Change From Prior Year</b>	<b>722.6%</b>	<b>152.9%</b>	<b>7.0%</b>	<b>-3.0%</b>	<b>1.1%</b>	<b>-6.7%</b>	<b>-87.6%</b>	<b>299.2%</b>	<b>74.2%</b>	<b>12.7%</b>
<b>Total Expenditures</b>	<b>\$ 162,063,286</b>	<b>\$ 137,029,932</b>	<b>\$ 111,781,839</b>	<b>\$ 113,922,950</b>	<b>\$ 118,574,834</b>	<b>\$ 126,081,793</b>	<b>\$ 115,111,709</b>	<b>\$ 144,082,573</b>	<b>\$ 164,260,761</b>	<b>\$ 161,732,863</b>
<b>% Change From Prior Year</b>	<b>65.4%</b>	<b>-15.4%</b>	<b>-18.4%</b>	<b>1.9%</b>	<b>4.1%</b>	<b>6.3%</b>	<b>-8.7%</b>	<b>25.2%</b>	<b>14.0%</b>	<b>-1.5%</b>
<b>Debt Service as a % of Noncapital Expenditures</b>	<b>9.8%</b>	<b>21.3%</b>	<b>20.9%</b>	<b>20.2%</b>	<b>19.5%</b>	<b>17.4%</b>	<b>2.3%</b>	<b>8.0%</b>	<b>12.2%</b>	<b>14.4%</b>

**Notes:**<sup>1</sup> Includes all governmental fund types.**Data Source:**

Applicable years' comprehensive annual financial report.

**Douglas County, Georgia**  
**General Governmental Current Expenditures by Function (Unaudited)<sup>1</sup>**  
**Last Ten Calendar Years**  
**(modified accrual basis of accounting)**

**For the Calendar Year Ended December 31,**

<b>Function</b>	<b>Amounts</b>									
	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>
<b>Current:</b>										
General government	\$ 11,554,563	\$ 10,908,962	\$ 11,952,217	\$ 12,670,603	\$ 13,784,423	\$ 13,210,039	\$ 18,665,720	\$ 20,001,440	\$ 20,954,826	\$ 21,061,906
Judicial	10,136,429	10,507,508	11,408,765	11,937,778	13,441,752	14,025,668	14,664,560	15,842,524	16,277,546	16,766,381
Public safety	40,659,973	41,239,047	44,461,112	46,333,633	46,923,138	54,551,024	52,846,486	53,850,261	55,232,268	57,832,349
Public works	4,725,357	5,189,087	6,186,338	5,213,724	5,433,757	5,355,692	7,965,097	8,581,903	10,902,665	10,603,759
Parks, recreation and culture	5,006,588	5,059,537	5,186,342	5,534,717	5,935,365	5,937,363	5,857,579	5,650,499	5,761,469	5,522,813
Planning/community development	3,397,487	3,407,246	4,506,671	3,127,729	4,123,733	3,332,267	2,900,898	3,001,153	5,983,095	5,909,876
Health and welfare	1,597,425	1,535,898	1,617,266	1,615,839	1,949,630	1,775,360	2,837,363	3,238,479	4,230,925	4,578,739
Other	-	-	-	-	-	-	3,497,768	7,218,749	15,828,618	4,668,360
<b>Total Current</b>	<b>\$ 77,077,822</b>	<b>\$ 77,847,285</b>	<b>\$ 85,318,711</b>	<b>\$ 86,434,023</b>	<b>\$ 91,591,798</b>	<b>\$ 98,187,413</b>	<b>\$ 109,235,471</b>	<b>\$ 117,385,008</b>	<b>\$ 135,171,412</b>	<b>\$ 126,944,183</b>
<b>Percentage of Total</b>										
<b>Current:</b>										
General government	15.6%	15.7%	16.6%	15.0%	14.0%	14.0%	14.7%	15.1%	17.0%	16.6%
Judicial	13.0%	12.9%	12.9%	13.1%	13.5%	13.4%	13.8%	14.7%	13.5%	13.2%
Public safety	50.7%	50.3%	49.7%	52.8%	53.0%	52.1%	53.6%	51.2%	45.9%	45.5%
Public works	7.5%	9.6%	5.5%	6.1%	6.6%	7.2%	6.0%	5.9%	7.3%	8.3%
Parks, recreation and culture	6.6%	6.2%	7.4%	6.5%	6.5%	6.1%	6.4%	6.5%	4.8%	4.4%
Planning/community development	3.9%	3.5%	5.8%	4.4%	4.4%	5.3%	3.6%	4.5%	2.6%	4.7%
Health and welfare	2.5%	1.8%	2.1%	2.1%	2.0%	1.9%	1.9%	2.1%	2.8%	3.6%
Other	0.2%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	6.1%	3.7%
<b>Total Current</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>						

**Notes:**

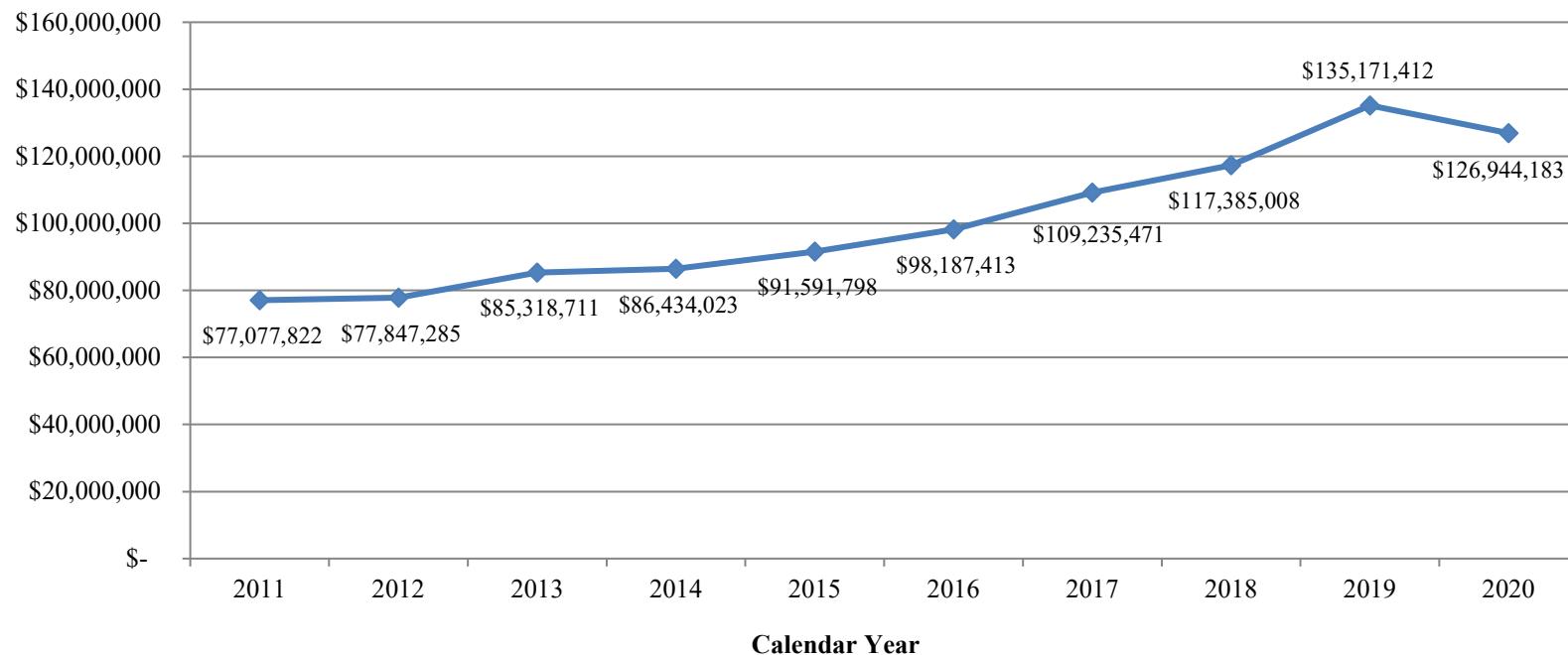
<sup>1</sup> Includes all governmental fund types.

**Data Source:**

Applicable years' comprehensive annual financial report.

**Douglas County, Georgia**  
*Chart-Total General Governmental Current Expenditures (Unaudited)*  
*Last Ten Calendar Years*  
*(modified accrual basis of accounting)*

## Total Current Expenditures



**Douglas County, Georgia**  
**Summary of Changes in Fund Balances - Governmental Funds (Unaudited)**  
**Last Ten Calendar Years**  
**(modified accrual basis of accounting)**

Source	For the Calendar Year Ended December 31,									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Total Revenues</b>	\$ 98,095,877	\$ 108,315,638	\$ 103,508,749	\$ 113,977,556	\$ 117,037,056	\$ 128,716,745	\$ 118,091,315	\$ 136,738,874	\$ 143,783,124	\$ 165,754,560
<b>Total Expenditures</b>	162,063,286	137,029,932	111,781,839	113,922,950	118,574,834	126,081,793	115,111,709	144,082,573	164,260,761	161,732,863
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	(63,967,409)	(28,714,294)	(8,273,090)	54,606	(1,537,778)	2,634,952	2,979,606	(7,343,699)	(20,477,637)	4,021,697
<b>Other Financing Sources (Uses)</b>										
Sale of capital assets	19,916	94,244	64,399	184,852	75,009	271,806	114,822	968,889	201,900	897
Issuance of bonds	97,245,000	-	-	-	-	-	60,385,000	-	-	-
Financed purchases	-	610,603	354,333	176,471	19,234	369,989	-	2,376,007	-	1,555,370
Premium on issue	9,090,539	-	-	-	-	-	6,145,688	-	-	-
Transfers in	27,463,179	23,363,846	27,880,481	25,850,650	40,093,965	34,611,721	20,271,552	26,491,724	26,658,767	28,389,687
Transfers out	(27,995,328)	(23,363,846)	(27,880,481)	(27,850,650)	(40,093,965)	(35,116,775)	(20,271,552)	(26,491,724)	(32,858,767)	(29,589,687)
<b>Total Other Financing Sources (Uses)</b>	105,823,306	704,847	418,732	(1,638,677)	94,243	136,741	66,645,510	3,344,896	(5,998,100)	356,267
<b>Net Change in Fund Balances</b>	\$ 41,855,897	\$ (28,009,447)	\$ (7,854,358)	\$ (1,584,071)	\$ (1,443,535)	\$ 2,771,693	\$ 69,625,116	\$ (3,998,803)	\$ (26,475,737)	\$ 4,377,964

**Data Source:**

Applicable years' comprehensive annual financial report.

**Douglas County, Georgia**  
**Fund Balances - Governmental Funds (Unaudited)**  
**Last Ten Calendar Years**  
**(modified accrual basis of accounting)**

	<b>At December 31,</b>									
	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>
<b>General Fund</b>										
Nonspendable	\$ 1,071,090	\$ 1,149,136	\$ 1,401,923	\$ 1,348,311	\$ 1,391,424	\$ 1,506,194	\$ 3,290,869	\$ 1,857,618	\$ 2,796,516	\$ 2,659,155
Restricted	-	-	-	-	-	-	-	2,225,141	68,131	1,347,836
Assigned	2,174,918	1,232,877	6,754,683	3,632,429	15,187,636	12,765,982	11,381,473	10,792,082	10,130,102	10,522,826
Unassigned	8,570,103	11,601,939	13,896,005	18,256,682	16,129,025	14,184,103	9,975,041	9,364,431	9,048,420	21,863,284
<b>Subtotal General Fund</b>	<b>11,816,111</b>	<b>13,983,952</b>	<b>22,052,611</b>	<b>23,237,422</b>	<b>32,708,085</b>	<b>28,456,279</b>	<b>24,647,383</b>	<b>24,239,272</b>	<b>22,043,169</b>	<b>36,393,101</b>
<b>General Fund Percentage Change</b>	<b>39.3%</b>	<b>18.3%</b>	<b>57.7%</b>	<b>5.4%</b>	<b>40.8%</b>	<b>-13.0%</b>	<b>-13.4%</b>	<b>-1.7%</b>	<b>-9.1%</b>	<b>65.1%</b>
<b>All Other Governmental Funds</b>										
Nonspendable	-	-	-	-	-	-	-	-	-	4,040
Restricted	72,181,352	37,851,690	31,372,785	32,616,922	34,139,599	18,753,659	89,302,772	86,102,938	63,151,542	51,873,138
Committed	1,416,900	1,286,699	2,151,957	2,166,112	1,937,807	2,251,031	-	-	-	-
Assigned	-	-	-	-	-	-	4,447,187	2,305,011	1,067,833	1,141,815
Unassigned	-	-	-	-	-	-	-	-	-	-
Special Revenue Funds	-	-	-	-	-	-	-	-	-	771,886
Capital Projects Funds	-	(524,314)	(364,877)	(1,332,551)	(1,861,432)	(2,672,366)	(1,983,623)	(232,307)	(323,367)	-
<b>Subtotal All Other Governmental Funds</b>	<b>\$ 73,598,252</b>	<b>\$ 38,614,075</b>	<b>\$ 33,159,865</b>	<b>\$ 33,450,483</b>	<b>\$ 34,215,974</b>	<b>\$ 18,332,324</b>	<b>\$ 91,766,336</b>	<b>\$ 88,175,642</b>	<b>\$ 63,896,008</b>	<b>\$ 53,790,879</b>
<b>All Other Governmental Funds Percentage Change</b>	<b>198.2%</b>	<b>-47.5%</b>	<b>-14.1%</b>	<b>0.9%</b>	<b>2.3%</b>	<b>-46.4%</b>	<b>400.6%</b>	<b>-3.9%</b>	<b>-27.5%</b>	<b>-15.8%</b>

**Notes:**

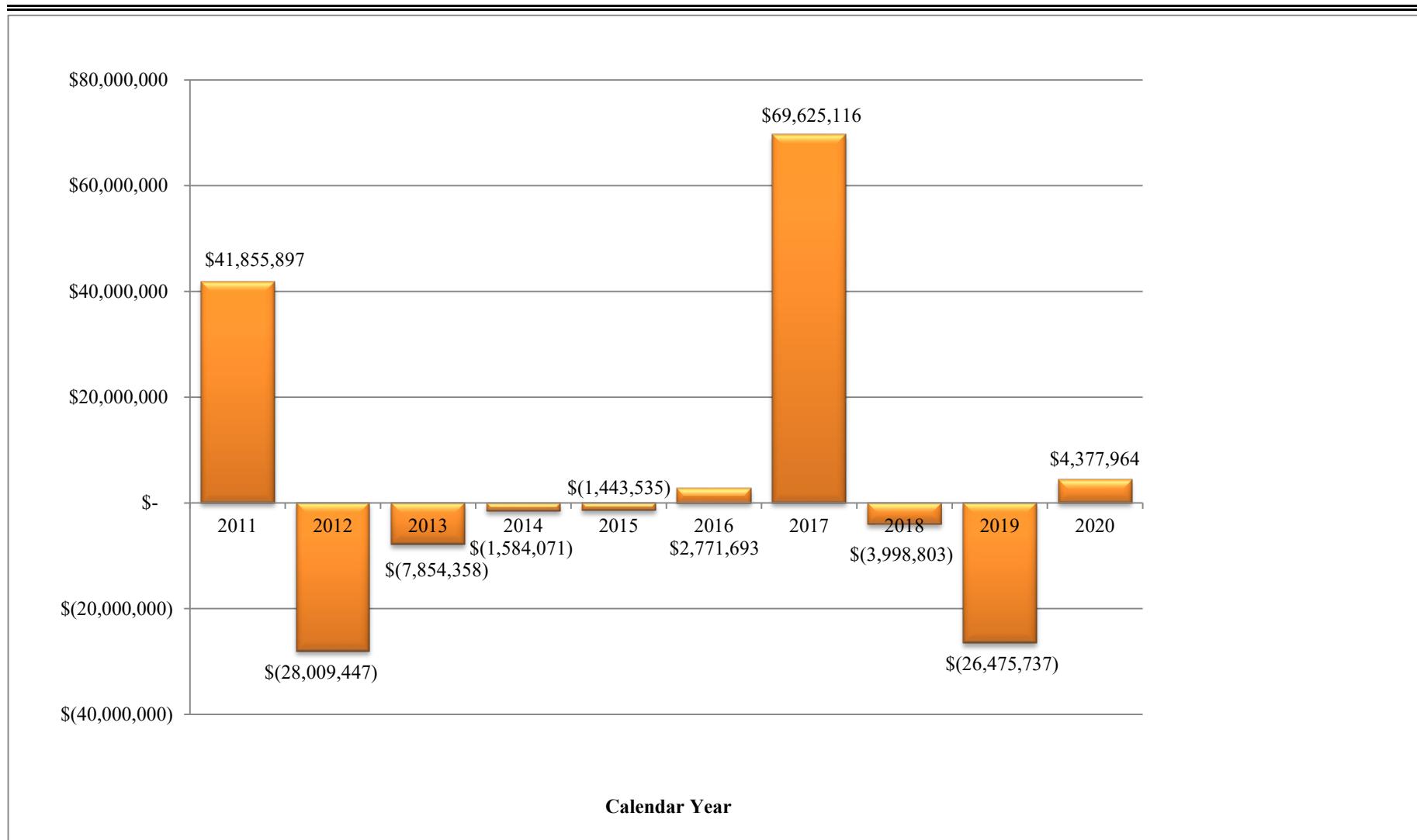
<sup>1</sup> In 2011, the County issued \$97,245,000 of sales tax revenue bonds which increased restricted fund balances until the bond proceeds were expended.

<sup>2</sup> In 2017, the County issued \$60,385,000 of sales tax revenue bonds which increased restricted fund balances until the bond proceeds were expended.

**Data Source:**

Applicable years' comprehensive annual financial report.

**Douglas County, Georgia**  
**Chart-Changes in Fund Balances - Governmental Funds (Unaudited)**  
**Last Ten Calendar Years**  
**(modified accrual basis of accounting)**



**Douglas County, Georgia**  
**Taxable Assessed Value<sup>1</sup> and Estimated Actual Value of Property By Type (Unaudited)<sup>2</sup>**  
**Last Ten Calendar Years**

Calendar Year	Amounts											Total Direct Tax Rate <sup>4</sup>	Estimated Actual Value	Annual Percentage Change
	Residential Property	Commercial Property	Industrial Property	Agricultural Property	Preferential & Conservation Use Property	Utility Property	Motor Vehicles and Mobile Homes	Other Property <sup>3</sup>	Less: Tax Exempt Property	Total Taxable Assessed Value <sup>1</sup>				
2011	\$ 2,201,618,475	\$ 1,049,358,709	\$ 337,618,185	\$ 20,275,880	\$ 37,072,357	\$ 112,091,530	\$ 268,309,742	\$ 123,220	\$ 404,708,815	\$ 3,621,759,283	9.900	\$ 9,054,398,208	0.1%	
2012	2,077,451,339	1,032,710,673	320,200,885	19,353,066	38,600,082	112,121,212	278,592,495	521,075	370,698,604	3,508,852,223	9.900	8,772,130,558	-3.1%	
2013	2,025,348,154	1,017,893,195	341,043,049	17,038,789	24,595,824	104,306,616	296,133,437	411,257	369,535,667	3,457,234,654	12.250	8,643,086,635	-1.5%	
2014	2,067,874,584	1,018,758,837	364,974,470	14,540,078	31,890,088	99,308,516	252,799,996	861,148	414,163,825	3,436,843,892	12.153	8,592,109,730	-0.6%	
2015	2,224,100,531	1,072,923,230	376,395,227	14,306,525	28,101,579	116,542,688	183,517,841	1,063,381	455,136,098	3,561,814,904	11.809	8,904,537,260	3.6%	
2016	2,399,382,733	1,097,703,519	430,639,946	13,264,425	26,843,432	115,248,963	137,635,468	1,422,485	494,884,711	3,727,256,260	11.267	9,318,140,650	4.6%	
2017	2,643,190,056	1,232,584,642	543,236,276	14,107,593	31,548,075	123,486,248	104,079,584	1,720,151	577,654,016	4,116,298,609	10.768	10,290,746,523	10.4%	
2018	2,945,002,330	1,307,729,602	653,688,063	16,281,846	30,859,988	124,527,621	79,800,033	1,761,873	754,363,994	4,405,287,362	10.213	11,013,218,405	7.0%	
2019	3,131,630,598	1,358,260,635	764,716,876	16,876,904	31,734,809	137,186,695	65,828,783	1,356,823	863,710,564	4,643,881,559	10.213	11,609,703,898	5.4%	
2020	3,328,951,350	1,458,576,450	837,336,279	17,318,739	33,059,655	137,186,695	72,227,157	956,958	947,526,725	4,938,086,558	12.563	12,345,216,395	6.3%	
*	\$ 2,504,455,015	\$ 1,164,649,949	\$ 496,984,926	\$ 16,336,385	\$ 31,430,589	\$ 118,200,678	\$ 173,892,454	\$ 1,019,837	\$ 565,238,302	\$ 3,941,731,530		\$ 9,854,328,826		
**	51.2%	39.0%	148.0%	-14.6%	-10.8%	22.4%	-73.1%	676.6%	134.1%	36.3%		36.3%		
Percentage of Total														
2011	54.7%	26.1%	8.4%	0.5%	0.9%	2.8%	6.7%	0.0%			100.0%			
2012	53.5%	26.6%	8.3%	0.5%	1.0%	2.9%	7.2%	0.0%			100.0%			
2013	52.9%	26.6%	8.9%	0.4%	0.6%	2.7%	7.7%	0.0%			100.0%			
2014	53.7%	26.5%	9.5%	0.4%	0.8%	2.6%	6.6%	0.0%			100.0%			
2015	55.4%	26.7%	9.4%	0.4%	0.7%	2.9%	4.6%	0.0%			100.0%			
2016	56.8%	26.0%	10.2%	0.3%	0.6%	2.7%	3.3%	0.0%			100.0%			
2017	56.3%	26.3%	11.6%	0.3%	0.7%	2.6%	2.2%	0.0%			100.0%			
2018	57.1%	25.3%	12.7%	0.3%	0.6%	2.4%	1.5%	0.0%			100.0%			
2019	56.9%	24.7%	13.9%	0.3%	0.6%	2.5%	1.2%	0.0%			100.0%			
2020	56.6%	24.8%	14.2%	0.3%	0.6%	2.3%	1.2%	0.0%			100.0%			

\* Dollar average for ten years.

\*\* Percentage change in dollars over ten years.

**Notes:**

<sup>1</sup> All property is assessed at 40% of fair market value.

<sup>2</sup> Gross digest before homestead or freeport exemptions.

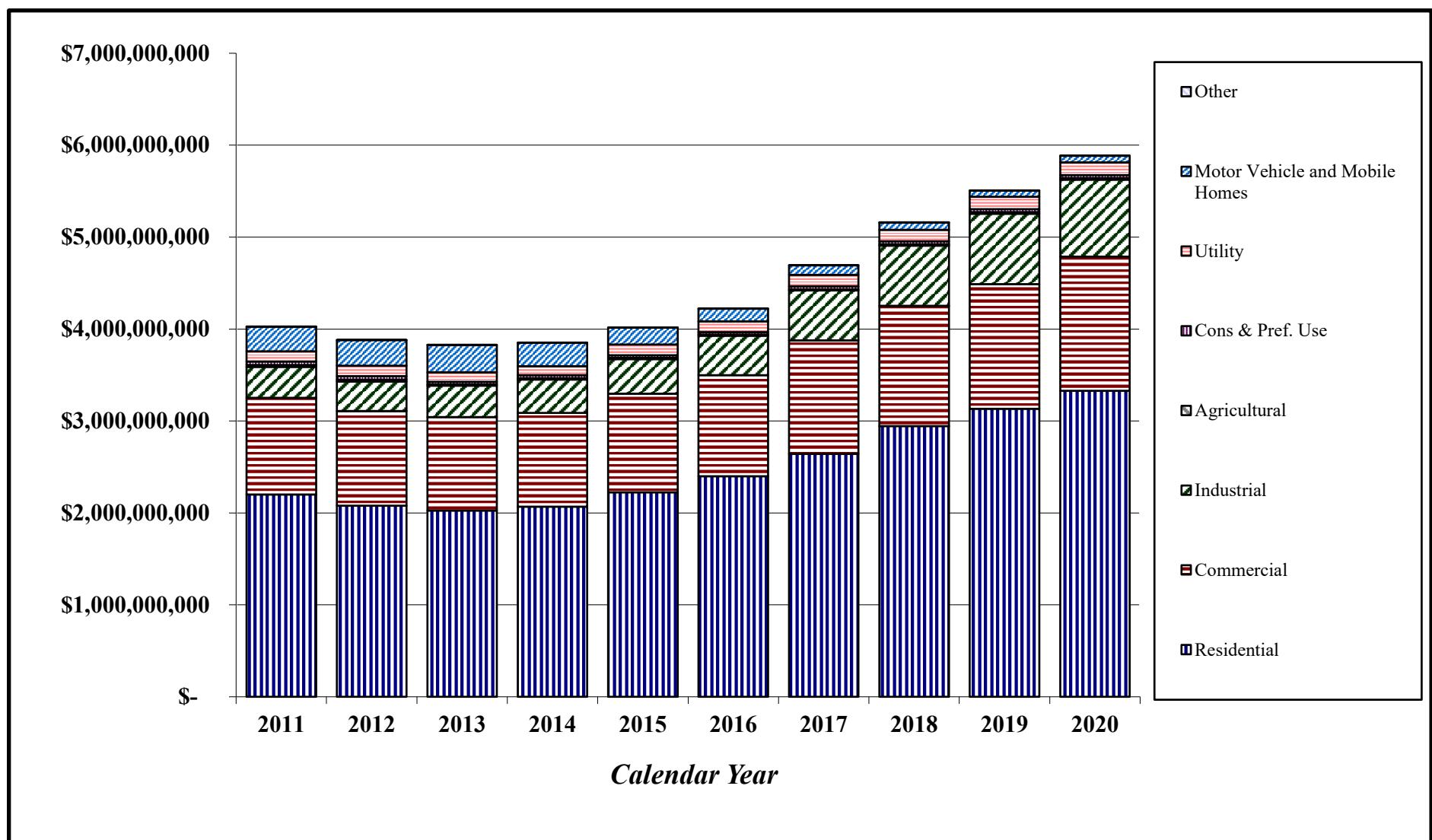
<sup>3</sup> Generally includes timber and heavy equipment.

<sup>4</sup> Tax rates expressed in rate per \$1,000

**Data Source:**

Georgia Department of Revenue, Tax Digest Consolidation Summary, <https://apps.dor.ga.gov/digestconsolidation/default.aspx>

**Douglas County, Georgia**  
*Chart-Taxable Assessed Value (Unaudited)*  
*Last Ten Calendar Years*  
*(modified accrual basis of accounting)*



**Douglas County, Georgia**  
**Direct, Overlapping and Underlying Property Tax Rates (Unaudited)**  
**Last Ten Calendar Years**  
**(rate per \$1,000 of assessed taxable value)**

Calendar Year	County Rate	State of Georgia <sup>3</sup>	Underlying Rates <sup>2</sup>			
			City of Villa Rica	City of Austell	City of Douglasville	Douglas County Schools
2011	9.900	0.250	6.775	3.123	3.854	19.850
2012	9.900	0.200	6.775	4.000	3.854	19.850
2013	12.250	0.150	6.775	4.000	3.853	19.850
2014	12.153	0.100	6.630	3.060	5.784	19.850
2015	11.809	0.050	6.500	3.060	7.338	19.850
2016	11.267	-	6.500	3.060	6.911	19.800
2017	10.768	-	6.365	3.250	6.911	19.750
2018	10.213	-	6.056	3.250	7.211	19.700
2019	10.213	-	5.743	3.250	7.211	19.650
2020	12.563	-	6.250	3.250	7.211	19.600

**Notes:**

<sup>1</sup> Overlapping rates are those of governments that overlap the County's geographic boundaries.

<sup>2</sup> Underlying rates are those of the City of Villa Rica, the City of Austell, the City of Douglasville and Douglas County Schools that apply to property owners located within Douglas County.

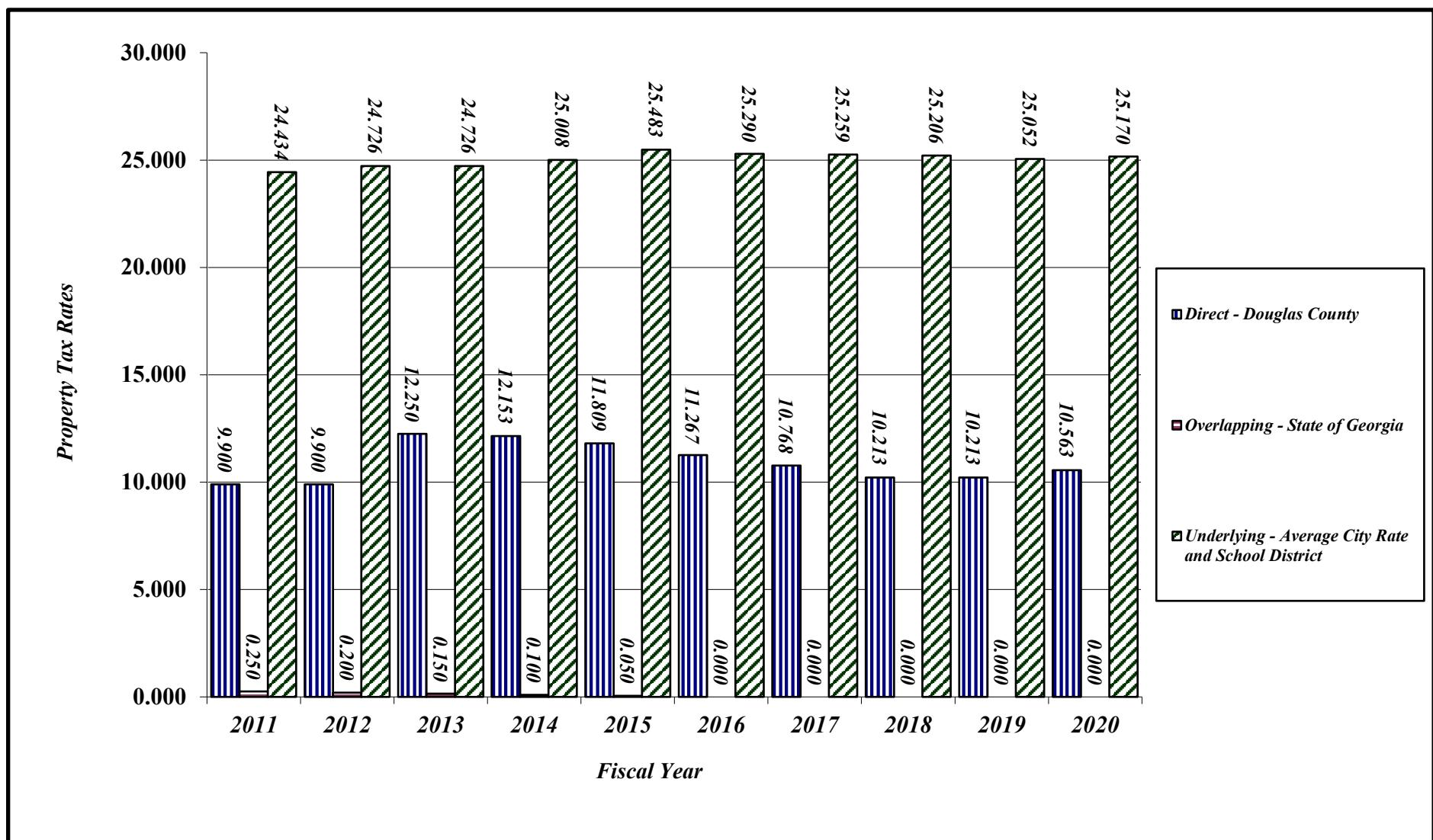
<sup>3</sup> The State millage rate on all real and personal property has been phased out. In 2015 the State millage rate was .05. On January 1, 2016, there was no State levy for ad valorem taxation.

<sup>4</sup> The direct rate is only for maintenance and operations. There are no other components of the direct rate.

**Data Source:**

Georgia Department of Revenue, Property Tax Division, <https://dor.georgia.gov/property-tax-millage-rates>

**Douglas County, Georgia**  
**Chart-Direct, Overlapping and Underlying Property Tax Rates (Unaudited)**  
**Last Ten Fiscal Years**  
*(rate per \$1,000 of assessed taxable value)*



**Douglas County, Georgia**  
**Property Tax Levies and Collections (Unaudited)**  
**Last Ten Calendar Years**

Calendar Year	Taxes Levied for the Calendar Year <sup>2</sup>	Collected Within the				Total			
		Fiscal Year of The Levy		Collections in Subsequent Years	Total Collections to Date <sup>3</sup>		Uncollected Taxes <sup>1</sup>		
		Amount	Percentage of Levy		Amount	Percentage of Levy	Amount	Percentage of Levy	
2011	\$ 33,199,061	\$ 29,544,073	88.99%	\$ 2,551,155	\$ 32,095,228	96.68%	\$ 1,103,833	3.32%	
2012	31,975,467	28,850,455	90.23%	2,012,659	30,863,114	96.52%	1,112,353	3.48%	
2013	38,720,132	35,450,524	91.56%	2,434,323	37,884,847	97.84%	835,285	2.16%	
2014	38,694,993	36,396,426	94.06%	2,205,827	38,602,253	99.76%	92,740	0.24%	
2015	39,891,830	38,771,804	97.19%	1,811,306	40,583,110	101.73%	(691,280)	-1.73%	
2016	40,436,534	38,932,883	96.28%	1,984,219	40,917,102	101.19%	(480,568)	-1.19%	
2017	43,196,597	41,230,383	95.45%	1,370,124	42,600,507	98.62%	596,090	1.38%	
2018	44,168,966	41,724,394	94.47%	3,199,199	44,923,593	101.71%	(754,627)	-1.71%	
2019	46,750,282	44,399,371	94.97%	1,900,260	46,299,631	99.04%	450,651	0.96%	
2020	60,998,011	56,635,061	92.85%	1,974,005	58,609,067	96.08%	2,388,944	3.92%	

**Notes:**

<sup>1</sup> The amounts reported in the total uncollected taxes column are the uncollected taxes for each tax levy.

<sup>2</sup> The information presented in this table relates to the County's own property tax levies, and does not include those in which it collects on behalf of other governments.

<sup>3</sup> % of levy collected to date can exceed 100% and/or adjust from year to year. This is due to audits of homestead tax exemptions and/or appeals.

**Data Source:**

Douglas County Tax Commissioner's Office

**Douglas County, Georgia**  
**Principal Property Taxpayers (Unaudited)**  
**Calendar Years Ended December 31, 2020 and 2011**

Principal Taxpayer	2020			2011			Percentage of Total Taxable Assessed Value
	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Principal Taxpayer	Taxable Assessed Value	Rank	
Google, Inc.	\$ 112,997,111	1	2.29%	GreyStone Power Company	\$ 44,022,683	1	2.47%
McMaster Carr Supply Company	62,640,914	2	1.27%	Georgia Power Company	17,201,797	2	0.94%
Georgia Power	38,352,405	3	0.78%	Georgia Transmission Corporation	16,927,905	3	0.91%
Greystone Power	39,086,729	4	0.79%	Staples Contract and Commercial	13,363,265	4	0.75%
Development Authority of Douglas County	31,129,608	5	0.63%	Federal Nation Mortgage Association	13,103,414	5	1.30%
Gordon Food Services, Inc.	24,964,656	6	0.51%	Bellsouth Telecommunication	12,525,734	6	0.62%
Birch Landing Atlanta Apartments, LP	17,319,321	7	0.35%	Arbor Place II, LLC	11,161,960	7	0.58%
Arbor Place II, LLC	15,360,160	8	0.31%	Blue Valley Apartments	9,147,956	8	0.50%
Georgia Transmission Corporation	19,103,878	9	0.39%	Birch Landing Atlanta Apartments, LLP	10,515,400	9	0.49%
IP Brodick Owner, LLC	<u>14,050,036</u>	10	<u>0.28%</u>	Lytos - Creekside II, Inc.	<u>10,483,240</u>	10	<u>0.46%</u>
Total Principal Taxpayers	375,004,818		7.59%	Total Principal Taxpayers	158,453,354		4.38%
All Other Taxpayers	<u>4,563,081,740</u>		<u>92.41%</u>	All Other Taxpayers	<u>3,463,305,929</u>		<u>95.62%</u>
Total <sup>1</sup>	<u><u>\$ 4,938,086,558</u></u>		<u><u>100.00%</u></u>	Total <sup>1</sup>	<u><u>\$ 3,621,759,283</u></u>		<u><u>100.00%</u></u>

**Notes:**

<sup>1</sup> This total might differ from that reported in Exhibit XII since this amount could have adjustments from the original state certified tax digest, for a variety of reasons.

**Data Source:**

Douglas County Tax Commissioner's Office

**Douglas County, Georgia**  
**Direct, Overlapping and Underlying Sales Tax Rates (Unaudited)**  
**Last Ten Calendar Years**

Calendar Year	Direct		Overlapping State of Georgia	Underlying Douglas County Schools <sup>3</sup>	Total Direct, Overlapping and Underlying Rates
	Douglas County LOST <sup>1</sup>	SPLOST <sup>2</sup>			
2011	1.00%	1.00%	4.00%	1.00%	7.00%
2012	1.00%	1.00%	4.00%	1.00%	7.00%
2013	1.00%	1.00%	4.00%	1.00%	7.00%
2014	1.00%	1.00%	4.00%	1.00%	7.00%
2015	1.00%	1.00%	4.00%	1.00%	7.00%
2016	1.00%	0.00%	4.00%	1.00%	6.00%
2017	1.00%	1.00%	4.00%	1.00%	7.00%
2018	1.00%	1.00%	4.00%	1.00%	7.00%
2019	1.00%	1.00%	4.00%	1.00%	7.00%
2020	1.00%	1.00%	4.00%	1.00%	7.00%

**Notes:**

<sup>1</sup> The local option sales tax (LOST) was approved by referendum effective October 1st, 1976 and is effective indefinitely. The County is required to reduce their property tax millage rate in the current year by the amount of these taxes collected in the prior year.

<sup>2</sup> A special local option sales tax (SPLOST) was approved effective April 1st, 2017 and expires March 31st, 2023. This tax is being used to fund Fire, EMS and Public Radio System, Parks and Recreation, and Transportation projects over the term of the SPLOST.

<sup>3</sup> The current education special purpose local option sales tax was approved effective January 1st, 2017 and expires on December 31st, 2021. The tax is being used to construct new school buildings and renovate existing school buildings.

**Data Source:**

Georgia Department of Revenue, Sales and Use Tax Division, <https://dor.georgia.gov/sales-tax-rates-general>

**Douglas County, Georgia**  
**Ratios of Total Debt Outstanding by Type (Unaudited) <sup>1</sup>**  
**Last Ten Calendar Years**

December 31,	Governmental Activities						Business-type Activities			Percentage of Personal Income	Estimated <sup>2</sup> Population	Per Capita
	General Obligation Bonds		Special Assessment Bonds		Certificates of Participation		Financed Purchases		Total			
	General Obligation Bonds	Special Assessment Bonds	Certificates of Participation	Financed Purchases	Total	Financed Purchases	Total					
2011	\$ 100,373,810	\$ -	\$ 1,680,000	\$ -	\$ 102,053,810	\$ -	\$ 102,053,810	2.571%	133,971	\$ 762		
2012	81,946,455	-	855,000	610,603	83,412,058	-	83,412,058	2.017%	136,379	612		
2013	61,811,340	-	-	878,793	62,690,133	-	62,690,133	1.493%	138,776	452		
2014	41,169,865	-	-	905,496	42,075,361	-	42,075,361	0.954%	140,733	299		
2015	19,989,643	-	-	708,200	20,697,843	-	20,697,843	0.458%	142,224	146		
2016	-	-	-	768,714	768,714	-	768,714	0.016%	143,882	5		
2017	65,538,842	-	-	262,080	65,800,922	-	65,800,922	1.339%	145,331	453		
2018	56,536,648	-	-	2,409,876	58,946,524	-	58,946,524	1.200%	145,331	406		
2019	39,921,623	-	-	2,163,498	42,085,121	-	42,085,121	0.822%	146,343	288		
2020	20,887,352	-	-	3,219,443	24,106,795	-	24,106,795	0.451%	146,343	165		

**Data Sources:**

1 Applicable years' comprehensive annual financial report.

2 Exhibit XXI

**Douglas County, Georgia**  
**Direct and Underlying Governmental Activities Debt (Unaudited)**  
**December 31, 2020**

<b>Governmental Unit</b>	<b>Debt Outstanding</b>	<b>Estimated Percentage Applicable<sup>1</sup></b>	<b>Estimated Share of Underlying Debt</b>
<b>Underlying Debt<sup>2,3</sup></b>			
Douglas County Board of Education (June 30, 2020):			
General obligation bonds	\$ 100,810,000	100.0%	\$ 100,810,000
Financed purchases	3,535,129	100.0%	3,535,129
Cities			
Douglasville (June 30, 2020)			
General obligation bonds	30,779,304	100.0%	30,779,304
Financed purchases	421,816	100.0%	421,816
Villa Rica (September 30th, 2020)			
Revenue bonds	34,858,855	41.8%	14,571,001
Financed purchases	-	41.8%	-
Austell (June 30, 2020)			
Financed purchases	45,092	3.6%	<u>1,614</u>
<b>Total Underlying Debt</b>			<u>150,118,865</u>
<b>County Direct Debt</b>			
General obligation bonds	20,887,352	100.0%	20,887,352
Financed purchases	<u>3,219,443</u>	100.0%	<u>3,219,443</u>
<b>Total</b>	<u>24,106,795</u>	100.0%	<u>24,106,795</u>
<b>Total Direct and Overlapping Debt</b>			<u>\$ 174,225,660</u>

**Notes:**

<sup>1</sup> Applicable percentages were estimated by determining the portion of another government unit's assessed value that is within the County's geographic boundaries and dividing it by each government's total assessed valuation.

<sup>2</sup> Underlying governments are those that coincide, at least in part, with the geographic boundaries of the County.

**Data Source:**

<sup>3</sup> Each specific government

**Douglas County, Georgia**  
**Legal Debt Margin (Unaudited)**  
**Last Ten Calendar Years**

	<b>December 31,</b>				
	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
<b>Taxable Assessed Value<sup>1</sup></b>	<b>\$ 3,621,759,283</b>	<b>\$ 3,508,852,223</b>	<b>\$ 3,457,234,654</b>	<b>\$ 3,436,843,892</b>	<b>\$ 3,561,814,904</b>
<b>Legal Debt Margin</b>					
Debt limit (10% of assessed value) <sup>2</sup>	<b>\$ 362,175,928</b>	<b>\$ 350,885,222</b>	<b>\$ 345,723,465</b>	<b>\$ 343,684,389</b>	<b>\$ 356,181,490</b>
Debt applicable to limit:					
General obligation bonds	100,373,810	81,946,455	61,811,340	41,169,865	19,989,643
Less: Amount reserved for repayment of general obligation debt	(18,626,470)	(20,716,195)	(18,104,923)	(19,490,582)	(17,327,659)
Total debt applicable to limit	81,747,340	61,230,260	43,706,417	21,679,283	2,661,984
<b>Legal Debt Margin</b>	<b>\$ 280,428,588</b>	<b>\$ 289,654,962</b>	<b>\$ 302,017,048</b>	<b>\$ 322,005,106</b>	<b>\$ 353,519,506</b>
Total net debt applicable to the limit as a % of the debt limit	22.57%	17.45%	12.64%	6.31%	0.75%
	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>
<b>Taxable Assessed Value<sup>1</sup></b>	<b>\$ 3,727,256,260</b>	<b>\$ 4,116,298,609</b>	<b>\$ 4,405,287,362</b>	<b>\$ 4,643,881,559</b>	<b>\$ 4,938,086,558</b>
<b>Legal Debt Margin</b>					
Debt limit (10% of assessed value) <sup>2</sup>	<b>\$ 372,725,626</b>	<b>\$ 411,629,861</b>	<b>\$ 440,528,736</b>	<b>\$ 464,388,156</b>	<b>\$ 493,808,656</b>
Debt applicable to limit:					
General obligation bonds	-	60,385,000	56,536,648	39,921,623	20,887,352
Less: Amount reserved for repayment of general obligation debt	-	(8,550,604)	(16,479,487)	(19,126,560)	(16,568,139)
Total debt applicable to limit	-	51,834,396	40,057,161	20,795,063	4,319,213
<b>Legal Debt Margin</b>	<b>\$ 372,725,626</b>	<b>\$ 359,795,465</b>	<b>\$ 400,471,575</b>	<b>\$ 443,593,093</b>	<b>\$ 489,489,443</b>
Total net debt applicable to the limit as a % of the debt limit	0.00%	12.59%	9.09%	4.48%	0.87%

**Notes:**

<sup>2</sup> Under Article 9, Section 5, Paragraph 1 of the State of Georgia Constitution, the County's outstanding general obligation debt should not exceed 10% of the assessed value of the taxable property located within the County.

**Data Source:**

<sup>1</sup> Exhibit XII

**Douglas County, Georgia**  
**Ratios of General Bonded Debt Outstanding (Unaudited)<sup>1</sup>**  
**Last Ten Calendar Years**

Calendar Year	General Bonded Debt Outstanding			Percentage of Personal Income	Percentage Actual Value of Taxable Property	Per Capita
	General Obligation Bonds	Less: Amounts Restricted to Repaying Principal	Net Bonded Debt			
2011	\$ 100,373,810	\$ (18,626,470)	\$ 81,747,340	0.00%	2.26%	\$ 617.41
2012	81,946,455	(20,716,195)	61,230,260	1.48%	1.75%	457.04
2013	61,811,340	(18,104,923)	43,706,417	1.04%	1.26%	320.48
2014	41,169,865	(19,490,582)	21,679,283	0.49%	0.63%	156.22
2015	19,989,643	(17,327,659)	2,661,984	0.06%	0.07%	18.92
2016	-	-	-	0.00%	0.00%	-
2017	66,530,688	(7,795,791)	58,734,897	1.25%	1.43%	408.22
2018	56,536,648	(16,479,487)	40,057,161	0.83%	0.91%	275.63
2019	39,921,623	(19,126,560)	20,795,063	0.41%	0.45%	142.10
2020	20,887,352	16,568,139	37,455,491	0.70%	0.76%	255.94

**Notes:**

1 Applicable years' comprehensive annual financial report.

**Douglas County, Georgia**  
**Demographic and Economic Statistics (Unaudited)**  
**Last Ten Calendar Years**

Calendar Year	Population <sup>1</sup>	(thousands of dollars) Personal Income <sup>2</sup>	Per Capita Personal Income <sup>2</sup>	Per Capita Personal Income % of U.S. <sup>2</sup>		Median Age <sup>3</sup>	School Enrollment <sup>4</sup>	Unemployment Rate			County Employment <sup>5</sup>
				Personal Income <sup>2</sup>	% of U.S. <sup>2</sup>			County <sup>5</sup>	State of Georgia <sup>5</sup>	United States <sup>5</sup>	
2011	132,403	\$ 3,892,285	\$ 29,343	73%	35.0	24,601	10.2%	9.8%	8.5%	61,232	
2012	133,971	3,968,750	29,761	72%	34.8	24,264	9.2%	9.0%	7.8%	62,301	
2013	136,379	4,136,346	30,875	71%	35.0	25,294	8.3%	8.2%	6.7%	62,045	
2014	138,776	4,200,201	30,798	85%	35.3	25,320	7.4%	7.2%	5.6%	62,535	
2015	140,733	4,411,764	31,348	69%	35.6	25,810	6.2%	5.9%	5.0%	64,050	
2016	142,224	4,515,952	32,089	67%	35.9	26,067	5.5%	5.4%	4.9%	66,472	
2017	143,882	4,688,552	32,966	67%	36.1	25,996	4.9%	4.7%	4.1%	68,825	
2018	145,331	4,913,103	34,147	66%	36.3	26,033	3.9%	3.8%	3.9%	66,421	
2019	146,343	5,119,972	35,230	64.7%	36.8	26,639	3.5%	3.4%	3.7%	69,493	
2020	146,343	5,341,063	36,497	64.6%	35.4	26,668	7.4%	6.5%	6.7%	41,481	

**Data Sources:**<sup>1</sup> U.S. Census Bureau - <https://www.census.gov/quickfacts/fact/table/douglascountygeorgia/PST045216><sup>2</sup> U.S. Bureau of Economic Analysis - <http://www.bea.gov/iTable/iTable.cfm?ReqID=70&step=1&isuri=1&acrdn=5><sup>3</sup> U.S. Census Bureau - [https://data.census.gov/cedsci/table?g=0500000US13097\\_0400000US13&tid=ACSDP5Y2012.DP05&q=DP05](https://data.census.gov/cedsci/table?g=0500000US13097_0400000US13&tid=ACSDP5Y2012.DP05&q=DP05)<sup>4</sup> Douglas County Board of Education - <https://www.dcssga.org/cms/one.aspx?portalId=125348&pageId=29948438><sup>5</sup> <https://data.bls.gov/map/MapToolServlet?survey=la&map=state&seasonal=s>

**Douglas County, Georgia**  
**Principal Employers (Unaudited)**  
**For the Calendar Years Ended December 31, 2020<sup>1</sup> and 2011**

<b>Employer</b>	<b>Type of Business</b>	<b>2020</b>			<b>Percentage of Major County Employers</b>
		<b>Number of Employees</b>	<b>Rank</b>		
Douglas County School System	Education	3,366	1		8.11%
Douglas County Government	Government	1,171	2		2.82%
Silverline Building Products	Building Products	1,000	3		2.41%
WellStar Douglas Hospital	Medical Provider	800	4		1.93%
McMaster Carr	Distributor	650	5		1.57%
Medline Industries	Medical Provider	600	6		1.45%
Stitch Fix	Retail	600	7		1.45%
Southwire	Manufacturer	450	8		1.08%
Gordon Food Service	Food Distributor	400	9		0.96%
KeHe	Food Distributor	400	10		0.96%
<b>Total Principal Employers</b>		<b>9,437</b>			<b>22.75%</b>
<b>Other Employers</b>		<b>32,044</b>			<b>77.25%</b>
<b>Total Employers</b>		<b>41,481</b>			<b>100.00%</b>
<b>Employer</b>	<b>Type of Business</b>	<b>2011</b>			<b>Percentage of Major County Employers</b>
		<b>Number of Employees</b>	<b>Rank</b>		
Silver Line Building Products, LLC	Building Products	814	1		1.67%
American Red Cross Blood Services	Healthcare	450	2		0.92%
Staples Customer Fulfilment Center	Customer Service	258	3		0.53%
Seasons-4, Inc.	Manufacturing	225	4		0.46%
APL Logistics	International Transportation	200	5		0.41%
Medline Medical Industries, Inc.	Healthcare	200	6		0.41%
Doors & Building Products, Inc.	Manufacturing	160	7		0.33%
Custom Building Products, Inc.	Manufacturing	160	8		0.33%
Dawn Food Products, Inc.	Bakery Distribution	145	9		0.30%
Heritage Bag Company	Manufacturing	135	10		0.28%
<b>Total Principal Employers</b>		<b>2,747</b>			<b>5.63%</b>
<b>Other Employers</b>		<b>46,037</b>			<b>94.37%</b>
<b>Total Employers</b>		<b>48,784</b>			<b>100.00%</b>

***Data Source:***

<sup>1</sup> Douglas County Development Authority and City of Douglasville

**Douglas County, Georgia**  
**County Employees by Function/Program (Unaudited)**  
**Last Ten Calendar Years**

<u>Function/program</u>	For the Calendar Year Ending December 31,									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>General Fund</b>										
<i>General Government</i>										
Board of Commissioners	7	8	7	6	5	6	6	6	6	6
Finance	11	10	10	10	10	10	10	10	10	10
Purchasing	5	6	5	5	5	5	5	5	5	5
Legal Services	2	2	1	1	1	1	1	1	1	1
Information Services	10	10	8	9	10	10	10	10	10	10
Internal Audit	1	1	-	-	-	-	-	-	-	-
Personnel	4	4	4	4	4	4	5	5	5	5
Tax Commissioner	20	18	16	16	17	17	18	21	23	23
Tax Appraisal	17	16	16	14	16	16	16	16	16	16
Courthouse Maintenance	1	1	1	1	7	7	7	7	7	7
Election Board	2	2	4	4	4	4	4	4	4	4
Voter Registration	2	2	2	-	-	-	-	-	-	-
Printing	3	3	2	2	2	2	2	2	2	2
Property Management	7	7	6	6	6	6	6	6	6	6
Records Retention	2	2	2	2	2	2	2	2	2	2
External Affairs	-	-	-	-	-	-	1	1	1	2
Risk and Safety	2	2	2	3	3	3	3	3	3	3
Communications	4	3	3	4	4	3	3	3	3	3
<b>Total General Government</b>	<b>100</b>	<b>97</b>	<b>89</b>	<b>87</b>	<b>96</b>	<b>96</b>	<b>99</b>	<b>102</b>	<b>104</b>	<b>105</b>
<b>Judicial</b>										
Superior Court Judges	6	6	6	6	7	7	7	7	7	7
Clerk of Superior Court	31	32	29	32	31	31	34	33	33	33
District Attorney	33	34	36	37	37	41	53	44	47	47
Magistrate Court	8	9	9	11	10	10	10	10	10	10
Probate Court	6	6	6	6	6	7	7	7	7	7
Juvenile Court	7	7	7	7	7	8	8	8	8	8
Public Defender	15	15	15	18	21	22	23	23	23	23
State Court Judges	4	4	4	4	5	5	5	5	5	5
State Court Solicitor	13	15	15	16	16	17	20	20	21	21
State Court Clerk	10	10	10	9	9	10	11	11	11	11
Juvenile Public Defender	-	-	-	-	-	-	-	-	1	1
Superior Court Felony Drug Court	-	-	-	1	1	1	1	1	3	3
Juvenile Programs Administration	12	12	12	13	13	13	13	13	14	14
Superior Court DUI & Misdemeanor Drug Court	-	-	-	1	3	3	3	3	3	3
<b>Total Judicial</b>	<b>148</b>	<b>153</b>	<b>149</b>	<b>161</b>	<b>166</b>	<b>175</b>	<b>195</b>	<b>185</b>	<b>193</b>	<b>193</b>
<b>Public Safety</b>										
Sheriff Enforcement	156	161	163	164	162	175	181	169	176	176
Sheriff Detention	147	159	164	154	168	183	177	169	170	170
Fire and Emergency Services *	143	158	151	142	-	-	-	-	-	-
Coroner	1	1	1	1	1	1	1	1	1	1
Emergency Management	2	2	2	2	2	2	2	2	2	2
Animal Control *	10	10	9	12	-	-	-	-	-	-
<b>Total Public Safety</b>	<b>459</b>	<b>491</b>	<b>490</b>	<b>475</b>	<b>333</b>	<b>361</b>	<b>361</b>	<b>341</b>	<b>349</b>	<b>349</b>

\* Moved to a Special Revenue Fund as of 2015

(Continued)

**Douglas County, Georgia**  
**County Employees by Function/Program (Unaudited)**  
**Last Ten Calendar Years**

(Continued)

<u>Function/program</u>	For the Calendar Year Ending December 31,									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Public Works</b>										
Department of Transportation	44	44	43	42	42	42	46	45	52	52
Development Control *	5	4	4	4	-	-	-	-	-	-
Fleet Management	12	12	12	12	15	18	18	18	18	18
<b>Total Public Works</b>	<b>61</b>	<b>60</b>	<b>59</b>	<b>58</b>	<b>57</b>	<b>60</b>	<b>64</b>	<b>63</b>	<b>70</b>	<b>70</b>
<b>Culture/Recreation</b>										
Parks and Recreation	37	42	37	35	41	41	45	42	44	44
Libraries	15	17	22	22	23	23	23	25	25	25
<b>Total Culture/Recreation</b>	<b>52</b>	<b>59</b>	<b>59</b>	<b>57</b>	<b>64</b>	<b>64</b>	<b>68</b>	<b>67</b>	<b>69</b>	<b>69</b>
<b>Housing and Development</b>										
Agriculture Extension	6	6	6	4	5	5	5	5	5	5
Building Inspection *	8	8	6	5	-	-	-	-	-	-
Planning and Zoning *	5	5	4	3	-	-	-	-	-	-
Code Enforcement Officers Division *	3	3	2	2	-	-	-	-	-	-
Development Services Administration *	1	1	1	1	-	-	-	-	-	-
Occupational Tax Division *	2	2	1	2	-	-	-	-	-	-
GIS Mapping	3	3	3	3	3	3	3	3	3	3
Connect Douglas	3	4	4	4	4	4	5	6	6	6
<b>Total Housing and Development</b>	<b>31</b>	<b>32</b>	<b>27</b>	<b>24</b>	<b>12</b>	<b>12</b>	<b>13</b>	<b>14</b>	<b>14</b>	<b>14</b>
<b>Health and Welfare</b>										
Senior Services	7	8	8	10	12	12	14	13	14	14
<b>Total General Fund</b>	<b>892</b>	<b>887</b>	<b>876</b>	<b>744</b>	<b>777</b>	<b>803</b>	<b>814</b>	<b>785</b>	<b>813</b>	<b>814</b>
<b>Special Revenue Funds</b>										
E-911	23	28	23	23	24	26	28	31	32	32
Fire Services & EMS	-	-	-	-	128	149	153	154	178	178
Animal Control Services	-	-	-	-	11	19	19	21	21	21
Unincorporated Area Special Services District	-	-	-	-	19	20	19	24	22	22
Victim Assistance	2	3	3	3	3	3	3	3	3	3
Tourism	-	-	-	-	1	1	1	1	1	1
<b>Total Special Revenue Funds</b>	<b>25</b>	<b>31</b>	<b>26</b>	<b>26</b>	<b>185</b>	<b>217</b>	<b>222</b>	<b>233</b>	<b>257</b>	<b>257</b>
<b>Enterprise Funds</b>										
Landfill	8	8	8	9	11	11	12	12	13	13
<b>Total Enterprise Funds</b>	<b>8</b>	<b>8</b>	<b>8</b>	<b>9</b>	<b>11</b>	<b>11</b>	<b>12</b>	<b>12</b>	<b>13</b>	<b>13</b>
<b>Total County-wide</b>	<b>925</b>	<b>926</b>	<b>910</b>	<b>779</b>	<b>973</b>	<b>1,031</b>	<b>1,048</b>	<b>1,030</b>	<b>1,083</b>	<b>1,084</b>
<b>Percentage Change From Prior Year</b>	<b>3.0%</b>	<b>0.1%</b>	<b>-1.7%</b>	<b>-14.4%</b>	<b>24.9%</b>	<b>6.0%</b>	<b>1.6%</b>	<b>-1.7%</b>	<b>5.1%</b>	<b>0.1%</b>

**Data Source:**

Various County Departments

**Douglas County, Georgia**  
**Operating Statistics by Function/Program (Unaudited)**  
**Last Ten Calendar Years <sup>1</sup>**

<b>Function/program</b>	<b>For the Calendar Year Ending December 31,</b>									
	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>
General Government										
Total Personal Property Accounts	9,016	9,514	9,291	9,126	8,876	8,698	8,971	8,997	8,997	8,825
Total Number of Parcels	53,570	53,655	53,776	53,845	53,899	54,002	54,142	54,153	54,306	54,618
Vehicle Tags Sold	121,700	122,000	124,000	120,500	124,000	155,700	196,200	247,200	288,200	315,882
Registered Voters	79,000	67,982	75,730	59,701	86,023	101,526	94,483	100,031	105,032	103,687
Judicial System										
Civil Cases Filed	4,556	3,964	5,132	4,058	3,664	3,493	3,289	3,430	3,669	2,562
Criminal Cases Filed	1,817	1,858	1,773	2,487	3,012	3,104	3,405	3,860	3,436	1,080
Criminal Warrants Issued by Magistrate	6,224	6,867	5,736	5,800	4,324	6,217	6,840	7,105	6,600	2,568
Marriage Licenses Issued	1,142	1,195	1,180	1,180	1,139	1,261	1,212	1,300	1,300	1,300
Traffic Cases	10,093	10,175	9,020	11,475	11,598	11,691	12,214	14,295	16,656	13,250
Real Estate Documents (0s)	1,729	2,141	1,721	2,141	1,719	2,082	1,957	1,914	2,030	1,019
Youth Served through Juvenile Programs	1,750	1,690	921	845	689	692	745	827	701	72
Families Served through Juvenile Programs	1,350	630	727	451	321	320	410	320	215	310
Public Safety										
Total Calls for Fire and EMS Service	14,313	14,483	14,349	15,690	15,316	16,747	17,311	17,311	18,568	19,020
Inmates Received	10,407	8,969	9,590	10,304	5,629	5,130	5,200	5,310	4,450	1,681
Public Works										
Miles of Roads Maintained	206	154	163	200	200	200	560	850	850	2,150
Miles of Road Resurfaced	3	4	6	11	13	14	36	36	21	11
Culture/Recreation										
Library Patron Count	411,300	452,600	628,000	376,604	296,863	316,155	319,668	322,508	225,839	63,198
Adult Recreation Participants	3,800	3,900	3,900	4,000	4,000	4,050	4,095	4,200	4,000	3,800
Youth Recreation Participants	52,000	53,000	54,500	56,500	56,500	56,500	57,250	5,800	5,650	5,500
Planning and Community Development										
4-H, Science, and Horticulture Programs	240	245	255	255	260	260	325	325	300	200
4-H Members	1,850	2,100	2,200	2,450	2,450	1,500	1,500	1,750	1,500	1,200
Average Daily Rideshare Vanpool Commuters	575	658	700	626	431	315	350	300	300	-
Health and Welfare										
Seniors and Handicapped Served	510	513	519	553	553	547	632	552	575	981
Special Revenue										
Calls Received on 911 System	120,000	190,000	142,184	108,100	114,304	112,437	112,453	114,631	96,778	97,000
Total Building Inspections Conducted	3,258	3,696	2,700	4,500	6,991	8,236	7,254	7,508	9,149	8,786
Enterprise Funds										
Total Landfill Tonnage	34,369	28,090	37,801	36,582	38,471	50,033	55,674	63,022	37,881	30,986
Pounds Recycled	6,316	6,143	9,222	10,626	16,373	19,870	22,831	22,500	22,040	14,706

**Data Source**

Various County Departments

**Douglas County, Georgia**  
**Capital Asset Statistics by Function/Program (Unaudited)**  
**Last Ten Calendar Years <sup>1</sup>**

Function/Program	For the Calendar Year Ending December 31,									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
General Government										
Vehicles	51	53	53	52	52	55	54	54	63	62
Judicial System										
Vehicles	11	11	14	14	7	7	9	9	9	10
Public Safety										
Fire Stations	10	10	10	10	10	10	10	10	10	10
Training Facility - Fire & Sheriff	1	1	2	2	2	2	2	2	2	2
Sheriff's Department Precincts	1	1	1	1	1	1	1	1	1	1
Public Works										
Miles of Road	994	994	994	994	1,005	1,026	1,038	1,038	995	997
Health and Welfare										
County Owned Senior Services Buildings	1	1	1	1	1	1	1	1	1	1
Culture/Recreation										
County Libraries	3	3	3	3	3	3	3	3	3	3
County Parks	14	14	14	14	14	14	14	14	12	12
County Aquatic Centers	1	1	1	1	1	1	1	1	1	1
Total Acreage of Parks - Including Undeveloped	1,817	1,817	1,817	1,817	1,817	1,817	1,817	1,817	1,719	1,784
County Senior Centers	1	1	1	1	1	1	1	1	1	1
Housing and Development										
Rideshare Vans	84	85	97	95	107	111	105	114	119	126
Special Revenue										
E-911 Buildings	1	2	2	2	2	2	2	2	2	2
Enterprise Funds										
Buildings	6	6	6	6	6	6	6	6	6	6

***Data Source***

Various County Departments

## **COMPLIANCE SECTION**



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

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**Board of Commissioners  
of Douglas County, Georgia  
Douglasville, Georgia**

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Douglas County, Georgia (the "County") as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated August 9, 2021. Our report includes a reference to the changes in accounting principle resulting from the implementation of Governmental Accounting Standards Board Statement No. 84, *Fiduciary Activities*. Our report also includes a reference to other auditors who audited the financial statements of the Douglas County Board of Health as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings and questioned costs, we did identify certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2020-001 and 2020-002 to be material weaknesses.

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A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompany schedule of findings and questioned costs as item 2020-003 to be a significant deficiency.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Douglas County's Responses to Findings**

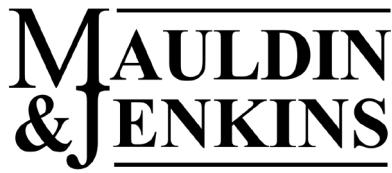
The County's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Mauldin & Jenkins, LLC". The signature is cursive and fluid, with a slight flourish at the end.

Atlanta, Georgia  
August 9, 2021



CPAs & ADVISORS

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR  
FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER  
COMPLIANCE AS REQUIRED BY THE UNIFORM GUIDANCE**

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**Board of Commissioners  
of Douglas County, Georgia  
Douglasville, Georgia**

**Report on Compliance for Each Major Federal Program**

We have audited Douglas County, Georgia's (the "County's") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2020. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

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### ***Opinion on Each Major Federal Program***

In our opinion, Douglas County, Georgia complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2020.

### **Report on Internal Control Over Compliance**

Management of Douglas County, Georgia is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Mauldin & Jenkins, LLC*

Atlanta, Georgia  
August 9, 2021

# DOUGLAS COUNTY, GEORGIA

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2020

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Contract or Project Number	Total Expenditures	Payments to Subrecipients
<b>U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>				
Passed through the Georgia Department of Community Affairs:				
Neighborhood Stabilization Program (NSP) - 1	14.228	B-11-UN-13-0007	\$ 110,637	\$ 110,637
Neighborhood Stabilization Program (NSP) - 3	14.228	08-NS-5058	71,249	71,249
<b>Total U.S. Department of Housing and Urban Development</b>			<b>181,886</b>	<b>181,886</b>
<b>U.S. DEPARTMENT OF INTERIOR</b>				
Passed through the Georgia Department of Natural Resources				
Outdoor Recreation Acquisition, Development, and Planning	15.916	P18AP00632	47,088	-
<b>Total U.S. Department of Interior</b>			<b>47,088</b>	<b>-</b>
<b>U.S. DEPARTMENT OF JUSTICE</b>				
Passed through the Criminal Justice Coordinating Council				
Juvenile Justice Delinquency Prevention and Treatment Programs	16.540	Y20-8-014	72,575	-
Juvenile Justice Delinquency Prevention and Treatment Programs	16.540	Y21-8-014	92,471	-
			165,046	-
Passed through the Bureau of Justice Assistance				
Unified Circuit Stimulus	16.738	2017-DJ-BX-0211	776	-
Unified Circuit Stimulus	16.738	2019-DJ-BX-0834	14,178	-
Unified Circuit Stimulus	16.738	2020-DJ-BX-0171	1,990	-
			16,944	-
Passed through the Criminal Justice Coordinating Council				
VOCA Grant for Victim Witness	16.575	C18-8-263	453,959	-
Subtotal for Crime Victim Assistance Grants			453,959	-
Passed through the Criminal Justice Coordinating Council				
Violence Against Women Awareness Program	16.588	W19-8-020	53,849	-
Violence Against Women Awareness Program	16.588	W19-8-018	50,000	-
			103,849	-
Passed through the Criminal Justice Coordinating Council				
Drug Court Discretionary Grant Program	16.585	2018-DC-BX-0024	138,763	-
<b>Total U.S. Department of Justice</b>			<b>878,561</b>	<b>-</b>

*Continued*

# DOUGLAS COUNTY, GEORGIA

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2020

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Contract or Project Number	Total Expenditures	Payments to Subrecipients
<b>U.S. DEPARTMENT OF TRANSPORTATION</b>				
Federal Transit Cluster:				
Federal Transit Formula Grant	20.507	GA-90-X324	\$ 497,235	\$ -
Federal Transit Formula Grant	20.507	GA-90-X329	536,054	-
Federal Transit Formula Grant	20.507	GA-2019-005-01-00	1,128,731	-
Federal Transit Formula Grant	20.507	GA-2017-023-01-00	250,533	-
Federal Transit Formula Grant	20.507	5409-2020-1	52,991	-
Subtotal for Federal Transit Cluster			<u>2,465,544</u>	<u>-</u>
Passed through the Georgia Department of Transportation				
Highway Planning and Construction Cluster	20.205	MSL-0004-00 (428)	35,000	-
Highway Planning and Construction Cluster	20.205	PI0015073	144,292	-
Highway Planning and Construction Cluster	20.205	130012621H230 / PI0012621	441,563	-
Highway Planning and Construction Cluster	20.205	PI 0015074	136,476	-
Highway Planning and Construction Cluster	20.205	PI 12622-3	302,120	-
Highway Planning and Construction Cluster	20.205	PI 12877	45,315	-
Highway Planning and Construction Cluster	20.205	PI 12620	33,021	-
Subtotal for Highway Planning and Construction Cluster			<u>1,137,787</u>	<u>-</u>
Passed through the Atlanta Regional Commission				
Freedom Grant - Transit Services Program Cluster	20.521	AG2021	<u>60,901</u>	<u>-</u>
Passed through the Governor's Office of Highway Safety				
H.E.A.T. Grant	20.600	GA-2021-FAST 402PT-007	37,265	-
Western Regional Traffic Enforcement Network	20.600	TEN-2020-402PT-008	6,868	-
Subtotal for Highway Safety Cluster			<u>44,133</u>	<u>-</u>
<b>Total U.S. Department of Transportation</b>			<b><u>3,708,365</u></b>	<b><u>-</u></b>
<b>U.S. DEPARTMENT OF THE TREASURY</b>				
Passed through the State of Georgia:				
Coronavirus Relief Fund	21.019	14594-CRF	5,538,019	-
<b>Total U.S. Department of the Treasury</b>			<b><u>5,538,019</u></b>	<b><u>-</u></b>
<b>U.S. ELECTION ASSISTANCE COMMISSION</b>				
Help America Vote Act Requirements Payments	90.401	GA20101001	12,892	-
<b>Total U.S. Election Assistance Commission</b>			<b><u>12,892</u></b>	<b><u>-</u></b>

*Continued*

# DOUGLAS COUNTY, GEORGIA

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2020

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Contract or Project Number	Total Expenditures	Payments to Subrecipients
<b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>				
Passed through The Georgia Division of Family & Children Services				
Drug-Free Communities Support Program Grants	93.276	42700-040C-DS-21-367	\$ 4,930	\$ -
Passed through the Atlanta Regional Commission				
NSIP SSBG Supplemental	93.667	08-A-17-U3	23,169	-
Aging Cluster:				
Title III-B Subcontracts	93.044	08-A-17-S1	19,442	-
Title III-C (Home Meals)	93.045	08-A-17-S7	178,906	-
Title III-C (Home Meals)	93.045	AG2124	23,979	-
Title III-C (Home Meals)	93.045	AG2044	40,960	-
NSIP Meal Credits	93.053	08-A-17-U1	22,153	-
Subtotal for Aging Cluster			285,440	-
Title III-E	93.052	08-A-17-S3	7,768	-
Coronavirus Provider Relief Fund	93.498	N/A	66,053	-
<b>Total U.S. Department of Health and Human Services</b>			<b>387,360</b>	-
<b>U.S. DEPARTMENT OF HOMELAND SECURITY</b>				
Passed through the Georgia Emergency Management Authority				
Emergency Management Performance Grant	97.042	OEM-20-050	39,721	-
Homeland Security Grant Program	97.067	EMW-2019-SS-00072	1,883	-
<b>Total U.S. Department of Homeland Security</b>			<b>41,604</b>	-
<b>Total Expenditures of Federal Awards</b>			<b>\$ 10,795,775</b>	<b>\$ 181,886</b>

## DOUGLAS COUNTY, GEORGIA

### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2020

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#### NOTE 1. BASIS OF PRESENTATION AND ACCOUNTING

The accompanying Schedule of Expenditures of Federal Awards is presented using the modified accrual bases of accounting. Under the modified accrual basis of accounting, expenditures are recognized when the related fund liability is incurred.

Federal grant programs which are administered through State agencies (pass-through awards) have been included in this report.

The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and therefore, some amounts presented in this schedule may differ from amounts presented or used in the preparation of the financial statements.

The County elected not to utilize the 10% de minimis indirect cost rate.

# DOUGLAS COUNTY, GEORGIA

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2020

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### SECTION I SUMMARY OF AUDITOR'S RESULTS

#### Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP      Unmodified

Internal control over financial reporting:

Material weaknesses identified?       yes       no

Significant deficiencies identified       yes       none reported

Noncompliance material to financial statements noted?       yes       no

#### Federal Awards

Internal Control over major federal programs:

Material weaknesses identified?       yes       no

Significant deficiencies identified?       yes       none reported

Type of auditor's report issued on compliance for major program      Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?       yes       no

Identification of major programs:

<u>CFDA Number</u>	<u>Name of Federal Program or Cluster</u>
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21.019	COVID19: Coronavirus Relief Fund
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Dollar threshold used to distinguish between Type A and Type B programs      \$750,000

Auditee qualified as low-risk auditee?       yes       no

# DOUGLAS COUNTY, GEORGIA

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2020

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### SECTION II FINANCIAL STATEMENT FINDINGS

#### 2020-001 Errors in Preparing the Schedule of Expenditures of Federal Awards

**Criteria:** Generally accepted accounting principles require entities to ensure that all reporting of financial information be timely, complete, and accurate. To ensure the adequacy of financial reporting, account balances should be reviewed and reconciled on a regular basis, including amounts expended and reimbursed for federal awards. *2 CFR Part 200 – Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* requires the County maintain proper accounting records for all activity pertaining to federal funding.

**Condition:** During our review of the County's schedule of expenditures of Federal awards (SEFA), we noted an instance in which the Federal expenditures reported were not reported at the correct amount. Based upon our procedures, the adjustment to the SEFA resulted in an increase in total Federal expenditures of \$1,102,787 to CFDA 20.205 Highway Planning and Construction, passed through the Georgia Department of Transportation.

**Cause:** The County currently does not have an individual designated as a grants manager or similar position. The personnel involved in tracking grant expenditures and reimbursements are spread out among numerous departments, with no effective management review process in place to aggregate grant information and data.

**Effect:** The County was not able to produce an accurate schedule of amounts expended from federal awards.

**Recommendation:** We recommend that the County identify an individual to manage the accounting for activity in the County's grants, amounts remaining to be spent, and amounts available to draw. This will ensure that the County is reimbursed for allowable costs and that records are available, at any given time, detailing the status of federal grant awards.

**Management's Response:** The County is working to hire a Deputy Finance Director, who will be responsible for the oversight and reporting of the County's grant activity. This will include the preparation of the schedule of expenditures of federal awards.

# DOUGLAS COUNTY, GEORGIA

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2020

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### SECTION II FINANCIAL STATEMENT FINDINGS

#### 2020-002 Decentralized Financial Accounting and Reporting

**Criteria:** Generally accepted accounting principles require the County maintain proper general ledger accounting records for all custodial and special revenue funds.

**Condition:** During our audit of the County's elected officials' custodial funds, we noted that there were no general ledger accounting systems in place for several funds administered by the County's elected officials' departments, including custodial and special revenue funds, many of which involve the use of federal funding.

**Cause:** The County's elected officials' departments maintain basic records of receipts and disbursements, but do not maintain traditional general ledger accounting systems. Additionally, due to the limited number of individuals in the offices, we noted the offices do not have a separation of duties over the accounting functions for the Probate Court, Magistrate Court, Clerk of Superior Court, Juvenile Court, Tax Commissioner, and the Sheriff's offices.

**Effect:** General ledgers had to be constructed during fieldwork from bank statements and other records maintained by the County. Additionally, audit adjustments of \$1,919,546 were necessary in order to accurately reflect the implementation of GASB No. 84, *Fiduciary Activities*. Additionally, with a lack of segregated duties or compensating controls, we noted several instances where one individual would have access to numerous stages of the cash receipting, disbursing, and reconciliation process.

**Recommendation:** We recommend that the County's elected officials' departments maintain traditional general ledger accounting systems for their respective custodial funds, or work with the Finance department to maintain those systems with financial information provided by the elected officials' departments. This would ensure that proper accounting records are maintained and reporting standards are met.

**Management's Response:** The County is working with the elected officials to receive monthly summary reports to integrate the activity into the County's general ledger system.

# DOUGLAS COUNTY, GEORGIA

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2020

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### SECTION II FINANCIAL STATEMENT FINDINGS

#### 2020-003      **Capital Asset Reporting**

**Criteria:** Internal controls should be in place to ensure that amounts reported as capital asset balances are appropriate and properly reported in accordance with generally accepted accounting principles. Financed purchase liabilities should be offset by the associated capital asset, net of accumulated depreciation, in the government-wide statement of net position.

**Condition:** During our audit of the County's capital assets, we noted an omission of assets associated with a financed purchase obligation.

**Cause:** Internal controls were not sufficient to detect misstatements in the County's governmental activities reporting capital asset and related accruals.

**Effect:** Adjustment of \$1,958,836 was needed to correctly report the County's governmental activities capital assets as of December 31, 2020.

**Recommendation:** We recommend that the County implement policies and procedures whereby assets associated with future purchases financed through lease agreements are included as additions to capital assets in the year the liability is incurred.

**Management's Response:** The County is working to hire a Deputy Finance Director, who will be responsible for the oversight and reporting of the County's grant activity. This will include the preparation of the schedule of expenditures of federal awards.

**DOUGLAS COUNTY, GEORGIA**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED DECEMBER 31, 2020**

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**SECTION III  
FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS**

None reported

**DOUGLAS COUNTY, GEORGIA**

**SCHEDULE OF PRIOR AUDIT FINDINGS  
FOR THE YEAR ENDED DECEMBER 31, 2020**

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None reported

DR ROMONA JACKSON JONES

*Chairman*

HENRY MITCHELL III

*District I*

KELLY ROBINSON

*VICE CHAIRMAN, District II*

TARENIA CARTHAN

*District III*

ANN JONES GUIDER

*District IV*



SHARON D. SUBADAN, MPS, ICMA-CM, CPM

*County Administrator*

LISA WATSON

*County Clerk*

KENNETH R. BERNARD

*County Attorney*

JENNIFER MOORE

*Staff Paralegal*

## DOUGLAS COUNTY BOARD OF COMMISSIONERS

8700 Hospital Drive • Douglasville, GA 30134

Telephone (770) 920-7266 • Fax (770) 920-7357

### MANAGEMENT'S CORRECTIVE ACTION PLAN FOR THE YEAR ENDED DECEMBER 31, 2020

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#### 2020-001      Errors in Preparing the Schedule of Expenditures of Federal Awards

*Contact Person Responsible for the Corrective Action Plan:* Roselyn Miller, Finance Director

*Corrective Action Plan:* The County is working to hire a Deputy Finance Director, who will be responsible for the oversight and reporting of the County's grant activity. This will include the preparation of the schedule of expenditures of federal awards.

*Anticipated Completion Date:* December 31, 2021

#### 2020-002      Decentralized Financial Accounting and Reporting

*Contact Person Responsible for the Corrective Action Plan:* Roselyn Miller, Finance Director

*Corrective Action Plan:* The County is working with the elected officials to receive monthly summary reports to integrate the activity into the County's general ledger system.

*Anticipated Completion Date:* December 31, 2021

#### 2020-003      Capital Asset Reporting

*Contact Person Responsible for the Corrective Action Plan:* Roselyn Miller, Finance Director

*Corrective Action Plan:* The County is working to hire a Deputy Finance Director, who will be responsible for the oversight and reporting of the County's grant activity. This will include the preparation of the schedule of expenditures of federal awards.

*Anticipated Completion Date:* December 31, 2021